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APRIL 2010



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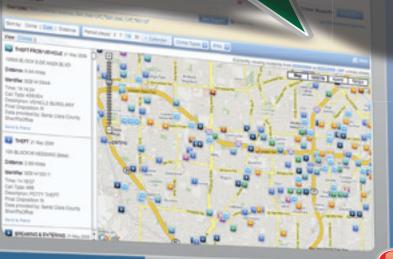
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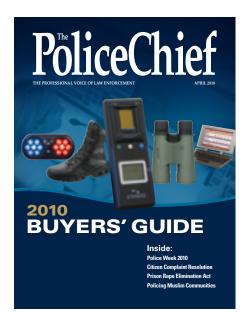
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Christian D. Faulkner and Mara Johnston/*Member Services*

TGD Communications, Alexandria, Virginia/ Graphic Design and Production

Richard J. Ashton, Dianne Beer-Maxwell,
Patricia Casstevens, Carolyn Cockroft,
Beth Currier, Elaine Deck, Rosemary DeMenno,
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http://www.policechiefmagazine.org

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The Police Chief (ISSN 0032-2571) is published monthly by the International Association of Chiefs of Police, 515 N. Washington St., Alexandria, VA 22314-2357, USA; 703-836-6757; faxc 703-836-4543. Periodicals postage paid at Alexandria, Virginia, and additional mailing offices. Subscription rate of \$25 to IACP members is included in annual membership dues of \$120; subscription rate to nonmembers is \$25 per year, domestic and foreign. Single copy, current issue, \$2.50; back issues, \$3, except APRIL Buyers' Guide issue, \$12.90.

POSTMASTER: Send address changes to the Police Chief, 515 N. Washington St., Alexandria, VA 22314-2357, USA.

Canada Post: Publications Mail Agreement #40612608 Canada returns to be sent to Bleuchip International, P.O. Box 25542, London, ON N6C 6B2

NOTE: New subscriptions and changes of address require six to eight weeks to process. Subscriptions begin with next available issue; for backated subscriptions, place separate order for back issues desired. IACP will not be responsible for replacement of an issue if not notified of nondelivery by the 15th of the third month following the month of issue. Please check address label and promptly mail any necessary changes.

Articles are contributed by practitioners in law enforcement or related fields. Manuscripts must be original work, previously unpublished and not simultaneously submitted to another publisher. No word rate is paid or other remuneration given. Contributors' opinions and statements are not purported to define official IACP policy or imply IACP endorsement.

Printed in the USA



BPA business publication membership granted September 1991

Police Chief magazine's 2010 Buyers' Guide includes 624 companies. Sixty-eight percent of *Police Chief* readers have executive-level purchasing authority, controlling an annual equipment budget of approximately \$167 billion across the United States. Of those, more than 70 percent indicate they will purchase administrative products, weapons, computer hardware, training services, transportation, and investigation products within the next two years.

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PRESIDENT'S MESSAGE

A Strategic Plan for Law Enforcement

Each and every day law enforcement agencies and officers throughout the United States face a remarkable array of challenges as they strive to fulfill their mission of protecting the public. The landscape on which they operate is ever changing, the crimes they investigate are growing increasingly complex, and the threats they face are constantly evolving.

At the same time, law enforcement's traditional responsibilities have not been diminished. Violent crime remains at unacceptably high levels, and our agency resources are stretched to the limit. It is a difficult road ahead, and we do not have a clear path forward.

To that end, we need to provide the nation with a strategic plan that will guide an integrated public safety and homeland security effort in the years ahead.

Law enforcement and the criminal justice community have faced this dilemma before. In July 1965, President Lyndon Johnson issued an executive order establishing the President's Commission on Law Enforcement and Administration of Justice recognizing, as he said, "the urgency of the nation's crime problem." The commission labored for a year and a half, producing 200 specific recommendations involving federal, state, and local governments, civic organizations, religious institutions, business groups, and individual citizens that were intended to create a safer and more just society.

The IACP believes that the work of that commission and the recommendations it produced marked the beginning of a sea change in our methods for dealing with crime and the public and built the framework for many of the highly effective law enforcement and public safety initiatives that have been in place for the last 40 years.

That is why, for more than 20 years, the IACP has advocated for the creation of a commission that would follow in the footsteps of the 1965 presidential Commission on Law Enforcement and the Administration of Justice.

Our mission has changed substantially since 1965; each day, law enforcement and other criminal justice agencies in these communities are confronting a vast array of new challenges and demands that would have seemed unimaginable

just a short time ago. We are now confronted with protecting the homeland, violent crime increases, unsolved and complex immigration issues, overburdened prisons, increased illegal firearm trafficking and violence, continued drug trafficking, overburdened court systems, and DNA technological advances.

Coupled with these pressures is the continuing need to ensure the protection of civil rights and civil liberties that are central to a strong community—police relationship and therefore vital to our crime-fighting and homeland security efforts

It is for these reasons that the IACP is so pleased to support the National Criminal Justice Commission Act (S. 714). The legislation, introduced by Senator Jim Webb (D-VA), would create a commission charged with comprehensively reviewing the nation's criminal justice system and offering concrete recommendations to address the public safety challenges confronting the United States. S. 714 has gained the



Michael J. Carroll, Chief of Police, West Goshen Township Police Department, West Chester, Pennsylvania

bipartisan support of 35 members of the Senate and endorsements from over 100 organizations representing a broad spectrum of the criminal justice community.

The National Criminal Justice Commission Act will provide the nation with the opportunity to examine and develop recommendations addressing the broad range of new and emerging challenges that confront law enforcement today, from cybercrime to nontraditional organized crime, from violent street gangs to homeland security. It will also address the critically important issues of fairness and equality of treatment that are imperative to maintaining a community's trust in the criminal justice system. Finally, the commission will also be reviewing the impact of and the difficulties and opportunities that are presented to the criminal justice community by technological innovations.

Earlier this year, the Senate Judiciary Committee approved the National Criminal Justice Commission Act, and the bill is currently awaiting action by the full Senate. To ensure passage of this legislation, it is imperative that the law enforcement community clearly demonstrate and communicate its support for this critically important and long overdue commission.

To that end, last month during a Capitol Hill press conference held in conjunction with IACP's Day on the Hill, I was proud to stand with police chiefs from around the United States and several members of the United States Senate to express the IACP's strong support for the National Criminal Justice Commission Act. While important, this event was just one element in IACP's strategy to gain passage for this vital legislation. In order to succeed, we need your help.

Your elected representatives need to hear from you. They need to know that you, as a leader in the public safety community, want them to support the National Criminal Justice Commission Act. For assistance in this effort, please visit the IACP Legislative Action Center (http://capwiz.com/theiacp/home) where you will find a sample letter that can easily be sent to your elected officials.

I thank you for your assistance in pushing this legislation toward final passage.

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LEGISLATIVE ALERT

2010 Day on the Hill: A Great Success

By Meredith Mays, Legislative Representative, IACP

In mid-March, the IACP hosted its biennial Day on the Hill in Washington, D.C. Held in conjunction with the midyear meetings of the Division of State and Provincial Police and the Division of State Associations of Chiefs of Police, the day was an opportunity for IACP members to meet with their elected officials and discuss issues of importance to the law enforcement community.

In the meetings with Congress, IACP members called for an end to budget cuts for state, tribal, and local law enforcement and restoration of full funding to various programs. IACP members also discussed immigration, curbing illegal firearms sales, and sentencing guidelines on individuals convicted of crack cocaine offenses.

Attendees also participated in a successful press conference in support of the National Criminal Justice Commission Act with Senators Jim Webb (D-VA), Orrin Hatch (R-UT), Lindsey Graham (R-SC), and Arlen Specter (D-PA).

IACP President Michael Carroll spoke at the press conference, explaining that

Each and every day, law enforcement agencies and officers throughout the nation face a remarkable array of challenges as they strive to fulfill their mission of protecting the public. The landscape on which they operate is ever changing, the crimes they investigate are growing increasingly complex, and the threats they face are constantly evolving.

The IACP believes it is imperative that the National Criminal Justice Commission Act be approved in a timely fashion. For far too long, our nation's law enforcement and criminal justice system has lacked a strategic plan that will guide an integrated public safety and homeland security effort in the years ahead. In addition to the Day on the Hill, IACP leadership this year has met several times with

bers of Congress. The IACP continues to build upon its strong relationship with Congress and the administration to further promote the goals of the law enforcement community. The IACP works closely with members of Congress and the administration to ensure that policy makers in Washington are aware of the important issues that the law enforcement community is facing.

FCC Denies Public Safety Critical D Block

On February 25, 2010, Federal Communications Commission (FCC) Chairman Julius Genachowski announced that the National Broadband Plan includes a plan by the FCC to auction the 700 MHz D Block for commercial purposes without the previously identified public safety requirements. The new plan includes access by public safety to the entire 700 MHz band for the purposes of roaming and priority access but no requirements for the D Block winner to partner with the nationwide public safety broadband licensee.

Public safety needs a nationwide wireless broadband network that gives the public access to modern technologies. The network must be robust, interoperable, allow nationwide roaming, and be more reliable and secure than current commercial networks.

With the recent announcement by the FCC chairman of a major change in direction, representatives of the IACP and of other major national public safety organizations are engaged in intense discussions with the FCC, the White House, and Congress to make sure the outcome is positive for public safety.

The IACP calls on Congress to pass legislation directing the FCC to remove any auction requirements for the D Block and to allocate it directly to public safety as part of the nationwide Public Safety Broadband License (PSBL). The IACP also calls on Congress to identify and provide an annually recurring and dedicated funding source to build and maintain the nationwide public safety wireless broadband network.

House of Representatives Holds Hearing on Collective Bargaining Bill

In mid-March, the House Committee on Education and Labor held a hearing on H.R. 413, the Public Safety Employer-Employee Cooperation Act.

H.R. 413, and its Senate counterpart S. 1611, would mandate that all state and local governments do the following:

- Allow for the unionization of their police force
- Require collective bargaining with the union
- Require bargaining over hours, wages, and terms and conditions of employment

In addition, the legislation also would empower the Federal Labor Relations Authority to review the existing collective bargaining laws in all 50 states to ensure that they meet the new federal standard. If the FLRA determines that any state fails to meet the standard, it will have the authority to mandate changes to existing policies and procedures.

The IACP is strongly opposed to H.R. 413 and S. 1611 and believes that, if passed, the bills will reduce the effectiveness of law enforcement agencies in the United States. Therefore, the IACP urges IACP members to contact their senators and representatives and tell them to oppose H.R. 413 and S. 1611. IACP members may do this by visiting the IACP's Legislative Action Center (LAC) at http://capwiz.com/theiacp/home, where they can write or e-mail their senators and representatives about this important issue. The LAC includes a sample letter about H.R. 413 and S. 1611 that can be personalized and sent with individual IACP members' contact information.

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IACP FOUNDATION

Police Foundation Ethics and Governance

By Karen Wagener, President, Los Angeles Police Foundation, Los Angeles, California

As organizations that often provide a significant source of private support for police departments, police foundations must adhere to a code of ethics and governance practices that protect the departments they serve. Individual states and the federal government have established guidelines for not-for-profit organizations, but in the interest of transparency and integrity, police foundations should go one step further to ensure compliance with the law and to avoid actions that may bring negative attention to the organization.

In addition to standard bylaws and articles of incorporation mentioned in previous articles in this *Police Chief* magazine police foundation series, not-for-profit practitioners suggest that police foundations adopt specific conflict of interest policies that protect boards of directors and the respective police agencies that these foundations serve. While most police foundations are not required to do business in the same manner as local city, town, or village governments, and they may have different procurement or contract policies, avoiding conflicts of interest in all dealings is essential to a foundation's success.

Police foundation best practices advise that community members who are not employees of the police agency being served should be considered for governing the police foundation. While newly formed and emerging foundations often rely on department civilian or sworn employees to initiate activity, forming an independent board of directors that is directly responsible for governance is critical.

Transparency also is essential to successful foundation management. Stakeholders, including board members, donors, police department staff, and community members, should understand foundation program administration and initiatives and should have a clear appreciation for the decision-making process. One officer of the board of directors should be tasked with

keeping accurate minutes of all meetings, which should be made available to anyone who wants to read them. The only reasonable exception is the case of executive sessions in which personnel reviews or other sensitive topics are discussed.

A properly managed police foundation can be an invaluable asset to a police department of any size or geographic location, providing partnerships and resources that may have otherwise gone untapped. Over the years, police foundations across the United States have developed best practices and guidelines for governance. The Los Angeles Police Foundation, in partnership with the IACP Police Foundations Section, provides the following suggestions regarding police foundation best practices:

Ethics

- Maintain regular and open communication with the agency's law enforcement executive.
- Be transparent, ethical, and flexible.

Governance

- Establish a written conflict of interest policy for the board, particularly one that speaks to financial interests with potential partners or funders.
- Establish a written confidentiality policy.
- Consider adopting the Association of Fundraising Professionals (AFP) Donor Bill of Rights (http://www.afpnet.org/ files/ContentDocuments/Donor_Bill_of _Rights.pdf).
- Implement operating standards, such as asset management and funding guidelines.
- Identify staff and board members responsible for public relations and interaction with the media.
- Establish clear expectations for board members regarding fundraising, attendance at meetings, and recruiting resources for foundation projects.
- Maintain minutes of all board and committee meetings.

Administration

 Do not allow employees of the benefitting law enforcement agency to be board members.

- Hire a professionally trained fundraiser, even if funding supports only one paid staff person.
- Create endowed funds if at all possible.
- Manage information with confidentiality, safety, accuracy, integrity, and costeffectiveness.
- Conduct an annual, independent, external audit.

Fundraising

- Practice responsible stewardship of funds, ensuring that donations go where they are intended.
- Understand all IRS regulations and requirements associated with accepting and recognizing donations.
- Consult diligently with the board and the department regarding the value of telemarketing.
- Know state laws and follow them.
- Do not create a perception of entitlement for donors regarding access to department services or the possibility of preferential treatment.

Programs and Grants

- Develop funding and programmatic guidelines that are clearly and mutually understood by the foundation and the department.
- Establish a flagship program that can be identified with the foundation.
- Suggest that the department verify the results of grants and report back to the foundation.
- Invest at least 75 percent of total expenses in program activities.

The IACP Foundation is a not-for-profit 501(c)3 organization established to solicit, receive, administer, and expend funds for law enforcement related–charitable and educational purposes. Donations may be tax deductible, please check with your personal tax advisor. Federal Tax ID #54-1576762.



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CHIEF'S COUNSEL

Ninth Circuit Approves Blanket County Jail Strip Search Policy

By Martin J. Mayer, General Counsel, California Police Chief's Association

The case of *Bull* v. *City and County of San Francisco* involved a class-action challenge to a blanket policy of the sheriff that required strip-searching all arrestees being introduced into the general jail population. The district court held that the policy violates inmates' Fourth Amendment rights and, furthermore, the court denied qualified immunity from civil liability to San Francisco Sheriff Michael Hennessey.¹

The Ninth Circuit U.S. Court of Appeals initially upheld that ruling, but granted an *en banc* rehearing and reversed.² The *en banc* Ninth Circuit found that the policy does not violate the inmates' constitutional rights and there is a legitimate penological interest at stake justifying the policy.

This case has significant impact on those who operate county or city jails that house inmates, since it is a significant change compared to prior rulings. Although currently it affects only those within the jurisdiction of the Ninth Circuit, it will undoubtedly be cited as argument in other circuits as well. The fact that the Ninth Circuit, recognized as being extremely liberal, ruled in this fashion is also of significance.

Justification for Blanket Strip Search

The court's *en banc* opinion acknowledges the long-standing principle that "'[a] detention facility is a unique place fraught with serious security dangers.'"³ The court noted that there was evidence that the smuggling of drugs, weapons, and other contraband into jails was a "serious, ongoing problem," and was a significant risk to both inmates and employees.⁴ There was also evidence that "significant amounts" of contraband were found hidden in the strip searches conducted at booking, and contraband was found on those arrestees who were being detained for nonviolent offenses.⁵

A strong dissenting opinion focuses on abuses that can occur in strip searches of individuals who have not been arrested for a crime involving drugs, weapons, or violence. The majority opinion, however, emphasizes that the legal issue challenged in the case was most frequently the blanket policy, not specific abuses that might exist in particular instances.

Additionally, the majority notes that the department's search policy specifically requires that all searches be conducted in a professional manner and that its decision merely determines that searches conducted in compliance with those requirements are lawful, absent other

circumstances which might suggest otherwise and which would constitute a violation of the department's policy.⁶

In the *en banc* majority opinion, the court relied upon prior cases recognizing that inmates do not forfeit their constitutional rights entirely simply because they are incarcerated. However, the court also emphasized the need to defer to management of penal institutions, which is a function of the executive branch, which is better equipped to determine what protective measures are needed for the safety of correctional institutions.⁷

Governmental Interest versus Individual Right of Privacy

The court looked at whether the strip search policy was reasonable. In particular, it considered whether there was a "valid, rational governmental interest" to justify the policy. In applying prior case decisions, the court acknowledged that inmates do have a Fourth Amendment protection relating to "the invasion of bodily privacy in prisons." The court concluded that the policy is reasonable because the search is limited to a visual inspection, and searches are required to be conducted in a professional manner and in an area that provides privacy to the inmate.

Furthermore, specific justification for the blanket policy exists in that there was evidence of "a pervasive and serious problem with contraband" inside the county's jails and contraband was actually found during searches. ¹⁰ There also was testimony of the need to enforce the prohibition of contraband in the jails and that such a policy supported the penological, including safety, interests of the jails and jail administration. There was further evidence that unnecessary jail resources would be expended by having more targeted policies and there would be a higher incidence of contraband without the blanket policy. ¹¹

Court Rejects Its Own Prior Decisions

The court specifically found that its prior opinions in *Thompson v. City of Los Angeles* and *Giles v. Ackerman*, holding that blanket strip search policies were "per se unconstitutional, even if the arrestees were to be transferred into the general population," were not consistent with U.S. Supreme Court opinions upholding such blanket strip search policies.

The court rejected its conclusion in these prior cases that "strip searches must be based on individualized reasonable suspicion that an arrestee is carrying contraband." The court noted that the U.S. Supreme Court, in *Bell v. Wolfish*, had "rejected the case-by-case approach to the reasonableness inquiry" as to the validity of strip searches.¹²

The court further rejected the theory stated in

Giles that arrestees do not have an opportunity to secrete contraband. The court noted that detainees often have sufficient time to hide contraband, or may even get arrested deliberately to bring contraband into a correctional facility. Further, the evidence before the court showed that contraband was actually found during searches, supporting the fact that contraband, including weapons, could be hidden by arrestees prior to their arrest. Therefore, the policy had both a preventive and a deterrent purpose.

Conclusion

This opinion, at least in the Ninth Circuit, upholds blanket strip search policies for those inmates being housed in general jail populations. In order to continue to justify such a policy, however, agencies may want to keep detailed records about the frequency and type of contraband actually found during such searches, particularly if such items are found on arrestees who are detained for nonviolent crimes.

Agencies should always have written policies that ensure that such strip searches are conducted in the most humane, respectful, and professional manner possible. Further, such policies should be strictly followed in all cases.

As always, it is imperative that chiefs and sheriffs obtain advice and guidance from their agencies' legal counsels on issues such as these. It is not unusual to have different opinions from different circuits and until the U.S. Supreme Court issues an opinion, this ruling is subject to challenge. �

Notes:

¹Bull v. City and County of San Francisco, 2010 U.S. App. LEXIS 2684 at 2246 n.3 (The District Court had granted qualified immunity to Sheriff Hennessy as to the "safety cell" policy, which permitted blanket visual body cavity searches for placement of inmates in a "safety cell" at the jails.)

²The firm of Jones & Mayer, as counsel to the California State Sheriffs' Association, submitted an *amicus curiae* brief in support of the sheriff.

³Bull v. City and County of San Francisco, 2010 U.S. App. at 2243 (quoting Bell v. Wolfish, 441 U.S. 520, 559 (1979)).

⁴Bull v. City and County of San Francisco at 2244.

5Id. at 2248.

6Id. at 2245.

7Id. at 2254.

8Id. at 2256 (internal quotations omitted).

9Id. at 2258.

10 Id. at 2259.

11 Id. at 2260-2261.

¹²Id. at 2264 (internal quotations omitted).

³Id. at 2267.

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ADVANCES & APPLICATIONS

Where do the good ideas come from?
In this column, we offer our readers the opportunity to learn about — and benefit from — some of the cutting-edge technologies being implemented by law enforcement colleagues around the world.



Ben Hill County Receives \$100,000 Grant for Digital Ally Cameras

Dashboard cameras have proven to be valuable tools for law enforcement officers. They are effective in court, often giving jurors eyewitness views of a crime as it unfolds. For a small agency like the Ben Hill County Sheriff's Office, though, funding is limited. Last summer, Sheriff Bobby McLemore applied for a \$100,000 grant to help purchase much needed video equipment for all patrol cars. Officers in Ben Hill County now are armed with new, state-of-the-art Digital Ally video systems, thanks to that grant.

"Federal grants are really important to small agencies like ours," said Investigator Patrick Hogan, Ben Hill County Sheriff's Office.

In February, technicians began installing high-tech video systems in 20 patrol cars, which experts say are more reliable than the old bulky VHS systems.

Investigators say the camera will enhance the department's effectiveness in a number of ways.

"In today's courtrooms, juries, judges, prosecutors, and defense attorneys want to see that videotape evidence," said Hogan.

The cameras will help tremendously in DUI cases by allowing judges and juries to see exactly what the officer witnessed at the time of the arrest. Any time Ben Hill officers turn on their vehicle lights, the cameras begin rolling—and even record one minute in advance. Therefore, if an officer is sitting at a red light and witnesses someone driving through it, the video will capture the violation before the officer turns on the vehicle's lights and siren to pull over the offender.

The system also has a backseat camera and a special GPS mark button, so if a violator

throws a piece of evidence out the window, responding officers can locate it.

For more information, circle no. 85 on the Reader Service Card, or enter the number at www.theiacp.org/freeinfo.

Connersville Police Department Collaborates with Carbon Motors to Improve Policing, Economy

In a dedication ceremony in February, Carbon Motors Corporation marked the beginning of its efforts to fulfill its commitment to provide jobs to residents of southeastern Indiana. At its newly unveiled Carbon Campus, Carbon Motors will produce for the Connersville Police Department the Carbon E7, the world's first purpose-built law enforcement patrol vehicle, in addition to working to fight unemployment in the area.

The police department will be housed on the Carbon Campus.

The city of Connersville and areas surrounding Fayette County are experiencing record high unemployment rates of more than 16 percent. Mayors from nearby cities, county commissioners, law enforcement officers, and citizens eager to rebuild the region attended the Carbon Campus unveiling event.

"In my 34 years of law enforcement, I have not seen another company so dedicated to improving the face of policing as the team at Carbon Motors," said David Counceller, chief of police, City of Connersville Police Department. "I commend the state of Indiana for taking a stand against unemployment, saving taxpayers money, and paving the way toward improving officer safety."

Carbon Motors will be putting state funds to use to begin hiring people to refurbish its 183-acre, 1.8-million-square-foot industrial site.

For more information, circle no. 86 on the Reader Service Card, or enter the number at www.theiacp.org/freeinfo.

Northrup Grumman Remotec Delivers Heavy-Duty Robot to Los Angeles Police Department

Northrup Grumman Corporation subsidiary Remotec and partner Autonomous

Solutions have delivered a stronger, heavier, and more capable robot to the Los Angeles Police Department (LAPD), allowing officers to perform more missions safely.

The Caterpillar TL1255 Telehandler can be operated remotely from a distance of up to 1 mile, has a forward reach of more than 40 feet, an extension height of 50 feet, and a lift capacity of 12,000 pounds. Armed with these new capabilities, first responders and special weapons and tactics (SWAT) teams can more effectively respond to emergency situations, including explosive ordnance disposal, hazardous material response (HAZMAT), and port security.

The Telehandler is Remotec's first offering from a new heavy-duty line of roboticized construction-grade equipment.

"The remote and robotic features of the Telehandler have significantly improved the operational capability of the LAPD Bomb Squad," said Lieutenant Rick Smith, LAPD Bomb Squad commander. "Safety for the public and for our officers is our No. 1 priority; this robot protects our bomb technicians while we protect the public during emergency situations."

For more than 20 years, Remotec has been keeping danger at a distance by providing rugged and dependable hazardous duty robotics for military, HAZMAT, law enforcement, SWAT, and other first responder applications worldwide. Based in Clinton, Tennessee, Remotec is the largest provider of robots to the first responder market.

Autonomous Solutions is a market leader in vehicle automation and multi-vehicle command and control.

Northrup Grumman Corporation is a leading global security company whose 120,000 employees provide innovative systems, products, and solutions in aerospace, electronics, information systems, shipbuilding, and technical services to government and commercial customers worldwide.

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South Bend Police Department

"Integra-ID [from NEC] is able to connect the dots of all the information coming from multiple sources – and fast."

Charlie Eakins
AFIS Manager/Latent Supervisor





Police Week

Model Proclamation



this (date).

This model Police Week and Peace Officers Memorial Day Proclamation was developed by the International Association of Chiefs of Police and has been approved and used by many municipalities. It is reprinted here to encourage cities and towns throughout the continent to observe these occasions and convey their significance to citizens everywhere. This proclamation can be easily adapted for Canadian use and can be customized to accommodate local situations.

WHEREAS, the Congress and President of the United States have designated May 15 as Peace Officers Memorial Day, and the week in which it falls as Police Week; and

WHEREAS, the members of the law enforcement agenc(y)(ies) of (city) play an essential role in safeguarding the rights and freedoms of the citizens of (city); and

WHEREAS, it is important that all citizens know and understand the problems, duties and responsibilities of their police department, and that members of our police department recognize their duty to serve the people by safeguarding life and property, by protecting them against violence or disorder, and by protecting the innocent against deception and the weak against oppression or intimidation; and

WHEREAS, the police department of (city) has grown to be a modern and scientific law enforcement agency which unceasingly provides a vital public service;

NOW, THEREFORE, I, (mayor of city), call upon all citizens of (city) and upon all patriotic, civil, and educational organizations to observe the week of May 9 through 15, 2010, as Police Week with appropriate ceremonies in which all of our people may join in commemorating police officers, past and present, who by their faithful and loyal devotion to their responsibilities have rendered a dedicated service to their communities and, in doing so, have established for themselves an enviable and enduring reputation for preserving the rights and security of all citizens.

I FURTHER call upon all citizens of (city) to observe Saturday, May 15, 2010, as Peace Officers Memorial Day in honor of those peace officers who, through their courageous deeds, have lost their lives or have become disabled in the performance of duty.

IN WITNESS WHEREOF	F, I have hereunto set my hand and caused the	
Seal of the City of		to be affixed

DONE at the City of _____



ach year during Police Week, communities across the United States hold a memorial service in remembrance of police officers who have made the supreme sacrifice for their communities. Also during this week, police departments hold open houses, conduct tours of their facilities, and hold community activities to celebrate police officers and their duties. May 15 has been designated National Peace Officers Memorial Day.

Police Week: On October 1, 1962, U.S. President John F. Kennedy signed public law 87-726, a joint resolution of the 87th Congress:

Pursuant to 36 U.S.C. 136-137, the President designates May 15 of each year as 'Peace Officers Memorial Day' and the week in which it falls as 'Police Week.'

Flags at Half Staff: In 1994, U.S. president William J. Clinton signed into public law Public Law 103-322, a joint resolution of the 103rd Congress directing that the flag of the United States be flown at half-staff on all government buildings on May 15.

Most local communities incorporate a resolution into their municipal code designating days the day for Police Week and that flags will be flown at half-staff on May 15. Once local governments have identified the appropriate days, businesses and others tend to follow suit. Police executives are encouraged to ensure that May 15 is observed in the local jurisdiction's ordinances and to conduct a local campaign to inform local businesses of this observance.

National Services		
Tuesday, May 4	16th Annual Blue Mass	
Sunday, May 9	15th Annual Law Ride	
Monday, May 10	31st Annual DC Area Memorial Service	
Wednesday, May 12	Police Unity Tour Arrival	
Thursday, May 13	22nd Annual Candlelight Vigil	
Friday, May 14	National Police Challenge 50-Kilometer Relay Race 8th Annul Steve Young Honor Guard Competition National Police Survivors' Conference Shomrim Society Kaddish Service 15th Annual Emerald Society & Pipeband March and Service 17th Annual TOP COPS Award Ceremony	
Saturday, May 15	29th Annual National Peace Officers Memorial Day Service Wreathlaying Ceremony	
Sunday, May 16	National Police Survivors' Conference Law Enforcement Appreciation Day – NASCAR Sprint Cup Series Race	
More Information	www.nleomf.org	

FROM THE ACTING DIRECTOR

Findings of the 2007 Forensic Evidence NIJ-Funded Survey

I know many *Police Chief* readers have heard about a recent study funded by the National Institute of Justice (NIJ) that looked into forensic evidence that had not been sent to a crime laboratory for analysis. I am grateful for this opportunity to share the findings of that study in more detail.

Based on a survey completed by more than 2,000 of the nation's police departments, we know that, as of year-end 2007, forensic evidence had not been sent to a lab in the following:

- 14 percent of open homicides
- 18 percent of open rapes
- 23 percent of open property crimes

Although those numbers may seem startling at first glance, it is important to understand what the study did *not* reveal: how many of these open cases could actually be solved—or yield solid investigative leads—if evidence in them was analyzed.

There are, of course, many reasons why evidence collected from a crime scene is not sent to a lab. Additional investigation might indicate that the evidence would not help identify a perpetrator or solve the crime. Evidence may never be sent for analysis if charges against the alleged perpetrator are dropped or if someone pleads guilty to the crime. In rape cases, analysis of sperm or other evidence may not be considered probative if the issue is consent.

That said, the survey does give a clearer overall picture of how much evidence nation-wide is not sent by police departments to their jurisdiction's crime lab. In another study, NIJ is now looking at a particular jurisdiction to determine how many unsolved cases that contain forensic evidence would benefit from forensic testing.

Is There a Knowledge Gap?

Everyone who works in the criminal justice system is aware of the large backlog of evidence awaiting analysis in U.S. crime labs. However, NIJ's recent survey (which was conducted by RTI International) looked at a different issue: biological evidence (including DNA, fingerprints, firearms, and tool marks) in open cases that is in law enforcement agencies and had not been sent to a crime lab.

The findings of the survey suggest that some law enforcement officers may not fully understand the potential value of forensic evidence in developing new leads in a criminal investigation. Here, for example, are the reasons cited for not sending forensic evidence to the lab (departments could check all that applied).

Reason	Percentage of Respondents
Suspect has not been identified	44%
Suspect adjudicated without forensic evidence testing	24%
Case has been dismissed	19%
Did not feel evidence was useful to the case	17%
Analysis not requested by prosecutor	15%
Suspect has been identified but not formally charged	12%
Inability of laboratory to produce timely results	11%
Insufficient funds for analysis of forensic evidence	9%
Laboratory will not accept forensic evidence due to backlog	6%

What does it mean that 44 percent of police departments listed "no suspect" as one of the reasons they did not send forensic evidence to the lab? Does this indicate a knowledge gap? Could it suggest a misunderstanding in some departments that forensic evidence helps only in the actual prosecution of a crime, but not in developing new investigatory leads?

DNA evidence can identify a suspect through the Combined DNA Index System (CODIS), even when investigators have not identified a suspect. Similarly, latent fingerprints left at a crime scene can identify an unknown suspect through automated systems like the national Integrated Automated Fingerprint Identification System (IAFIS).

The findings about why evidence is not sent to the lab may suggest that some investigators do not realize the full potential of laboratory



Kristina Rose, Acting Director, National Institute of Justice, Washington, D.C.

analysis. They may not realize, for example, that a lab report might point to new areas to investigate or even identify a new suspect. CODIS did not become operational until the late 1990s and, therefore, might still be relatively new to some departments—especially smaller departments that do not have resources for training and new equipment. Targeted training may be a solution.

Another finding from the survey reveals that 15 percent of the police agencies did not send evidence to the lab if a prosecutor had not requested it. As the researchers note in their report (available at http://www.ncjrs.gov/pdffiles1/nij/grants/228415.pdf), some jurisdictions may be trying to avoid a seemingly unnecessary use of lab resources by asking the prosecutor to first indicate that a case will, in fact, go forward.

Such cost-benefit analyses are made every day, of course, as law enforcement agencies triage cases. But, the existence of such a policy could be decreasing the opportunity, for example, of a "no suspect" CODIS hit.

Here are two other significant, if not surprising, findings from the survey:

- 11 percent of police departments reported they did not send evidence to the lab because they felt a backlog prevented timely analysis
- 6 percent reported that their lab simply was not accepting new evidence, due to a backlog

Evidence Tracking and Retention

One of the goals of the survey was to find out how many of the nation's police departments have a computerized information system capable of tracking their forensic evidence inventory.

The survey revealed that less than half of the law enforcement agencies in the country (43 percent) have such a system. The news was better for large departments (more than 100 officers), where three out of four said they do have a computerized tracking system, although some of the larger agencies reported difficulty in answering questions about unsolved rape and property cases. This could be that in larger agencies, property crimes are typically investigated (and therefore, case status is maintained) at the precinct level; this may also be true for rape cases.

With respect to evidence retention policies, the survey found significant disparities from jurisdiction to jurisdiction. Only 46 percent of the police departments said they had a policy requiring the preservation of biological evidence in cases in which the defendant was found guilty; 38 percent said they had no such policy; and nearly 16 percent said they were unsure if they had such a policy.

Where to from Here?

Again, the survey did not attempt to answer the question of how many unsolved cases with forensic evidence might be solved—or yield investigative leads—if evidence currently in police custody were to be sent to a lab. This certainly merits more investigation and, indeed, the researchers recommended a scientific, "best-practices" look at how, considering current resource-realities, such cases should be prioritized for testing.

The survey also did not address cases in which evidence had been analyzed in the past, but which now—with the benefit of larger offender databases and new forensic technologies—might be solved or yield investigative leads. For example, a latent print run through IAFIS several years ago with no successful match could yield a hit now.

The researchers made a number of recommendations to tackle issues revealed in the survey:

- More training for police on the benefits and use of forensic evidence, including guidelines or protocols on prioritizing cases for lab analysis
- Creating (or, where they exist, improving) computerized systems to track and monitor forensic evidence
- Standardizing evidence retention policies across the country
- Improving storage capacity for analyzed and unanalyzed forensic evidence
- A system-wide approach to improve coordination among the police, forensic lab, and the prosecutor's office; this could include dedicated staff for case management, regular team meetings for case review and computerized systems to allow information sharing across these agencies

In addition to thinking about how some of these recommendations might be implemented, it may be important to pay greater attention to mid- to small-sized police departments. The survey revealed, for example, that police agencies with fewer than 50 officers accounted for nearly 3 out of 10 unsolved rape cases that contain unanalyzed forensic evidence. As the researchers note, larger agencies may have more capacity (staff to apply for and manage evidence processing and testing grants) than smaller agencies.

It is clear that prioritization of evidence for future testing should be based on the likelihood that it could solve the case and would take into account the seriousness of the crime, considering the resource crisis facing state and local police departments and crime labs.

The bottom line, of course, is that any overall increase in the amount of forensic evidence sent to crime labs for analysis will have an impact on existing backlogs. With respect to property crimes, for instance, we know that collecting and analyzing DNA evidence can have a significant effect on arrests and prosecutions (see "DNA Solves Property Crimes: But Are We Ready for That?" available at http://www.ojp.usdoj.gov/nij/journals/261/dna-solves-property-crimes.htm).

An NIJ-funded five-city field test in 2008 showed that collecting and analyzing DNA evidence in burglaries resulted in new investigatory leads, more arrests, and higher closure rates; however, the impact of actually collecting and analyzing DNA evidence in all burglaries (in 2007, there were over 4.5 million unsolved property crimes in the United States) would be cataclysmic for most police departments, crime labs, prosecutors, and legal-aid defense lawyers at current resource levels.

Improving Investigation Outcomes

Meanwhile, NIJ is involved in a unique partnership with three jurisdictions to help

improve the movement of forensic evidence through the criminal justice system. Crime labs in Georgia; Kansas City, Missouri; and Minnesota have identified one breakdown or "blind spot" in their processing or use of forensic evidence in the investigative and prosecutorial process. In Kansas City, for example, authorities are focusing on educating judges and prosecutors about lab processes in an effort to reduce court-ordered rush analyses.

NIJ has funded the Institute for Law and Justice to evaluate the solutions developed by these jurisdictions and will keep *Police Chief* readers informed as those results come in.



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New for 2010 IACP Courses Scheduled

These are just some of the new IACP courses for 2010 that have been scheduled for May and June. Visit IACP's Web site at www.theiacp.org/training for the most recent scheduling and to view the new digital IACP Training Catalog. If you would like to bring one of these classes to your area, information about co-hosting is also available on the Web or call IACP's Training Division at 1-800-THE-IACP ext. 221.

Grants 101-Making Dollars & Sense

Unionville, Connecticut – June 7-8, 2010

Making Dollars & Sense is a practical course designed for police professionals who are given the task of seeking, applying, and managing programs funded through grants. Class participants will complete the steps required to successfully apply for a grant and develop strategies for implementing & sustaining a program.

Confidential Informant Acquisition and Management

Monroe, Washington – May 10-11, 2010 Bedford, Texas – May 19-20, 2010 Chula Vista, California – May 26-27, 2010

The use of Confidential Informants is an essential force-multiplier in law enforcement investigations. This program will teach Intelligence Community 'best practices' for spotting, assessing, recruiting, developing, and effectively managing these often challenging, but essential human resources. Taught by former CIA operations officers and senior law enforcement officials, this 2-day course is designed for front line law enforcement officers, investigators, detectives, and supervisors working to further develop their skills in Confidential Informant targeting, acquisition, secure handling, vetting and validation, as well as how to maintain control of the source relationship.

Critical Incident Management for the First Responder

West Carrollton, Ohio – May 12-13, 2010 Frederick, Maryland – June 10-11, 2010

During these turbulent times, businesses, law enforcement agencies, and all levels of government will face more critical incidents and crises than ever in the past. Law enforcement leaders understand that there are certain responsibilities and tasks that are common to every crisis situation. Through effective training and proper preparation in response to a crisis, there is a higher probability of a professional and peaceful resolution. This course will provide an in-depth view of these crisis situations that are prevalent in our violent society. This course will introduce police officers to the current issues of managing critical incidents from a first responder prospective. It will focus on those activities necessary to stabilize life and protect property. It will provide an understanding of commanding high-risk incidents, pre-incident planning, and critical incident stress reactions.

Tactical Patrol Officer Course

Nanticoke, Pennsylvania – May 10-14, 2010

The ever-evolving criminal element and the seemingly growing viciousness of their crimes have placed an increasingly dangerous and complex burden on patrol officers. More than ever, they need to possess a wide range of unique capabilities to combat these new challenges. The preparedness must include training that has been historically reserved for Tactical Units. The fact is, as these critical incidents unravel, Tactical Units will not be on the scene and patrol officers will be tasked with making life-saving decisions.



California

Confidential Informant Acquisition and Management 5/26/2010 - 5/27/2010 Chula Vista, CA Managing the Media: Especially in Times of Crisis 6/2/2010 - 6/4/2010 Novato, CA

Connecticut

Grants 101-Making Dollars and Sense 6/7/2010 - 6/8/2010 Unionville, CT

Georgia

First Line Supervision 5/12/2010 - 5/14/2010 Athens, GA Internal Affairs: Legal and Operational Issues 5/10/2010 - 5/12/2010 Marietta, GA

Indiana

Managing the Training Function 5/20/2010 - 5/21/2010 Greenwood, IN

Maryland

Critical Incident Management 6/10/2010 - 6/11/2010 Frederick, MD

Disclosing Secrets-Interview & Interrogation 5/10/2010 - 5/11/2010 Frederick, MD

Massachusetts

Comprehensive Crime Scene Investigation 6/29/2010 - 6/30/2010 N. Dartmouth, MA

Managing the Media: Especially in Times of Crisis 5/19/2010 - 5/21/2010 Norwood, MA

Managing the Media: Especially in Times of Crisis 5/24/2010 - 5/26/2010 N. Dartmouth, MA

Pre-Employment Background Investigations 6/7/2010 - 6/8/2010 Uxbridge, MA

Minnesota

Advanced Supervision Skills 6/14/2010 - 6/16/2010 White Bear Lake, MN

First Line Supervision 6/1/2010 - 6/3/2010 Welch, MN

First Line Supervision
6/9/2010 - 6/11/2010 White Bear Lake, MN

Grants 101-Making Dollars and Sense 5/17/2010 - 5/18/2010 White Bear Lake, MN

Recruitment and Selection of LE Officers 5/17/2010 - 5/19/2010 New Brighton, MN

New Hampshire

SWAT Supervision and Management 6/7/2010 - 6/11/2010 Hampton, NH

North Carolina

Managing the Media: Especially in Times of Crisis 5/12/2010 - 5/14/2010 Asheville, NC

SWAT Supervision and Management 6/14/2010 - 6/18/2010 Asheville, NC

North Dakota

Pre-Employment Background Investigations 5/6/2010 - 5/7/2010 Bismarck, ND

Ohio

Advanced Supervision Skills 5/24/2010 - 5/26/2010 Dayton, OH

Critical Incident Management 5/12/2010 - 5/13/2010 West Carrollton, OH

Managing Generational Change-Generation X,Y, Boom

6/10/2010 - 6/11/2010 Dayton, OH

Oklahoma

First Line Supervision 5/4/2010 - 5/6/2010 Edmond, OK Managing Generational Change-Generation X, Y, Boom 5/27/2010 - 5/28/2010 Yukon, OK

Pennsylvania

Managing the Media: Especially in Times of Crisis 5/4/2010 - 5/6/2010 Warminster, PA

Officer Safety/Officer Survival 5/6/2010 - 5/7/2010 Allentown, PA

Tactical Patrol Officer 5/10/2010 - 5/14/2010 Nanticoke, PA

Texas

Advanced Supervision Skills 6/22/2010 - 6/24/2010 Arlington, TX Confidential Informant Acquisition and Management 5/19/2010 - 5/20/2010 Bedford, TX

Utah

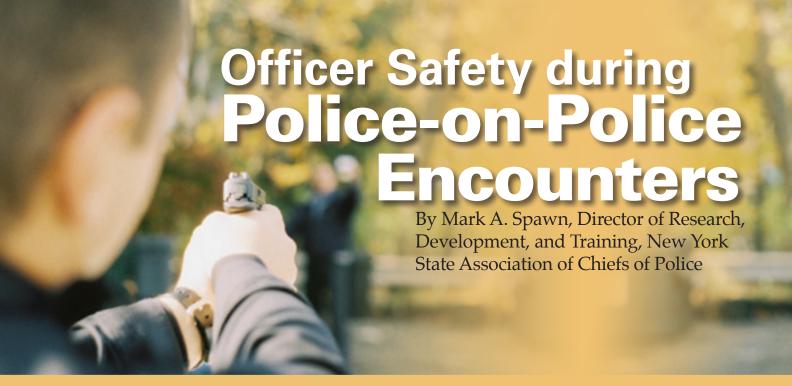
Excellence in the FTO Program 5/17/2010 - 5/18/2010 West Valley City, UT

Washington

Confidential Informant Acquisition and Management 5/10/2010 - 5/11/2010 Monroe, WA Internal Affairs: Legal and Operational Issues 6/28/2010 - 6/30/2010 Kennewick, WA

Managing the Training Function 6/24/2010 - 6/25/2010 Kennewick, WA

SWAT Supervision and Management 5/3/2010 - 5/7/2010 Monroe, WA



oncerns about officer safety often center on procedures, tactics, and equipment. Topics such as dynamic entry, arrest and raid plans, pursuit, vehicle positioning and approaches, firearms, lesslethal devices, and vehicles are common areas of discussion. An area of officer safety receiving attention recently is police-on-police encounters. These are situations in which an off-duty, plainclothes, or undercover (UC) officer is taking official action in the form of an arrest, foot pursuit, or armed encounter and is confronted or challenged by an on-duty police officer.



Fatal Incidents

The issue of police-on-police shootings has been brought to the forefront in New York following three recent fatal shootings:

- On May 28, 2009, off-duty New York City Police Department (NYPD) Officer Omar Edwards was shot and killed by another officer as Edwards was in foot pursuit of a suspect who had broken into Edwards's car.
- On January 25, 2008, off-duty Mt. Vernon, New York, Police Department Officer Christopher Ridley was shot and killed by officers from another department while Ridley was holding a suspect.
- 3. In 2006, off-duty NYPD Officer Eric Hernandez was shot and killed by an on-duty officer after attempting to apprehend suspects who had attacked him.

These tragedies were the driving force behind the creation of New York Governor David Paterson's Police-On-Police Shootings Task Force, established June 24, 2009. The task force is charged with "examining the issues and implications arising from confrontations in which police officers have mistakenly shot other officers, especially those in which officers are mistaken for criminal suspects."

Accidental Incidents

In addition to these fatal encounters, other incidents were the subject of testimony before the task force at public hearings. New York State Police First Deputy Superintendent Pedro Perez testified about incidents in his agency's history. He noted that of the 123 troopers who have died in the line of duty, 3 were victims of friendly fire. One of them, Investigator Leslie Grosso, was the victim of an accidental discharge by another officer during an undercover drug investigation on May 21, 1974. An officer was running up to the car in which Grosso, in an undercover capacity, was seated next to the suspect. A backup officer stumbled as he approached the car, unknowingly discharging one round from his revolver.

Perez also spoke about the death of Investigator Joseph Aversa, who was shot on March 5, 1990, in a gunfight during a buy-bust operation.

In another case of friendly-fire, Perez described how Trooper David Brinkerhoff was shot by another trooper during a firefight with a fugitive on April 25, 2007.² In addition to this testimony, he offered other accounts of officer-on-officer encounters which did not result in the use of force.

Preparing for Incidents

The NYPD reported that 10 of its officers lost their lives in mistaken-identity shootings since 1930.3 The State Association of Chiefs of Police (SACOP) in New York conducted a survey of its membership to assist the Governor's Task Force in its examination of policeon-police encounters. Of those surveyed, 12 percent indicated that they had experienced such encounters within their agencies. Half of those said the encounters involved the use of lethal force by a party. Respondents, with multiple responses permitted, indicated that the types of police-on-police encounters experienced in their jurisdiction, were primarily with off-duty officers (83 percent), followed by undercover officers (50 percent), and plainclothes officers (42 percent). The survey also asked about training: Most agencies (75 percent) indicated that officers receive training during the basic police academy; approximately 54 percent said their officers received some type of in-service training; and 12 percent indicated that no training had been provided. While the tragedies of officers' deaths in these cases is certainly a driving force in the examination of their circumstances, it is also important to recognize that there are many officer-on-officer confrontations that do occur and that do not escalate to any use of force.

Some of the comments received during the New York SACOP survey included notes that training for this type of encounter is either in place or being developed; some agencies incorporate off-duty officer scenarios into their firearms training programs; one agency alerts patrols whenever plainclothes units are working in their beat; one department trains UC officers to properly identify themselves when such an encounter occurs; and another department governs police-on-police encounters under general orders.

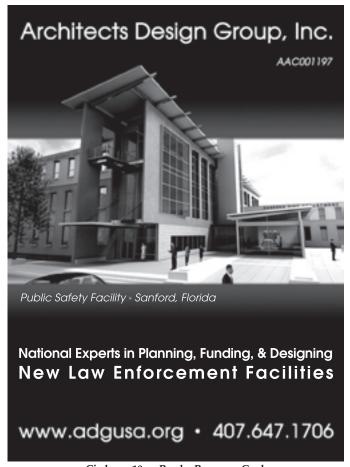
Nonresponding officers being confronted must be acutely aware of their movements—they should not be threatening, haphazard, or provoking.

But in many police-on-police encounters, the fact that the incident involves law enforcement officers on both sides is not apparent at the outset, which underscores the importance of training—not just for responding officers, but also for the off-duty, plainclothes, or UC officers—for it is the actions of these officers that often will drive responding officers' reactions.

Off-Duty Intervention

When officers are on duty in a plainclothes assignment or working in a UC capacity, they are usually prepared with identification, firearm, ammunition, handcuffs, body armor, and communications. When officers are off-duty, though, they will often be without many of the protective tools they would prefer to have should they decide to take action, making off-duty encounters more hazardous. One of the first assessments made by an off-duty officer is whether to intervene or just be a good witness. Officers need to determine, based on the circumstances, whether their immediate action is necessary. There are a number of factors to be considered here: the officer's physical and mental state, number of adversaries, ability to communicate, likelihood of being mistaken for a suspect by others, equipment available to the officer, risk to others, and more. Of course, these situations are dynamic—the basis for an officer's decision of whether to become directly involved may change as the situation develops.

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Officers who are off duty and taking action in a jurisdiction other than their own are less likely to be recognized by responding officers. The same is true for officers who work in a large metropolitan area. In these cases, when responding officers arrive on the scene, off-duty officers must understand that identifying themselves as police officers may not be taken at face value.

Becoming familiar with officers from neighboring jurisdictions and commands can help in identifying those who are working in plainclothes and UC assignments. A procedure at NYPD provides for visits by plainclothes officers from various commands to roll calls for uniformed officers at nearby precincts.4

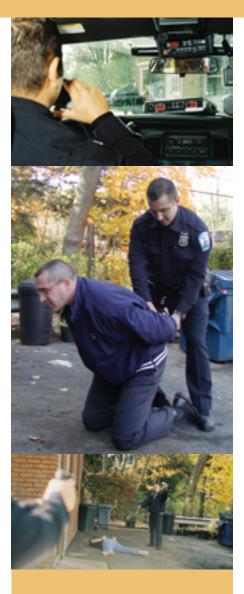
Officers need to put themselves in the shoes of responding officers. If off-duty officers are armed or displaying firearms when uniformed officers arrive, the responders may order them to drop their guns. Until the responders can identify non-uniformed officers, the latter should anticipate being treated like any other person wielding a gun. That includes being subject to the responding officer's authority and commands, which could include handcuffing, a pat-down, and in certain cases a transport to a police station until identity can be verified.

Family Training

Training should not be limited to only police officers, but rather should be extended to family members who will need to know what their roles are when the officer in their family decides to take action while off duty, in plainclothes, or UC. Talking about these roles in advance will be to the officer's advantage should he or she decide to take action while off duty. Parts of the plan to discuss should include going to a safe place and making a 9-1-1 call, describing the location and situation-including that an off duty officer is on the scene—along with a physical description of the off-duty officer and if the off-duty officer is armed.

Family members also should realize that there are situations in which an off-duty officer will not or should not become involved. For example, an armed robbery at a bank would likely be a situation in which public safety and officer safety are best served by being a good witness. An additional part of training should teach family members not to identify off-duty, plainclothes, or UC officers as police officers in every situation. That is a decision officers will make on a case-by-case basis.

If an officer decides to take off-duty action and implement a plan covered in the aforementioned training, family members become eyes and ears for the dispatcher and responding officers. When making 9-1-1 calls, they should remain on the line with the dis-



patcher until responding patrols arrive. In a training module approved by the New York Municipal Police Training Council (MPTC), this is referred to as "the family plan."⁵

As mentioned previously, some agencies have been providing training for officeron-officer encounters. The NYPD has had procedures in place since 1973 to address this incident type.6 In 2008, MPTC, the panel responsible for establishing minimum requirements for police training in New York, approved a new training module in the basic police academy for off-duty and plainclothes encounters. Some of the elements of the curriculum include assessing a situation to determine whether the off-duty officer should get involved; developing a family plan; complying with commands of responding officers; and practical exercises.⁷ While training of this type is critically important at the beginning of an officer's career, administrators should ensure that the topic is revisited regularly.

Submitting to Authority

Officers should consider their states of mind when making an arrest while off-duty or during a plainclothes assignment. Are they ready to submit to the challenge of an on-duty, uniformed officer in a duty car? This is an area departments need to focus on and review regularly.

This is not a time for being nonchalant or condescending. It is a time for compliance. The responding officer might not have the benefit of a fully detailed dispatch report; it might only be "subject with a gun." Offduty, plainclothes, and UC officers need to put themselves in the shoes of responding officers. If they recognize the non-uniformed officer, that's one thing. But if they don't, the "off-duty cop" could be a criminal trying to deceive responding officers.

An encounter with an armed subject is not the time for responding officers to become complacent. Non-responding officers being confronted must be acutely aware of their movements—they should not be threatening, haphazard, or provoking. While some of these encounters occur when an officer is off duty, there is a valid point to be learned from an NYPD survey of some of its undercover officers. The department indicated that, "in over 80 percent of the confrontation situations reported, the decision made by the undercover officer to remain motionless was seen as the key action to defusing the incident."8 If challenging officers cannot readily identify confronted officers, the latter should anticipate being treated as any other suspect with a gun. That could include subjecting to a pat-down, getting handcuffed, and even being placed behind the cage of the patrol car until their identities can be confirmed.

Race Issues

The role of race in police-on-police encounters is one of the issues being evaluated by the governor's task force. Testimony by the New York Civil Liberties Union (NYCLU) urges a detailed disclosure by all police agencies in all shootings in order to more fully assess racial dynamics in police shootings. Some testimony at the first task force public hearing asserted that race is a prevailing factor in some encounters. Other testimony cited that the use of force is methodical and is based upon threat. Individuals noted that Officer Edwards, age 25, was black, and the officer who shot him was white;10 and Officer Christopher Ridley, age 23, of the Mount Vernon Police Department, was black, and of the officers involved in the fatal exchange with him, one was white, one was black, and two were Hispanic—all of whom were cleared by a grand jury.11 First Deputy Superintendent Pedro Perez noted that race was not a relevant factor in the shootings of three previously noted New

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York State Troopers: Investigator Grosso, a white male, was believed to have been shot by a white officer; Trooper David Brinkerhoff, a white male, was shot by a black trooper; and it was not possible to determine who shot Investigator Aversa, except that the trajectory of the bullet indicated it had to have been friendly fire. Deputy Commissioner Wilbur Chapman's testimony noted that in the NYPD review of officer-on-officer shootings, one incident involved a black officer being shot by another black officer; another involved a male Hispanic officer killed by another male Hispanic officer; and

four incidents involved white male officers killing white male officers. Chapman noted that the statistical sample was too small to draw a conclusion, except that 80 percent of the officers killed were off duty at the time.¹³

Part of the governor's charge to the task force is to "examine all matters it deems relevant to these issues with particular emphasis upon examining how training, tactics, policies and procedures, technology and equipment, and sociological and psychological factors may contribute to such shootings and confrontations." While there are divergent opinions on the role of race in police

shootings, a thorough and objective analysis of this issue will certainly help law enforcement administrators in the development and implementation of measures to correct any deficiencies.

Strategies for Success

Like many things in police work, off-duty incidents are fluid and dynamic. A minor situation can turn into a critical incident in seconds. While there is no single solution to the circumstances presented in off-duty, plainclothes, and UC incidents, there are some strategies that can have an impact on decreasing the frequency and lethality of police-on-police encounters:

- Conduct basic police academy training
- Facilitate regular in-service or roll call training
- Schedule regular 9-1-1 call taker and dispatcher training
- Develop familiarity between plainclothes officers and beat officers
- Develop a family plan
- Assess whether to get involved
- Carry a shield and credentials
- Notify local precincts/jurisdictions when an officer is UC or special operations
- Yield to commands from responding officers, even if it means the suspect gets away
- Anticipate being treated as a suspect
- Make no sudden moves
- Participate in practical exercises to train on all of the above

Police officers are considered to be "on duty" at all times by virtue of their sworn office. Knowing when to become involved in an incident takes experience, training, and discipline. As the law enforcement community continues to develop training, tactics, and strategies to protect officers from harm, its members need to be cognizant of the possibility of a street encounter being a police-on-police encounter. For the uniform duty officers, responding to calls of a "subject with a gun" are tenuous. If the subject of the call turns out to be an offduty, UC, or plainclothes officer, it is likely that the officer is carrying a firearm. When the incident results in an encounter, the responding duty officer and the confronted officer need to be cautious and deliberate in their words and actions. Regular training and discussion on this important topic can help protect all officers. �



¹David A. Paterson, "Police-on-Police Shootings Task Force: Overview," Police-on-Police Shootings Task Force, http://www .policeonpolicetf.ny.gov/index.htm (accessed February 25, 2010).

²Dep. Supt. Pedro Perez, "Friendly Fire: The New York State Police Experience," testimony before the Police-on-Police Shootings Task



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Force, November 16, 2009, 5–6, http://www .policeonpolicetf.ny.gov/assets/documents/ Perez%20Testimony.pdf (accessed February 25, 2010).

³Wilbur Chapman, "Statement of New York City Police Department Deputy Commissioner, Training," statement before the Police-on-Police Shootings Task Force, December 3, 2009, 3, http://www.policeonpolicetf.ny.gov/assets/documents/Chapman%20Testimony.pdf (accessed February 25, 2010).

4Ibid., 9.

⁵NYS Division of Criminal Justice Services, Office of Public Safety, *Off-Duty and Plainclothes Encounters* (Basic Course for Police Officers), September 22, 2008, 7, http://www.criminaljustice .state.ny.us/ops/training/bcpo/part4s.pdf.

⁶Chapman, "Statement of New York City Police Department Deputy Commissioner, Training," 3.

⁷NYS Division of Criminal Justice Services, Office of Public Safety, *Off Duty and Plainclothes Encounters* (Basic Course for Police Officers), September 22, 2008, slides, http://www.criminaljustice.state.ny.us/ops/training/bcpo/offdutyandplainclothespoliceencounters.ppt (accessed February 26, 2010).

⁸Chapman, "Statement of New York City Police Department Deputy Commissioner, Training," 8.

⁹Christopher Dunn and Donna Lieberman, New York Affiliate of the American Civil Liberties Union (NYCLU), written testimony before the Police-on-Police Shootings Task Force, December 2, 2009, 3, http://www.policeonpolicetf .ny.gov/assets/documents/NYCLU%20 Testimony.pdf (accessed February 26, 2010). ¹⁰"Off-Duty Officer Is Fatally Shot by Police in Harlem," *New York Times*, May 29, 2009, http://www.nytimes.com/2009/05/29/nyregion/29cop.html (accessed February 26, 2010).

¹¹"Victim of Friendly Fire?" WABC-TV/DT, abc7 Eyewitness News, Sunday, January 27, 2008, http://abclocal.go.com/wabc/story?section =news/local&id=5916882 (February 26, 2010).

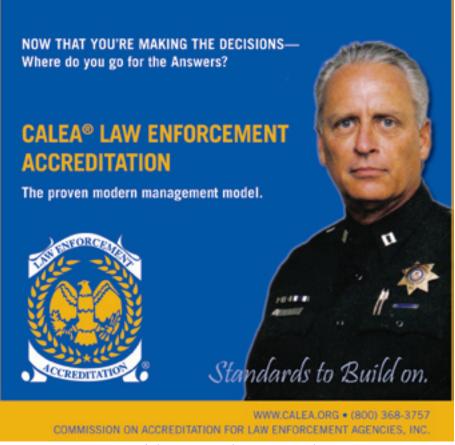
¹²Perez, "Friendly Fire," 6.

¹³Chapman, "Statement of New York City Police Department Deputy Commissioner, Training," 4.

¹⁴David A. Paterson, Governor, and Lawrence Schwartz, Secretary to the Governor, "Executive Order No. 23: Establishing a Task Force on Police-on-Police Shootings," http:// www.policeonpolicetf.ny.gov/executiveorder23 .htm (accessed November 19, 2009).

Author's Note: The findings of the Governor's Task Force, which could include recommendations for legislation and policy to help prevent such incidents and improve safety, are expected to be released in the spring of 2010.

The author notes that the descriptions of the officer shootings within this article are cited in order to orient the reader to the real and tragic results of certain encounters. No criticism should be inferred of the actions of any of the officers.



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By Mark G. Stainbrook, Lieutenant, Los Angeles, California, Police Department

he Los Angeles Police Department (LAPD), like many U.S. law enforcement agencies, recognizes that Muslim communities, whether in Somalia where extremists are radicalizing Americans to their cause or here in the United States, are subject to significant internal and external political, cultural, and religious pressures that make positive police-community relations difficult to achieve. In recognition of such challenges, counterterrorism and community policing need not be mutually exclusive terms; to the contrary, local police should redouble outreach efforts to American Muslim communities if they are going to effectively address terrorism and the communities' roles in combating extremist violence.

Since the July 7, 2005, bombing attacks in London, speculation has skyrocketed regarding the potential risks of homegrown radicalization in the United States. In 2007, the New York City Police Department released a study documenting this national phenomenon. With an estimated population of between 2 and 3 million Muslims living in the United States, law enforcement officials have voiced concerns that disaffected Muslims could be a source of violent Islamist extremism.

Unfortunately, this concern is not without basis. According to the 2007 Pew Research Center report titled *Muslim Ameri*cans: Middle Class and Mostly Mainstream, 8 percent of American Muslims agreed with the statement that suicide bombings of civilian targets in defense of Islam sometimes can be justified. Among American Muslims under the age of 30, that percentage is almost twice as high at 15 percent.² This is the kind of information that keeps counterterrorism officials up at night.

In September 2006, LAPD Police Chief William Bratton and Dr. George Kelling wrote an article for the Manhattan Institute describing how local police agencies can champion counterterrorism efforts through community policing.³ Beyond Bratton and Kelling's assertions, there exists a need for proactive policing in Muslim communities and specific practical approaches to working in communities that may be affected by violent political extremism.

American Muslim communities are under an extraordinary set of pressures. These pressures may be attributed to a variety of factors, including negative media attention, the implementation of the Patriot Act, additional security precautions in the transportation industries, and increased interaction with law enforcement. However, law enforcement officers at all command levels can address these pressures both assertively and compassionately when working with Muslim communities. Their efforts should be focused on three broad categories:

1. Direct police-community engagement strategies

- 2. Indirect police-community engagement strategies
- 3. Media communications strategies

These areas form a starting point for further study and genuine community engagement in support of counterterrorism efforts.

Community Policing and the British Experience: Lessons Learned

Police response to homegrown radicalization in the United Kingdom can be a helpful starting point to consider the major issues and pressures facing Muslim communities in the Western world. The United Kingdom's bond with the United States extends to law enforcement; a long history of collaborative cooperation exists between both countries and is reinforced with exchanges of both personnel and information. Many Muslim communities are also multinational, with extended families and friends who are living, working, and traveling between the United States, the United Kingdom, and other English-speaking countries, making this communication between law enforcement agencies essential.

On July 7, 2005, four British citizens detonated explosive devices in London's Underground rail system and one double-decker bus, solidifying themselves as the first homegrown suicide bombers in that country. These four young men, three British Pakistani Muslims and one British Muslim



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convert of African Caribbean descent, killed 52 of their countrymen and injured more than 700 additional people.

This attack publicly raised issues of racial discrimination, community cohesion, and community-government relations in the United Kingdom at a time when police forces across the nation were in the midst of reorganization with a focus on community policing. Because of negative feedback from several government commissions in the 1990s and the early part of the 2000s, police forces throughout the country had made serious efforts to improve community engagement.⁴ In November 2003, the British Home Office, responsible for immigration control, security, and order, isued a paper called Policing: Building Safer Communities Together, which also called for police to improve community engagement.⁵ At the direction of the Home Office, police forces across the United Kingdom were required to staff robust Neighborhood Policing Teams (NPTs) in the communities they served by April 2008.

The Home Office report (2002) and Bradford Vision (2001), known respectively as the Cantle Report and the Ousley Report, specifically dealt with race issues and community tensions in Muslim communities in the northern part of the country. During the summer of 2001, serious riots characterized as "race riots" erupted in the northern United Kingdom cities of

Oldham, Burnley, and Bradford, primarily involving young, Pakistani Muslim males and young, Caucasian males.⁶

Shortly after the 2001 riots, the 9/11 attacks on the United States caused greater scrutiny of Muslim communities, and intense media speculation only exacerbated tension. Security concerns in the United Kingdom, including West Yorkshire, remained high during the four years between the Bradford Riots and the July 7, 2005, attacks. Notably, select British Muslims were unabashedly aggressive, as the quote from one young man made over a year prior to the terrorism attack suggests. "As far as I'm concerned, when they bomb London, the bigger the better," said Abdul Haq, a social worker. "I know it's going to happen because Sheikh bin Laden said so. Like Bali, like Turkey, like Madrid—I pray for it, I look forward to the day."7

Accordingly, the West Yorkshire police force took proactive steps to counter terrorist attacks, but they also sought to engage more fully with an increasingly complex, diverse British Muslim community that was experiencing social growing pains. The fear among many British police officers after the Bradford Riots was that a major terrorist attack might provoke more rioting, race-related attacks, or a cycle of terrorist attacks, which could have led to an upward spiral of violence. Yet four years later, even

though the July 7, 2005, bombers were from West Yorkshire, that violence did not come to pass. In fact, no major incidents occurred, and to the contrary, there were even some displays of solidarity between Muslim communities and other communities during the period immediately following the attacks. Improved community-police relations, due to the implementation of aggressive NPTs, likely reduced hate crimes and other potential violent acts.⁸

Understanding Pressures on Muslim Communities in the West

Muslim communities are extremely diverse, with varied national, ethnic, and cultural roots. Members speak different languages, although they often may know Arabic because of their study of the Koran. Too often, and particularly after 9/11, they have been lumped together as *the* Muslim community, which does not recognize that for local police departments, Muslim communities in one jurisdiction may be quite different than those in another, thus requiring different levels of response and types of services.

Islam has two major divisions, Sunni and Shi'i, but also numerous sects, traditions, movements, and schools of thought.⁹ Equally complex is the relationship among the large number of political and private

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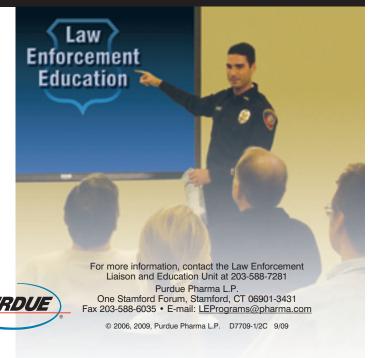
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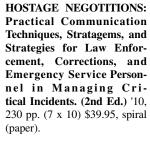
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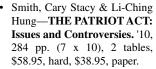


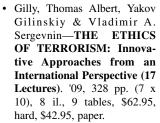
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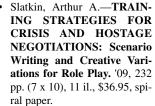
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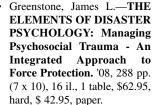
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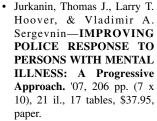
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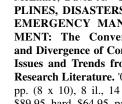


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organizations that represent Muslim communities and interests both in the United States and around the world.

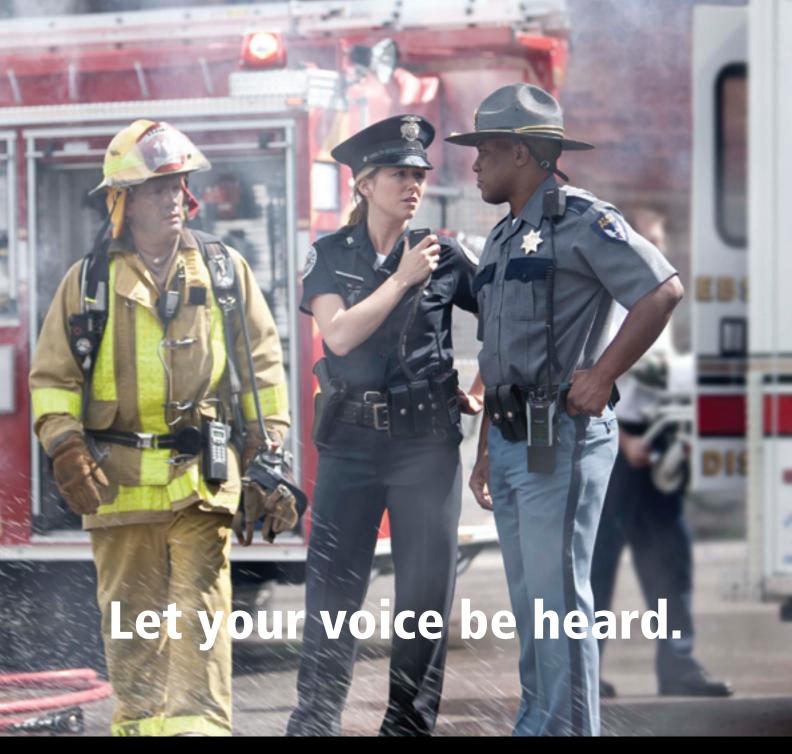
Particularly when coupled with the fact that many Muslim communities in the West have only recently immigrated to the United States, the impact of globalization and transnationalism on these communities is significant. The 2007 Pew Report estimates that 65 percent of American-Muslims are first generation immigrants.¹⁰

Thanks to the availability of cheap, fast air travel and improved communications technologies such as satellite and cable television, cell phones, and the Internet, these Muslim communities are able to maintain physical and emotional contact with their homelands. Events in foreign countries now have a significant impact on diaspora communities. For example, in December 2007, the assassination of Benazir Bhutto reverberated through American Pakistani communities, causing them concern for the future of their native land.11 The impact of globalization on law enforcement is undeniable; consequently, it is essential that U.S. police monitor how global events impact their local communities.

With the advent of enhanced communications technologies in the 1980s and 1990s. that which Muslim immigrants in the West observed on their televisions and later over the Internet was perceived as global Muslim persecution in Afghanistan, Palestine, Bosnia, Kosovo, and Chechnya. Extremist terrorist groups used these images to their own political and military advantage. Furthermore, these communities perceived Muslim portrayals in film and on television as negatively biased against their cultures.¹² Similarly, cable news and talk radio are sometimes viewed as particularly biased and have a major negative impact in Muslims communities.

Government responses to terrorist attacks, such as the U.K. Terrorist Act of 2001 and the U.S. Patriot Act are considered by many members of Muslim communities to infringe on individual civil liberties.¹³ Since 9/11, concerns of racial profiling occurring in the transportation industries against Muslim travelers have surfaced.¹⁴ Whether institutional discrimination against Muslim communities is real or perceived, law enforcement personnel may feel unwelcome and uncomfortable in Muslim communities because antiterrorist laws are enforced by police agencies.¹⁵

The good news is that, despite these negative pressures on Muslim communities, individual contacts between police officers and Muslims in the United States are generally positive, and both groups are working to improve relations. ¹⁶ This fact reinforces the need for continued positive contacts between law enforcement and Muslim communities. A community policing approach



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should focus on problem solving and the inclusion of community members in fighting terrorism, in a similar fashion to the police-community partnerships that officers have built to fight gangs.

Dr. Martin Innes of Surrey University, Guildford, England, wrote a convincing article championing community policing in the fight against terrorism called "Policing Uncertainty: Countering Terror through Community Intelligence and Democratic Policing." In his article, Innes states:

Al Qaeda attacks are deliberately attempting to create fissures along religious lines. Police have recognized that they need to mitigate any perceptual harm that may result from terrorism exacerbating and inflaming interethnic and interfaith community tensions.¹⁷

Innes contends that community policing is more democratic, and therefore inclusive, so it is less likely to erode civil rights and is less invasive than covert policing methods. On this point, LAPD Deputy Chief Michael Downing of the Counter-Terrorism Bureau, in testimony before the U.S. Senate Committee on Homeland Security's and Governmental Affairs, stated:

We need to show that our democratic principles built on the values, practices, and lives of American citizens are sacred and worthy of embracing. We need to show our belief in human dignity, the family and the value of the individual. We need to show how we honor the meaning of our lives by what we contribute to others' lives. We need to show that behind the badges of American law enforcement are caring Americans "doing" law enforcement. To do this we need to go into the community and get to know peoples' names. We need to walk into homes, neighborhoods, mosques, and businesses. We need to know how Islam expresses itself in Los Angeles if we expect to forge bonds of community support.18

Understanding Local Muslim Communities

T. E. Lawrence, a British military officer most commonly referred to as Lawrence of Arabia, realized that it was imperative that individuals working in Arab communities understand the communities in order to positively influence them. Personal relationships, not institutions, have the most profound effect on these individuals. Understanding local Muslim communities' issues and concerns, especially as they relate to law enforcement, will take the dedicated efforts of community-based police officers.

Local community engagement begins with an understanding of a community's history, country of origin, demographics, social structure, religious background, immigration

pattern, cultural nuances, and its relationship with other communities. This process has been referred to in academic circles as community mapping and is a critical step for local law enforcement officers attempting community outreach.

Outreach in Muslim communities is more than just knowing where the mosques are; it also requires understanding how the community is organized and how it functions in the larger society—a process that will involve some academic study. Local colleges and universities are key resources in truly understanding the history of various communities. Local communities are often the subject of research by professors and students in criminal justice, sociology, history, geography, and religion, so academia may be an excellent resource.

Local community engagement is best done on a personal level. A community may never truly trust the police as an organization, but cultural norms in many Muslim communities may dictate that close, personal associations with individuals can move mountains. The key is finding the right community leaders who can be trusted and who will act as allies to the police. The community also must trust these individuals. Because of unique dynamics in Muslim communities, additional energy and special relationships will need to be formed between police representatives and young Muslim men-and especially Muslim women—who are under unique sets of pressures.

Indirect Community Engagement Strategies

Police engagement with Muslim communities does not always need to follow a direct path. Because some Muslims, like some members of any other community, may never come to completely trust law enforcement organizations, a third-party approach can be employed.

Police officers may encounter Muslims who are wary of police corruption. Many immigrant communities carry forward the same fears about police in the United States based on experiences in their homelands. In the current context, terrorist arrests are widely publicized, causing fear in the Muslim community that Muslims might be targeted by law enforcement. American Muslims in Maine, for example, reported after 9/11, a fear of being watched or being under suspicion by the police. If they were interviewed by law enforcement, they feared that their friends, neighbors, or coworkers might find out and the result would be embarrassment—or worse.19

Several advantages exist in policecommunity partnerships. By using faithbased initiatives or communicating with social service organizations (both public and private), police can find new routes into Muslim communities. For example, a police representative could attend inter-faith forums to monitor community tensions or to assist in conflict resolution between communities. Additionally, some community members may not report hate crimes to the police, but may feel more comfortable reporting them to social service agencies. Interacting with other governmental agencies and nongovernmental agencies can be an avenue into building police relationships with Muslim communities.

Media Communications Strategies

Before engaging a Muslim community, try to understand how Muslims may perceive the media and the world around them. Muslim communities generally do not find themselves reflected in the mainstream media; therefore, many Muslims may be distrustful and seek their news from nontraditional sources.²⁰

This is important for two reasons. First, they may feel like they are unfairly treated in the mainstream media and that they are characterized as being the enemy in what they perceive as the conflict between the West and Islam. This idea of a clash of civilizations was originally suggested in the 1990s by Professor Samuel Huntington, and, although hotly debated, it is a starting point for understanding differing cultures and the stresses of globalization and transnationalism.²¹

Second, Muslim communities may not regularly follow the media sources that the police generally use to calm the community or to spread general information. British police in West Yorkshire were surprised to find that during a search of Muslim houses, televisions were tuned to Al-Jazeera rather than the BBC or Sky news.²²

On the first point, the police need to monitor media sources the community uses to gain an understanding of community members' local and world views. On the second point, the police need to take advantage of more resources to disseminate information to the community.

In the event of another terrorist attack in the United States, Muslim communities may be fearful of police retaliation. Police agencies with significant Muslim communities should consider a pre-determined media crisis action plan to communicate via every available medium and in applicable languages.

When direct action, such as suspected terrorist arrests or search warrant execution, must be taken within a Muslim community, many negative effects can be mitigated by having a community reassurance plan in place. A reassurance plan includes the following: (1) briefing community leaders on the situation prior to briefing the media, thus reducing rumors and speculation; (2) providing extra patrols in the areas affected;



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The foundation of community police relations are built on personal relationships.

(3) arming police officers with information, including leaflets for distribution; (4) conducting a series of open community forums to address fears and concerns; and (5) continuously updating agency Web sites on the status of the investigation. Both the London Metropolitan Police, through the Muslim Contact Unit (MCU), and the West Yorkshire Police Force, through localized NPTs, have used these strategies with great success.

A reassurance plan should not be an afterthought, but should be as well prepared and detailed as the operations plan. Operational security of the investigation remains a key issue, so coordination and communication between those leading the reassurance measures and the investigation teams are vital. Reassurance teams can easily cause hate and discontent among agency investigators if sensitive information on a case is released. Community reassurance and calming should immediately go into effect after the direct action is completed and security concerns for the operation are reduced.

Muslim communities recognize hate crimes are more prevalent after terrorist attacks or terrorist-related arrests, so they will appreciate the extra security, as long as it is done in a positive and respectful manner. Officers in the field can make a huge impact by visiting local mosques and letting the congregations know that the extra police officers are in the area for their security. Appropriate protocols, such as removing shoes before entering prayer areas (when not in tactical or emergency situations), should be followed.

Many communities in the United States have been affected by terrorism, but possibly none in so many ways as American Muslim communities. The law enforcement profession must realize that Muslim communities in the United States are under both real and perceived scrutiny from the media and government, which sometimes makes positive police-community relations difficult to achieve. Agencies must also engage in some level of specialization to understand

the factors underlying this scrutiny and to reduce mistakes during outreach. Further, local police, using time-tested community policing methods, are the best suited to prevent violent extremism in any form.

Local police agencies should focus on the more practical side of counterterrorism by continuing to engage their local communities with accurate information, serious dialogue, and committed outreach, thereby reducing the prevalence of terrorist-friendly environments. •

Notes:

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⁷David Cohen, "Terror on the Dole," *London Evening Standard* (April 20, 2004), http://www.thisislondon.co.uk/news/article-10329634-terror-on-the-dole.do (accessed March 5, 2010).

⁸Martin Baines and P. Read (policecommunity relations in Bradford), interview by Mark Stainbrook, May 2007.

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¹⁵Mark Stainbrook, "Perceptions of American-Muslims towards Law Enforcement: The Aftermath of the 9/11 Terrorist Attacks," unpublished, 2006.

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¹⁸Michael P. Downing, "Statement of Michael P. Downing," before the Committee on Homeland Security and Governmental Affairs, 110th Cong., 1st sess., October 30, 2007, http:// www.lapdonline.org/assets/pdf/Michael%20 DowningTestimonyfortheU.S.Senate-Final.PDF (accessed March 5, 2010).

¹⁹Stephen Wessler, *After 9-11: Understanding* the Impact on Muslim Communities in Maine (Portland: Center for the Study and Prevention of Hate and Violence, University of Maine, 2002).

²⁰Ann Clayton (West Yorkshire Police Force Media Realtions Director), interview by Mark Stainbrook, March 2007.

²¹Samuel P. Huntington, *The Clash of Civilizations and the Remaking of World Order* (New York: Touchstone, 1996).

²²Graham Archer (Inspector West Yorkshire Police: *Al-Jazeera*), interview by Mark Stainbrook, February 18, 2007.



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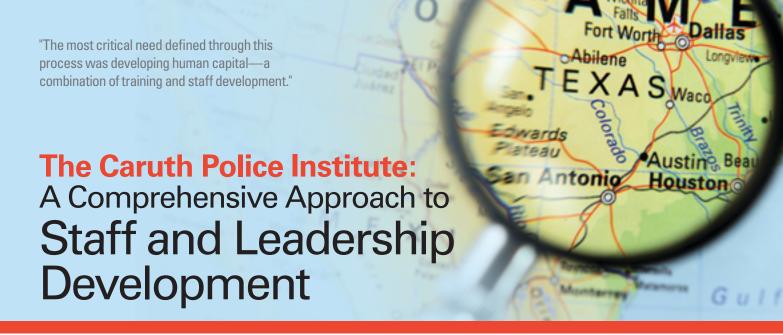
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By Robert C. Davis, Senior Social Research Analyst, RAND Corporation, Arlington, Virginia; and Robert W. Taylor, Executive Director, Caruth Police Institute, Dallas, Texas, Police Department

on December 4, 2008, the Dallas Police Department (DPD) began a unique crime-fighting partnership with two local universities whose resources are helping the department to develop more effective policing strategies. The University of North Texas, the University of Texas at Dallas, and DPD, with funding from the Communities Foundation of Texas (CFT), developed the W.W. Caruth Jr. Police Institute in Dallas. This institute, which opened July 23, 2009, provides training for officers at all stages of their careers and serves as the research and problem-solving arm of the DPD, providing solutions to complex policing problems and developing effective crime-fighting strategies.

How Caruth Police Institute Began

The DPD has endured all of the challenges of a large, modern, metropolitan police agency, including changing demographics and rising national crime rates. Under Chief David Kunkle, the department has responded actively to its challenges by developing sophisticated crime-fighting strategies, integrating community policing in unique ways, and managing and maintaining a high level of accountability through computer statistics (CompStat). To capitalize on these and future innovations, the DPD sought a cadre of better-educated and more effective mid-level managers who could maintain and continuously improve these sophisticated systems.

In recognition of the improvements in the DPD, the CFT awarded a \$5 million grant to the department for outfitting patrol cars with laptop computers for a paperless system. The foundation board then voted to contribute another \$10 million to the DPD, this time to fund the long-term capacity of the department. In gifting the money, CFT hoped to make a transformative difference in the DPD and set a precedent for support of other municipal police agencies by local foundations.

The institute was named after W.W. Caruth Jr., a well-known philanthropist in Dallas and founder of the Caruth Foundation, currently managed by CFT. To help determine how best to invest the funds, CFT engaged the RAND Corporation to work with DPD to develop an implementation proposal.

The RAND effort began with a needs assessment through which information was gathered on DPD's operations and capabilities, first from written sources and then from interviews with all 15 members of DPD's command staff. After the command staff interviews, RAND convened nine focus groups to ascertain the opinions of staff

at different levels within the DPD. The first six focus groups were with staff from the DPD's patrol divisions. In addition, focus groups were held with representatives from the three major bureaus other than patrol: investigations, patrol support, and administrative support. Each session included 8 to 10 participants.

RAND staff used computer software designed specifically for narrative interview and field notes to synthesize the large volume of qualitative data produced by interviews and focus groups. The most critical need defined through this process was developing human capital—a combination of training and staff development. RAND researchers believed that this concept contained the potential for long-term improvement through creating more effective leadership. They also argued that it could have an immediate impact on crime and safety if it included opportunities for lower level supervisors and rank-and-file officers to learn and apply more effective anti-crime strategies and tactics. RAND vetted this concept, which reflected the thinking of DPD leadership, through the city officials and CFT staff. Additionally, the concept addressed one of the key points of a 2004 Dallas Morning News series called "Dallas at the Tipping Point" in which effective management and leadership were identified as crucial to increasing public safety and securing the confidence of the community.1 The CFT board approved the concept in November 2007.

The Need for the Caruth Police Institute

Recent history has demonstrated the importance of strong and effective police leadership. Policing experts recognize that officer conduct and integrity are heavily influenced by the tone set by senior leaders and the management skills of line supervisors.² William Bratton's experience as New York City's police commissioner (popularized in his book, *Turnaround*) showed that effective leadership can make an enormous difference in how a police agency—even one as large as the 40,000-person New York City Police Department (NYPD)—functions and, ultimately, in the level of crime and disorder in the community. Bratton's use of CompStat as a management tool to hold senior police executives accountable for the performance of their districts often has been credited for the dramatic decline in New York City crime and has been widely replicated in the United States and around the world.³

Effective leadership has become even more important in the fast-changing world of modern policing. It is no longer enough to learn the principles of policing early in one's career; the explosion in

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The center's research focuses on four interrelated areas—best practices, performance measurement, use of technology, and force planning—to deliver results that help departments solve problems. More information and recent reports are available at cqp.rand.org. technology and communication has made it essential that police managers keep current with new developments and that organizations have the flexibility to change accordingly. The past 30 years have ushered in new strategies and tactics in policing from community policing (which gives citizens influence in setting and attaining policing goals) to hot spots policing (which focuses law enforcement resources proactively on places where crimes are frequent) to evidence-based policing (which demands that police strategies and tactics be evaluated and adapted according to their proven effectiveness.⁴

As in most large departments, DPD officers did not pursue leadership training in a consistent way. The department provided training through the level of sergeant; however, once the staffer reached the rank of lieutenant, no in-house training programs existed to help staff develop effective leadership skills. Two senior DPD executives traveled each year to the Senior Management Institute for Police in Boston or the FBI Academy in Quantico, Virginia. Managers sometimes chose others to attend the Texas-based Management College of the Institute for Law Enforcement Administration (ILEA) or the Bill Blackwood Law Enforcement Management Institute of Texas (LEMIT) Leadership Command College. However, there were no departmental

incentives to attend, nor did the department assume the cost of the instruction. Furthermore, the two Texas programs have their respective strengths and deficiencies. The ILEA program is designed largely for managers from smaller departments and focuses more on management than on leadership development. The LEMIT program is geared more toward junior-level managers than senior police executives from large, urban police agencies.

Other programs were not any better. The in-house sergeant training program was considered weak and inadequate, and it was estimated that just 30 percent of lieutenants and above had received some sort of outside leadership training. Most of those opportunities went to assistant chiefs; however, although the programs for senior staff were of good quality, they were expensive or required extensive time away from Dallas.

Moreover, as a big-city department, DPD dealt with difficult problems in a complex environment. For example, rapidly changing demographics necessitated new community policing initiatives, revamped recruiting strategies, and reallocation of patrol resources.

Dallas also was in the process of developing its fusion center, which would track crime trends in real time, reallocate DPD resources in real time to where they were needed, and make information available on



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800.577.5534 | 714.826.0547 www.legacyinmate.com the history of locations to officers responding to calls for service. The fusion center provided an ideal laboratory to test new crime-fighting strategies. To deal with the complexities of modern major city policing and capitalize on new capabilities like the fusion center, DPD needed a problemsolving capability. The Dallas/Fort Worth Metroplex is an environment rich in intellectual resources, with several major universities, and the headquarters of American Airlines, Southwest Airlines, 7-Eleven, Exxon-Mobil, J.C. Penney, Frito-Lay, EDS, Perot Systems, and other major Fortune 500 corporations. The DPD was in a perfect position to capitalize on the intellectual resources of the area and marshal the resources of two primary universities-University of North Texas and University of Texas at Dallas—to develop more effective policing strategies.

The Structure of the Caruth Police Institute

The Caruth Police Institute (CPI) was created to respond to two needs: staff leadership development and complex policing problems. The institute's model is displayed in Figure 1. One component of CPI is aimed at leadership training and staff development, including components for enhanced academy training, training for mid-level supervisors, and courses for senior staff. The other component is aimed at enhancing DPD's ability to solve problems, develop and test evidence-based approaches to crime fighting, and act as a national resource to promulgate new crime-fighting practices.

CPI aims to identify the best and the brightest in DPD personnel early in their careers and reinforce leadership skills through learning by doing. During the early stages of an individual's career, a leadership portfolio is established at the institute. All facets of leadership (education, experience, self-development, and mentorship) are recorded, not unlike a college transcript. This allows the individual and the department to monitor progress, to identify leadership gaps, and to offer a systematic means of recording and evaluating accomplishments when individuals are considered for promotion. Students assume responsibility, with the help of mentors and faculty, for designing their own leadership and career paths, whether their interest is in administration or investigations.

At the recruit and sergeant levels, the institute supplements current DPD training programs. For recruits, the supplement emphasizes community policing and tactical crime fighting. For sergeants, the supplemental material stresses problem solving, applying research and best practices, and understanding police culture to lead effectively.

At the mid-level manager (lieutenant) level, courses include small business management, strategic planning, evidence-based

and problem-solving approaches to policing, CompStat processes, and theories of leadership.

At the executive (assistant chief) level, the curriculum incorporates courses on understanding policing within the context of other city services, comparative approaches to policing in major metropolitan departments, organizational theory and change, and futures research (understanding how the context for policing will change over the coming years).

The mid- and senior-level programs include a core set of mandatory courses and a set of lengthier voluntary courses for university credit, through which participants are able to earn bachelor's and master's degrees in criminal justice with a concentration in police administration. Demonstrated

initiative in taking credit classes and performance in the classes become part of the basis for evaluating officers for promotion.

Complex Problem Solving

The institute makes available a variety of resources to solve complex problems for the Dallas Police Department.

First, senior DPD staff members taking courses through the institute are required to analyze and propose solutions to current problems facing the department, such as patrol deployment patterns, requirements and testing for promotions, and increasing the role of the community in crime prevention. The proposed solutions are presented to the chief for consideration. Mid-level courses include individual projects aimed at reducing specific crimes in local areas.

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Problem solving for DPD

Problem solving

Staff development

Enhanced academy training

Mid-level supervision courses

Senior staff courses



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Second, institute faculty meet on a regular basis with DPD administrators to analyze current practices and make suggestions for improving effectiveness.

Third, the institute is developing strong ties with the local business community and enlisting the help of senior executives in providing seminars and advice on improving DPD operations.

Finally, the institute is creating visitingpolice-executive in-residence and scholar in-residence programs that will bring top experts to Dallas who will provide DPD with the best national expertise on current policing issues.

The institute serves as a laboratory for developing new approaches to crime fighting and community policing and conducts evaluations of new DPD programs to determine their effect on crime, disorder, and citizen satisfaction. The emphasis on evaluation will help the department develop an evidence-based approach to policing based on knowledge of what works. The evaluations also provide feedback to the department on how to improve programs while still in their early stages.

The institute, in coordination with RAND staff, also oversees the develop-

The Dallas Police Department Fusion Center

The Dallas Police Department (DPD) Fusion Center, known as the Metropolitan Operations and Analytical Intelligence Center (MOSAIC), was born out of a partnership between faculty members in the Department of Criminal Justice at the University of North Texas and members of the DPD. Three faculty members working with DPD officers wrote a successful large federal grant to develop the center. The faculty members had significant knowledge and expertise in the areas of intelligence analysis, international and domestic terrorism, crime analysis, and intelligence/fusion center development. This initial collaboration paved the way for the partnership embodied in the Caruth Police Institute (CPI) that brought university expertise to bear on law enforcement problems.

The idea of MOSAIC was to build a tactically-oriented center that serves two purposes:

- The primary mission of MOSAIC is to prevent terrorist attacks within the Dallas Metroplex through the coordination and sharing of intelligence information among the various public safety organizations located in Dallas. MOSAIC melds massive quantities of raw information from varied databases with current intelligence information from agencies in the Dallas region to identify potential threats to high-value targets.
- The second mission of MOSAIC is to act as a crime intelligence center that assists DPD in
 determining how to deploy resources most effectively. The center monitors real-time crime
 trends, communicates with area medical facilities and trauma units, and coordinates the
 allocation and deployment of multi-agency personnel resources. The focus is on detecting,
 analyzing, and preventing crime.

ment of sophisticated performance metrics for DPD. The measures enable DPD to better assess the effectiveness of crime-fighting efforts, gauge satisfaction of citizens in routine encounters with the police, monitor staff morale, and assess how the department is perceived by different segments of the community.

The information gained through problem solving, experimentation, and rigorous evaluation makes the institute a repository of best practices in policing. This information is to be distributed through an electronic library, through various types of publications, and through conferences hosted by CPI.

CPI represents a bold, new relationship between universities and a major police department that is characterized by the provision of cutting-edge research, education, and professional development services to the DPD. The institute promotes staff development by creating opportunities and incentives for staff of all levels to enhance their professional skills and pursue academic degrees in their field. Furthermore, the institute think tank is a forum for developing and testing new crime-fighting strategies and solutions to complex management problems through fostering a dialogue between DPD executives and academicians, members of the Dallas business community, and national experts. 🍫



^{1"}Dallas at the Tipping Point," *Dallas Morning News*, 2004, http://www.dallasnews .com/s/dws/spe/2004/dallas/index1.html.

²Robert C. Davis, Pedro Mateu-Gelabert, and Joel J. Miller, "Can Effective Policing Also Be Respectful? Two Examples in the South Bronx," Police Quarterly 8, no. 2 (2005); 229–247.

³Eli B. Silverman, "CompStat's Innovation," in *Police Innovation: Contrasting Perspectives*, David Weisburd and Anthony A. Braga, eds. (Cambridge: Cambridge University Press, 2006), 267–283.

⁴David Weisburd and Anthony A. Braga, "Introduction: Understanding Police Innovation," in *Police Innovation: Contrasting Perspectives* (Cambridge: Cambridge University Press, 2006).



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Handling Citizen Complaints through Proactive Methodology

By Louis M. Dekmar, Chief of Police, LaGrange Police Department, LaGrange, Georgia

aw enforcement organizations nationwide deal with complaints on a frequent basis. Some citizen complaints are unfounded or simple misunderstandings resulting from poor communication. However, even minor infractions can become agency spectacles and a serious problem for administrators if individuals carry their grievances to third parties. Police leaders can easily prevent citizen complaints from becoming political headaches, lawsuits, racial disputes, or media storms by emulating some of the medical community's proactive initiatives to reduce malpractice litigation when patients experience negative outcomes. In addition to a thorough policy of consistently handling complaints, successful resolution requires patience, a respectful response, and the right attitude on the part of the supervisor receiving the complaint. If done correctly, these three simple ingredients can spare police agencies untold time, money, and difficulty while helping the agency maintain its credibility with the community.

Consider how many citizen complaints involving encounters with police officers go awry because of how individuals are treated during the initial interview process. An angry citizen enters a police department to file a complaint against an officer. The on-duty supervisor greets the citizen in the lobby and asks about the complaint. The citizen begins to provide a detailed description of the incident. After less than a minute, the supervisor politely interrupts the citizen and attempts to explain why the officer behaved in a particular fashion—and to tell the citizen why the officer's behavior followed agency policy. Frustrated by the unresolved complaint, the citizen likely will leave the police department lobby.

Oftentimes, citizens will abandon their unresolved matters, instead sharing their frustration and annoyance with friends or relatives. In other instances, citizens become

even more determined to obtain positive resolutions to their complaints, bringing their issues to the attention of an elected official, a city manager, a district attorney, the Department of Justice's Civil Rights Division, a plaintiff's attorney, a media outlet, or a civil rights group. Once citizens embrace any of these alternatives, the police department largely loses control of the investigations, along with the opportunity to correct, address, and resolve the complaints in manners that preserve public confidence in the agency.

So how do law enforcement agencies avoid this situation and successfully "take care of business" when addressing citizen complaints? According to a

recent article by attorney Dan Groszkruger, the medical profession provides some excellent ideas.¹

Think Like a Physician

Groszkruger cites studies in the *New England Journal of Medicine*² and the *Journal of the American Medical Association (JAMA)*³ that detail key steps physicians should take to avoid malpractice suits. One of those studies appears to have instructive lessons for police department supervisors who are responsible for investigating citizen complaints against police department personnel.

The *JAMA* study found that "effective physician–patient communication . . . not the quality of the care or documentation is key to avoiding malpractice lawsuits." ⁴ The considerations that could improve physician-patient communication and a close reading of the research strongly

Resources

Building Trust Between the Police and the Citizens They Serve: An Internal Affairs Promising Practices Guide for Local Law Enforcement. This guide examines all aspects of complaint taking and internal affairs operations and recommends strategies to improve and sustain community trust building, regardless of agency size. Available online at http://www.theiacp.org.

The Public Image of the Police: Final Report to The International Association of Chiefs of Police by The Administration of Justice Program, George Mason University. This document is a comprehensive review of the factors that form the public's opinion of their police department. Available online at http://www.theiacp.org.

Frank A. Colaprete, *Internal Investigations:*A Practitioner's Approach, (Springfield, Illinois: Charles C. Thomas Publisher, 2007) pp 336.

suggest these concepts extend to other professions, where liability is an issue (for example, law enforcement) and where service providers have the opportunity to interact with individuals who suffered real or perceived harm.

These studies analyzed the dynamics involved between the patient and the treating physician that resulted in a bad outcome. The findings indicate that physicians who developed a rapport with their patients were less likely to be sued than those who did not. What does that mean to police officials? It suggests that when law enforcement supervisors receiving complaints effectively communicate that they are sincerely concerned about a citizen's problem, the interaction is likely to reduce potential litigation.

The following five-step model for improving police-citizen communication is

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A fair amount of survey research has focused on the impact of people's direct experiences with the police on their general attitudes toward the police. A study completed by Reisig and Chandel provides a detailed analysis of different aspects of the citizen's contact experience with police and its impact on the citizen's general level of satisfaction with the police department. The researchers found that the strongest predictor of the citizen's satisfaction with the police department in general was how courteous/friendly the officer was with the citizen.

Source: Michael D. Reisig, and Meghan Stroshine Chandek. "The Effects of Expectancy Disconfirmation on Outcome Satisfaction in Police-Citizen Encounters." *Policing: An International Journal of Police Strategies and Management* 24 (2001): 88-99.

based on the medical profession's success in reducing medical malpractice lawsuits:

- 1. Spend time with the complainant. The agency representatives should provide citizens plenty of time to fully air their complaints. According to Groszkruger the studies reveal "a strong correlation between extra time spent . . . and lower frequency of . . . claims." Citizens do not want to feel rushed, minimized, brushed-off, or disrespected. To accomplish this, supervisors should be prepared to spend as much time as necessary to gain the details of the complaint and the issues in conflict. Radios, cell phones, and other distractions should be eliminated if possible.
- 2. Meet in a private place. Agency supervisors should always have a private place to meet with a citizen who is filing a complaint against a police employee. The location should include a place for the supervisor and the complaining citizen to sit and discuss the nature of the complaint. Seating everyone involved during the initial complaint intake significantly calms emotions and communicates that the agency representative is prepared to spend as much time as necessary to listen to everything the citizen has to share.
- 3. Establish a rapport. After creating an atmosphere that demonstrates the complaint will be handled in a serious and deliberate fashion that will not be rushed, it is paramount to establish effective communication and rapport with the complainant. The supervisor should explain the process and time lines for conducting a sufficient inquiry into the facts and circumstances related to the complaint.
- **4.** Allow citizens to describe the complaint without interruption. Once the supervisor has established a rapport, the

citizen should be able to explain the incident without interruption. While receiving the citizen's description of the incident, agency personnel should refrain from filling any empty time or pauses with questions or explanations while the complaining party is gathering its thoughts and explaining grievances.

5. Ask facilitating questions. After the citizen has provided the details of the situation, the supervisor should ask a series of facilitating questions that demonstrate how seriously the police agency is taking the complaint. For example, the supervisor may ask, What about the officer's conduct particularly upset you? What would you like to see occur as a result of your complaint? Why do you think the officer behaved that way? You look upset—what

can I do to help you?

It is critical for supervisors to recognize that when they are receiving a complaint, how they say something may be as important as what they say. When talking with the citizen, the supervisor's tone of voice and facial expressions should be neutral or supportive toward the complaining party. A supervisor can validate a citizen's feelings and emotions without affirming allegations against police employees. For example, "I understand you are angry" or "I see you are upset, let me look into this for you" are appropriate but do not prejudge the complaint before the facts are established.

Reducing Liability, Creating Accountability

Groszkruger's analysis of the research surrounding physician-patient communications and the reduction of liability makes a compelling case for including an orientation and facilitation component in the complaint-taking process. When a supervisor provides an orientation to a citizen, it reduces emotion, anxiety, and apprehension. In addition, facilitative questions promote communication and foster feedback that assists the supervisor in gauging what is important to the citizen in resolving the complaint.

A police agency that fails to obtain, investigate, and resolve citizen complaints against law enforcement personnel can create a situation in which others define the agency. When the media reports allegations made by a citizen who is frustrated by a process or a supervisor who behaves in a way that makes it uncomfortable for citizens to approach the department, the story likely can never be effectively retracted or revised, even once the facts are ascertained. In short,

without an effective citizen-police complaint process, the agency risks a tepid "the matter is now under investigation" response to media inquiries, and questions from elected officials or other community members. However, a well-documented citizen-police complaint and a thorough investigation often will result in a different media story.

Further, when a process that deliberately receives and investigates citizen complaints is in place, a police culture of accountability is sustained. Employees understand the likelihood that misconduct will be reported and that the agency will follow up on those reports. In instances where a police employee performed or behaved inappropriately, the agency can act quickly to address the issue and restore a sense of fairness to the citizen making the complaint. When an agency acts promptly and effectively in cases of inappropriate behavior or performance by a police employee, this clearly communicates that conduct is not representative of the entire agency. An active and robust citizen-complaint procedure, which provides and includes supervisor training in that process, ensures the confidence of the public, demonstrating the agency operates properly and professionally and reduces the opportunity for others to manage the agency's business. �

Louis M. Dekmar has 32 years of law enforcement experience and has been a police chief for 18 years. He is currently chair of the Commission on Accreditation for Law Enforcement Agencies and a frequent lecturer on the topics of police management, leadership, ethics, and internal affairs.

Notes:

¹Dan Groszkruger, "Physician-Patient Dialogue: Key to Avoiding Malpractice Lawsuits," CDC Healthsystems, http:// www.ccdsystems.com/Products/ RootCauseAnalyst/PapersandArticles/ PhysicianPatientDialogAvoidingMalpractice .aspx (accessed February 24, 2010).

²Troyen A. Brennan, Colin M. Sox, and Helen R. Burstin, "Relation between Negligent Adverse Events and the Outcomes of Medical Malpractice Litigation," *New England Journal of Medicine* 335, no. 26 (December 1996): 1963–1967, http://content.nejm.org/cgi/content/full/335/26/1963 (accessed February 24, 2010).

³Wendy Levinson et al., "Physician-Patient Communication: The Relationship with Malpractice Claims among Primary Care Physicians and Surgeons," Journal of the American Medical Association 277, no. 7 (February 1997): 553–559, http://jama.ama-assn.org/cgi/ reprint/277/7/553.pdf (accessed February 24, 2010).

4Ibid.

⁵Groszkruger, "Physician-Patient Dialogue."



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Administration

(see pages 93-94)

Animals

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Communications

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Computer hardware

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Emergency response

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Investigation

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Personal equipment

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Security

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Tactical and protective equipment

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Traffic enforcement

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Training

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Transportation

(see pages 105–106)

Uniforms

(see pages 106–107)

Weapons

(see page 107)

2010 CATEGORY LISTING

Δdn	ninistration	B150	Repeaters	C237	Terrorism
		B160	Scanners	C238	Towing management
A005	Agency standards	B170	Scramblers	C240	Traffic crash investigation
A007	Alcohol/drug education products	B180	Surveillance	C250	Traffic/parking violation management
A010 A020	Architects/designers/space planners Assessment centers	B190	Switching/control equipment	C260	Training
A025	Association	B220	Telephone	C270	Uniform crime reports
A030	Audio-visual equipment	B230	Weather notification	C275	Video analysis & enhancement
A040	Awards/medals/plaques/trophies			C280	Warrant records
A050	Boards, bulletin/display	Con	nputer Hardware	C290	Weapon tracking
A055	Collision reporting services	C005	Client server workstations	E	D
A060	Community programs	C007	Computer accessories	Eme	ergency Response
A070	Conferences, educational	C010	Mainframes	D010	Alarms, evacuation
A080	Consultants	C020	Networks	D020	Ambulances/accessories
A085	Departmental promotions	C027	Peripherals	D030	Blankets
A090	Detention/jail equipment	C030	Personal computers	D050	CPR masks
A095	Document destruction	C040	Portable/in-car	D055	Defibrillators
A100	Executive placement services			D060	Fire controls/extinguishers
A105	Facilities, design/build	Con	nputer Software	D070	First aid products
A110	Filing/storage systems	C045	911/E911	D080	Flares/guns/cases
A115	Financial services	C050	AFIS	D090	Flashers
A116	Flag cases	C060	Arrest/booking	D095	Gas detectors Generators
A120	Flags/pennants	C063	Artificial intelligence	D100 D110	Hazardous materials equipment
A130	Identification, personnel	C070	Automatic vehicle locators	D110 D120	Hospital equipment
A160 A165	Jewelry/gifts	C075	Case management	D125	Explosive detection systems
A170	Knife & gun cases Lockers	C076	Communications management	D130	Lights, emergency
A173	Medallion holders	C078	Community policing	D135	Portable weather stations
A175	Media relations	C090	Computer-aided dispatch	D140	Rescue/disaster equipment
A190	Office equipment/supplies	C098	Crime analysis	D142	Resuscitation equipment
A200	Parade equipment	C100	Crime scene analysis		1 1
A210	Personnel screening/testing	C101	Data mining	Inve	stigation
A220	Physical fitness/gym equipment	C102 C105	Data recovery		
A224	Policy / procedure manuals	C103	Domestic violence tracking Emergency management	E005 E010	Barrier tape Binoculars
A227	Public education materials	C110	Facial recognition	E018	Cameras, digital
A230	Robots, public service	C115	False alarm reduction	E020	Cameras, digital Cameras, general purpose/accessories
A240	Safes/vaults/locks	C120	Fleet management	E030	Cameras, identification/mug
A247	Translation services	C125	Forensics	E040	Cameras, surveillance
		C130	Gang tracking	E050	Cameras, video
Anir	nals	C140	Geographic information	E060	Countermeasure devices
P300	Dogs, K9 training	C141	GPS	E070	Crime scene processing equipment
P310	Dogs, K9 equipment	C142	Gunshot location	E075	DNA test kits
P330	Horses, training	C143	Image search and analysis	E077	DNA testing services
	-	C145	Incident-Based reporting system	E110	Evidence collection
Con	nmunications	C150	Information sharing/NCIC	E120	Evidence storage/security
B010	Amplifiers/bridges/filters/	C151	Intelligence-Led policing	E140	Fingerprint kits
DOTO	multiplex systems	C152	Internet services	E145	Forensic DNA testing services
B020	Antennas	C155	Investigative	E150	Forensic test equipment/kits
B030	Batteries	C156	Alarm billing and collections	E155	Gunshot residue test kits
B040	Battery chargers/analyzers	C157	License plate recognition	E160	Laboratory equipment/supplies
B045	Community evacuation systems	C158	Mapping	E170	Laboratory services
B050	Consoles	C180 C185	Narcotics investigation Network	E180 E190	Lights, special purpose Marine/diving equipment
B060	Dispatch systems, E911/CAD	C190	Offense records	E202	Night vision systems
B072	Furniture, conventional/ergonomic	C195	Online services	E202	Noise instruments
B080	Headsets	C200	Personnel management	E210	Photography, darkroom equipment/
B087	Interoperability	C202	Personnel scheduling	LZIO	supplies
B090	Mobile communications/MDTs	C207	Predictive policing	E220	Photography, film
B100	Mounting equipment/hardware	C210	Property/evidence management	E240	Polygraph equipment
B110	Paging systems	C215	Public records	E250	Recorders, audio
B120	Public address equipment	C220	Records management	E260	Recorders, video
B130	Radios/accessories	C230	Report writing	E280	Surveillance equipment
B140	Recorders, audio	C235	Supplies	E285	Thermal imaging systems

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2010 CATEGORY LISTING

E290	Tracking devices	J040	Parking enforcement equipment	L210	Vehicle accessories
E300	Voice analyzers	J050	Parking meters/supplies	L220	Vehicle modification/custom design
E305	Voice stress analysis	J053	Pedestrian safety equipment	L225	Vehicle tracking systems
	, , , , , , , , , , , , , , , , , , , ,	J054	Red light enforcement	L230	Vehicles, armored
Pers	onal Equipment	J055	Red light cameras	L235	vehicles, electric
		J060	Signs	L240	Vehicles, patrol
F010	Badge cases	J070	Speed detection equipment	L250	Vehicles, prisoner transport
F020	Badges/shields	J075	Standardized field sobriety test	L260	Vehicles, special purpose
F030	Batons/baton carriers	J080	Templates, crash reconstruction	L270	Video surveillance
F040	Belt buckles	J085	Tint meters		
F055	Duty equipment, accessories	J087	Tire deflation devices	Unif	orms
F060	Flashlights	J090	Traffic batons		
F070	Infectious disease protection equipment	J095	Traffic calming device	M010	Apparel, fire retardant
F080	Lock-opening devices	J100	Traffic control systems	M020	Apparel, fluorescent/reflective
F085	Notebooks	J110	Traffic markers / cones / flashers	M030	Apparel, rainwear
F087	Personal protective equipment	J120	Traffic ticket forms	M035	Apparel, undergarments
F090	Restraint/defense devices	J130	Whistles	M037	Duty equipment, accessories
F100	Weapons, personal impact			M040	Emblems/insignia/nameplates
Can	and a	Trair	ning	M050	Footwear
Secu	unty		_	M060	Gloves
G010	Access control devices/systems	K010 K020	Books/manuals/periodicals Courses/schools/seminars	M071	Name badges
G020	Alarm systems/intrusion detection	K020 K025	·	M072	Motorcycle
	systems	K025 K030	Crime prevention Defensive tactics training	M080 M090	Uniform accessories Uniform belts
G030	Cameras, CCTV/security	K030		M100	Uniform blazers
G040	Communications security systems	K035	Devices/aids, training	M110	Uniform caps/hats
G050	Deterrent systems	K030	Distance learning DNA	M120	Uniform coats/jackets
G060	Enclosures/guard houses	K040	Driver training	M123	Uniform fabrics
G070	Glass, bullet-resistant	K050	Emergency medical devices training	M130	Uniform pants/shirts/skirts
G080	ID systems/badges	K060	Equipment, training	M140	Uniforms, custom design
G090	Metal/weapons detectors	K070	Films/slides/videos	M160	Uniforms, riot/SWAT
G100	Mirrors	K080	Firearms training	111100	Cilifornis, Hot/SWA1
G110	Monitors, radio/TV/telephone	K085	Forensics	Woo	none
G120	Security devices/systems	K087	Graduate and undergraduate degree	VVC	pons
		K088	Homeland security	N010	Ammunition, components/reloaders
lact	ical & Protective	K090	Interrogation/investigation training	N020	Ammunition, sidearm/shotgun/rifle
Equi	ipment	K095	Law enforcement schools	N030	Holsters
	-	K100	Legal training	N040	Knives
H010 H015	Armor, architectural Armor	K110	Management training	N045	Scopes/sights
H020		K115	Polygraph training	N050	Shooting ranges/equipment
H040	Armor, soft body Armored shields	K120	Rescue training	N051	Shooting ranges/protective equipment
H050	Ballistic materials	K130	Tactical training	N070	Weapon accessories
H070	Bomb detection		8	N078	Weapon cleaning equipment
H080	Bomb disposal	Tran	sportation	N080	Weapon conversion components
H085	Cases, protective		•	N090	Weapons, firearms
H090	Chemical munitions	L010	Aircraft/accessories/parts	N100	Weapons, firearms repair/parts
H100	Entry devices	L015	Alarms	N110	Weapons, grips
H110	Gas masks/accessories	L020	Batteries/auto parts	N120	Weapons, less-lethal
H120	Goggles, safety	L030	Bicycles	N130	Weapons, personal impact
H130	Grenade launchers	L050	Boats/accessories	N135	Weapons, safety locks
H140	Helmets	L060	Consolos	N140	Weapons, storage/security
H150	Helmets, communication systems	L070	Consoles		
H160	Helmets, face shields	L080	Decals Halicoptors		
H170	Hoods, fire retardant	L090 L100	Helicopters		
H180	Lights, special purpose	L100 L110	Lights, mounted Motorcycles/accessories		
H185	Post-disaster recovery	L110 L130	Mounting hardware		
H190	Robots, tactical	L130 L140	Partitions/screens/shields		
T TO 00	· / : 1 ·	L140	1 aradons/ screens/ sineids		

Recording systems, audio/video, in-car

Seat organizers

Seats, specialty

Trunk organizers

Theft prevention devices

Alcohol/drug detection devices

L150

L160

L161

L170

L180

L200

J010

J020

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To locate a given company's complete mailing address, as well as phone, fax, e-mail, and Internet addresses, turn to the Directory section, which begins on the next page. Page number references for all advertisers in this issue are provided in this section.

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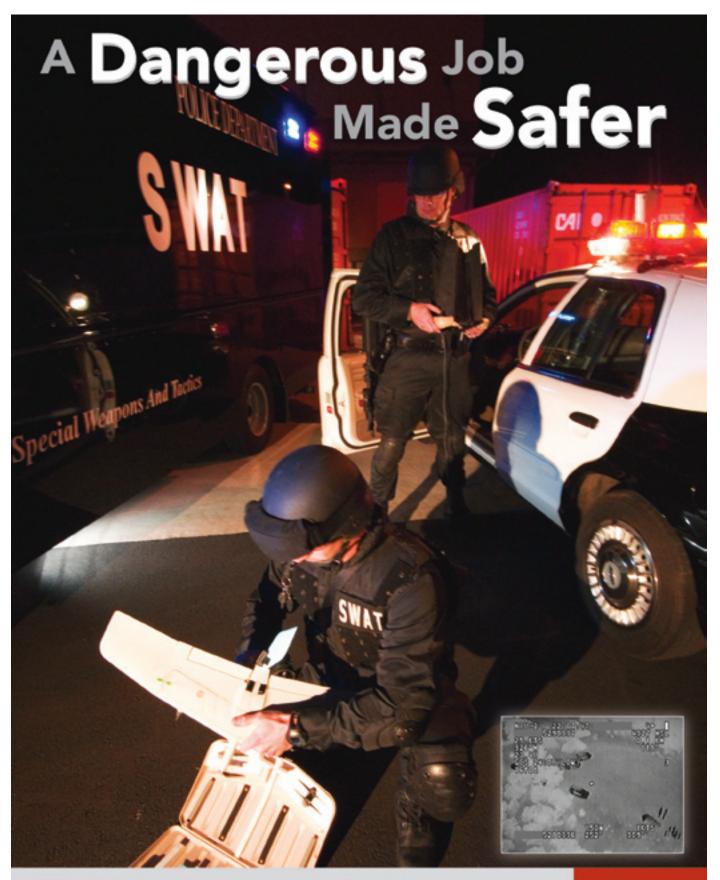
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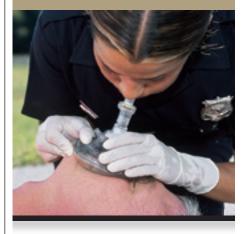
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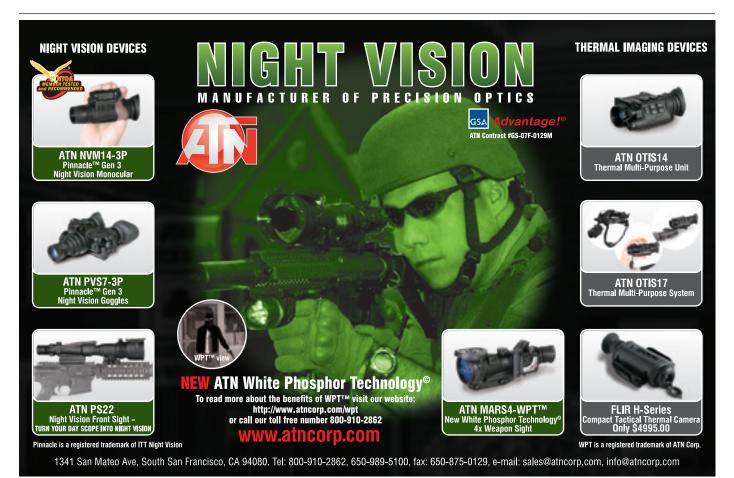
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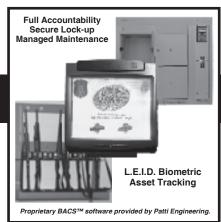
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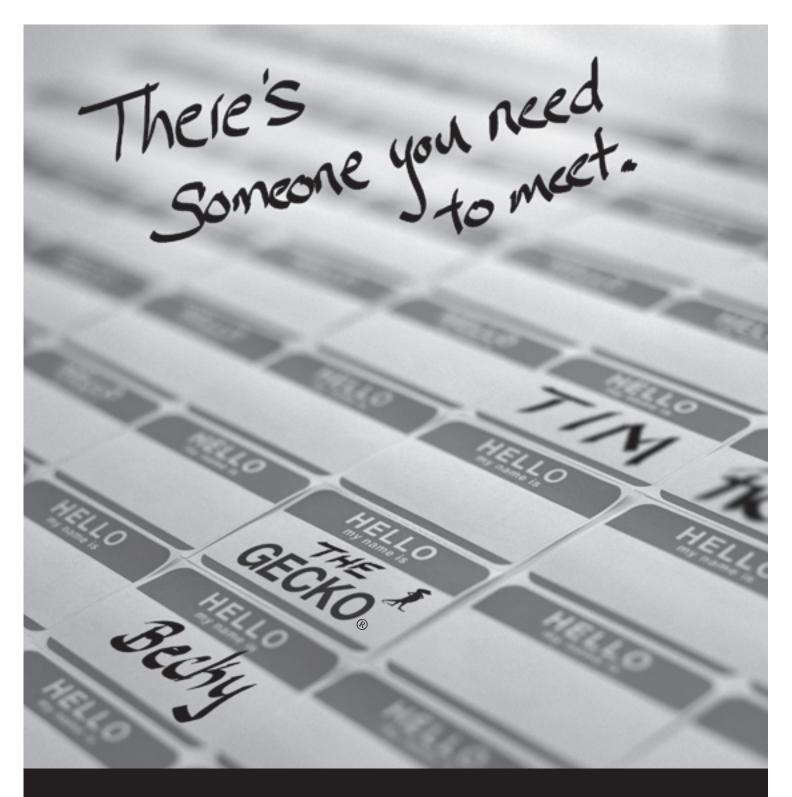
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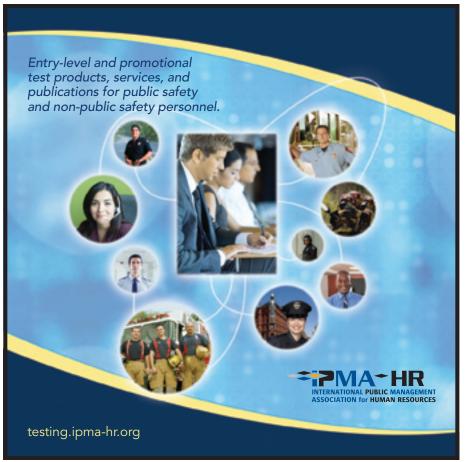


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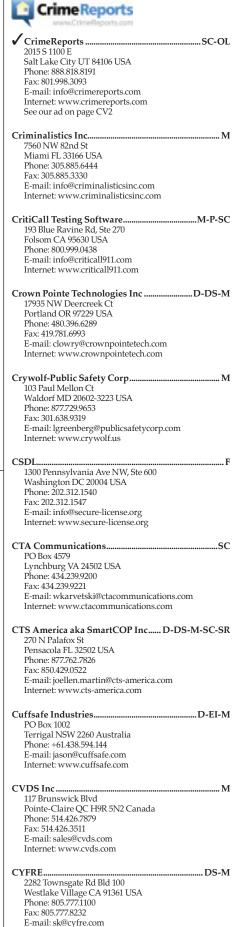
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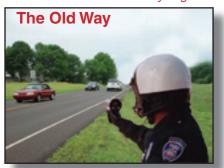


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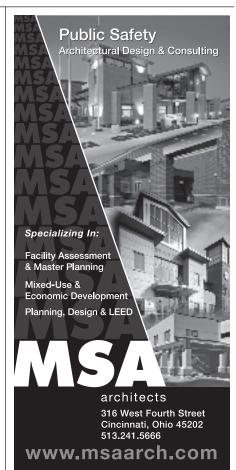
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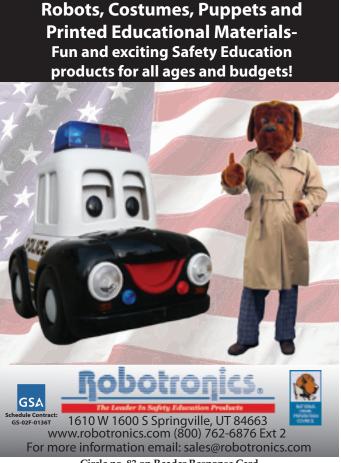


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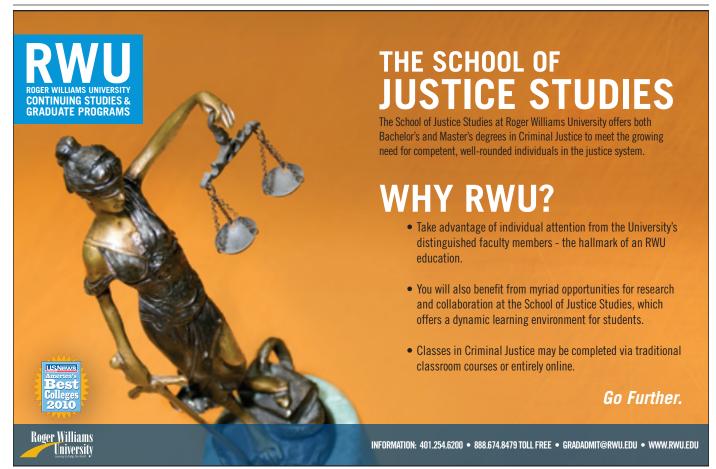
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CTS America aka SmartCOP IncD-DS-M-SC-SR	Crywolf-Public Safety CorpM	PlantCMLN
CyrunM	PMAM Copsource	SMART Public Safety SoftwareM-SC
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TriTech Software Systems	Digital Evidence Locker/JUDGM	SAINT Police Systems LLC
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xwave	Forensic Technology IncDS-M-SC HBGary IncM	✓ SpeakWrite
COOR Crime analysis	Linear SystemsM	✓ SunGard Public Sector Inc
C098 Crime analysis ✓ CI Technologies IncDS-SC-OL	Salient Stills	TriTech Software Systems
CodeCenters Intl	C130 Gang tracking	✓ Vigilant Video
Computer Information Systems IncSC-SR	i2 IncM	VisionTEK
Corona SolutionsSC-OL	ICVN Inc D-DS-SC	Visual Analytics Inc
✓ CrimeReports	✓ New World Systems CorpM	YHD Software Inc-ERN SystemsP-SC
✓ ESRIDS-M-SC FirstWatchM-OL	Niche Technology Inc	C151 Intelligence-Led policing
GeoComm	✓ Spillman Technologies Inc	✓ Information Builders Inc
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C101 Data mining CodeCenters Intl	C141 GPS	CodeCenters Intl
Corona SolutionsSC-OL	247Security Inc - Patrol Witness	✓ FTR Ltd
✓ CrimeReportsSC-OL	Coban Technologies IncDS-M	✓ New World Systems Corp
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C102 Data recovery	✓ Supreme Specialty Vehicles	V Sundaru i ubiic Sector nic
BlueBear LES IncDS-M	✓ TASER IntlM	C157 License plate recognition
C105 Domestic violence tracking	C142 Gunshot location	Avigilon Corp
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✓ SunGard Public Sector IncM	General Dynamics Information TechnologySC	Genetec
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C185 Network		✓ Spillman Technologies Inc
✓ SunGard Public Sector IncM	C215 Public records	✓ SunGard Public Sector Inc
✓ Verizon WirelessDS-M-SC	Sundance Systems IncD-DS-M	VisionTEK
	✓ SunGard Public Sector IncM	
C190 Offense records	✓ West/a Thomson Reuters Business	C260 Training
✓ Spillman Technologies Inc		Adobe Systems IncD-G
✓ SunGard Public Sector IncM	C220 Records management	Avion Solutions, IncDS
VisionTEKM	911-Inc	✓ Community Mediation ConceptsSC
	ABM America Inc	CritiCall Testing Software
C195 Online services	About LYNXPM LLC	Crown Pointe Technologies Inc
✓ ATN CorpM	Booz Allen HamiltonSC	Envisage Technologies
Complus Data Innovations IncSC	CodeCenters Intl	✓ ESRIDS-M-SC
✓ CoplogicSC-SR-OL	Complus Data Innovations IncSC	Fair Warning Systems - FATS DS-SC
✓ CrimeReportsSC-OL	Computer Information Systems IncSC-SR	Global Pathogen Solutions IncM
EarthCam Inc	✓ CoplogicSC-SR-OL	✓ IACP NetOL
HS Mgmt InstS	Corona Solutions	IES Interactive TrainingM
✓ IACP NetOL	Crown Pointe Technologies Inc	Intl Assn of Voice Stress Analysts
iDictate.com & Quicktate.comDS-OL	CTS America aka SmartCOP IncD-DS-M-SC-SR	LexipolP
MHS IncDS-P-OL	CyrunM	Looseleaf Law Publications Inc
Natl Assn for Shoplifting Prevention (NASP)DS-MO-OL	Envisage Technologies	OSL Solutions Ltd
OT Solved LLCSC	✓ ESRIDS-M-SC	✓ Police Evaluations Online
Public Safety Volunteer InstSC-OL	EZ Tag Corp	✓ Priority Dispatch CorpDS-M-SC
STEN-TEL Transcription SvcsSC	HandySoft	Ring's Mfg IncM
✓ SunGard Public Sector Inc	iDictate.com & Quicktate.comDS-OL	✓ SunGard Public Sector IncM
TeleStaff by PDSI	Interact Public Safety SystemsM	Ti Training CorpM-P-SC
✓ West/a Thomson Reuters Business	Intergraph CorpM	C270 Uniform suine venente
C200 Personnel management	MissingPatient.com Alert & IDOL	C270 Uniform crime reports
✓ CI Technologies IncDS-SC-OL	Motorola	✓ Information Builders Inc
CritiCall Testing SoftwareM-P-SC	✓ New World Systems Corp	✓ New World Systems Corp
Crown Pointe Technologies IncD-DS-M	Niche Technology Inc	✓ Omega Group, The
Envisage Technologies	Precision Dynamics Corp	SMART Public Safety SoftwareM-SC
Global Pathogen Solutions IncM	SMART Public Safety Software	✓ Spillman Technologies Inc
HandySoft	SmeadSoft	✓ SunGard Public Sector IncM
IDenticardM	✓ SpeakWrite	C275 Video analysis & enhancement
✓ Information Builders IncM	✓ Spillman Technologies IncM-SR	All-TraxDS-M
IntelliTime Systems CorpD	✓ Spiriman Technologies Inc	Arecont Vision
InTime Solutions Inc	Sundance Systems Inc	Avigilon Corp
Jivasoft CorpM	✓ SunGard Public Sector Inc	On-Net Surveillance Systems
✓ New World Systems CorpM	TriTech Software Systems	Salient Stills
Orion Communications IncM	VisionAIR	✓ TASER IntlM
OSL Solutions Ltd	100111111111111111111111111111111111111	
OT Solved LLCSC	C230 Report writing	C280 Warrant records
Personnel Evaluation IncSC	Advanced Public Safety IncDS-G	BIO-key IntlM
✓ Police Evaluations Online	BIO-key IntlM	✓ New World Systems CorpM
Police Foundation	CyrunM	✓ Spillman Technologies Inc
	Motorola	✓ SunGard Public Sector IncM
SpeedTrack (Spillman Tachnologies Inc. M SP.	✓ New World Systems CorpM	0000 111
✓ Spillman Technologies IncM-SR ✓ SunGard Public Sector Inc	✓ Spillman Technologies Inc	C290 Weapon tracking
TeleStaff by PDSI	STEN-TEL Transcription SvcsSC	Crown Pointe Technologies Inc
USA Software Inc	✓ Sun Ridge Systems IncSR	✓ New World Systems Corp
CONTOURNATE ITC	✓ SunGard Public Sector IncM	Orion Communications IncM
C202 Personnel scheduling	VisionTEKM	_
Envisage Technologies	C22E Supplies	Emergency Response
IntelliTime Systems CorpD	C235 Supplies	- 3 - 1/
InTime Solutions Inc	OSL Solutions Ltd	D010 Alarms, evacuation
Jivasoft CorpM	✓ SunGard Public Sector IncM	American Technology CorpM
✓ New World Systems CorpM	C237 Terrorism	✓ GEICO DirectO
Orion Communications IncM	ABM America IncDS-EI-M-SR	RISCO Group USA IncM
OSL Solutions Ltd	ACFEI, Certified in Homeland Security ProgramP-S	
OT Solved LLCSC	Aviation Specialties UnlimitedD-DS-EI-SC-SR	D020 Ambulances/accessories
Public Safety Volunteer InstSC-OL	BowMac.com	Brattleboro Retreat
✓ Spillman Technologies Inc	Defense Group Inc/CoBRA Software	Emergency Vehicles Intl EI-M
✓ SunGard Public Sector Inc	Digital SandboxSC	First Line Technology LLCDS-M
TeleStaff by PDSIG	✓ ESRIDS-M-SC	Knox CoM
C204 Photo identification	FirstWatchM-OL	D030 Blankets
About LYNXPM LLCDS-SC	i2 IncM	RaysicsM
	ICVN Inc D-DS-SC	NaysicsM
Card Imaging	NDI Recognition Systems	D050 CPR masks
Linear Systems	YHD Software Inc-ERN SystemsP-SC	✓ American Red CrossP
✓ New World Systems Corp	0000 Ti	MedProtect IncDS-M
	C238 Towing management	
Plastic Card Systems	ACE Software TechniquesP	D055 Defibrillators
✓ Spillman Technologies IncM-SR	Orion Communications IncM	✓ American Red CrossP
✓ Spiliman Technologies Inc	✓ SunGard Public Sector IncM	Forestry Suppliers Inc
V SulfGard I ubite Sector IIIC	C240 Traffic crash investigation	ZOLL Medical CorpM
C207 Predictive policing	4N6XPRT SystemsM	D060 Fire controls/extinguishers
✓ Information Builders IncM	Accident Support Services IntlSC	Click2Enter IncM
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STANDARD ISSUE.

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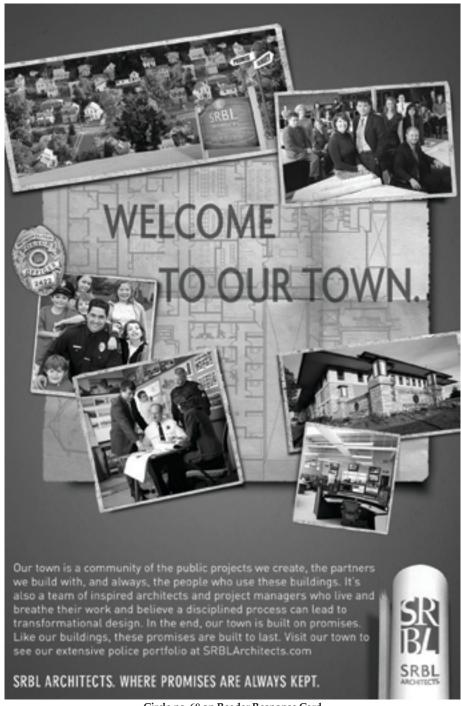
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D070 First aid products	
✓ American Red Cross	F
Deenside LTD	D-DS-EI-G-M-MO-OI
Forestry Suppliers Inc	D9
Herkimer Industries	DS-N
MedProtect Inc	DS-N
D080 Flares/guns/cases	
Americase Inc	N
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Packaging Strategies Inc	D-DS-N
PowerFlare Corp	
PSI Cases	N
TURBOFLARE	N
D090 Flashers	
Code 3 Inc	
Nova Electronics Inc	
✓ Solar Traffic Controls LLC	N
TURBOFLARE	
Whelen Engineering Co Inc	N

D095 Gas detectors	
Industrial Scientific	
✓ MSA	
Nextteq LLC	DS-N
D100 Generators	
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1st Defense Group	
D120 Hospital equipment EDGECO America Western Shelter Systems	



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EarthCam Inc	E150 Forensic test equipment/kits	American Heart Association
Firetide IncM	Alcohol Countermeasure SystemsM	ASTRUM LLCDS-N
FLIR Systems Inc Fraser-Volpe LLCM	✓ Bode Technology GroupDS-M-SC-OL	Bell Helicopter-TextronD-M-S-SI Broadcast Microwave Services
Fraser-voipe LLCWI Fujifilm USA Inc	ClueFinders Inc	Crime Point
M Malia & Associates	Flexbar Machine CorpM	✓ Digital Ally Inc
Moonblink Communications	Lifeloc Technologies IncM	Digital Mgt SolutionsDS-N
Motorola	RaysicsM	EarthCam Inc
Natl Intelligence AcademyM	Savage Range SystemsM	FLIR Systems Inc
North American VideoSC	Scenesafe	Intl Surveillance Technology
NSM Surveillance	Securetec Inc	LenSec
Panasonic	Spectronics CorpM Super Trap Inc	✓ LiveViewGPS Inc
SightLogix Inc	Super Hap Inc	Morovision Night Vision
SupercircuitsDS-M	E155 Gunshot residue test kits	Natl Intelligence Academy
/ TASER IntlM	Scenesafe	North American VideoSo
/ Total Recall CorpD-DS-M-SC	F400	NSM Surveillance
Video IQDS-M	E160 Laboratory equipment/supplies	On-Net Surveillance Systems
/ Vigilant Video M	CMI IncM RaysicsM	✓ Panasonic
Wonwoo Engineering USA Inc	Shure Mfg Corp	Portman Security Ltd
	Spectronics CorpM	Salient Stills
E050 Cameras, video	* *	SENSYS Traffic AB
Aeryone Labs Inc	E170 Laboratory services	ShotSpotter Inc
Coban Technologies Inc	✓ Bode Technology GroupDS-M-SC-OL	Specialty Vehicle Solutions
Decatur Electronics	ClueFinders Inc	Steiner BinocularsDS-N
/ Digital Ally IncM	Forensic Technology IncDS-M-SC Orchid Cellmark	SupercircuitsDS-N
EarthCam Inc	Ordina Centilark	✓ Total Recall Corp
Hub-Data 911M	E180 Lights, special purpose	TW Mobile Engineering
Insight Video NetM	Allmand SSM	Video IQDS-M
K9 Storm Inc	FoxFury LLC	✓ WatchGuard Video
Kustom Signals IncM	illuminationGear.com	
MotorolaPenn Camera ProfessionalD-DS-G-MO-S-SC-OL	Insight Technology	E205 Thormal imaging quateres
RoboVu LLC	Packaging Strategies Inc	E285 Thermal imaging systems ATN Corp
TASER Intl	PSI Cases	Bullard
Total Recall Corp	Spectronics CorpM	Digital Mgt Solutions
Wonwoo Engineering USA Inc	TerraLUX IncM	FLIR Systems Inc
Zistos CorpM	Torfino Enterprises Inc	Insight Technology
	Unity Mfg CoM	Morovision Night VisionDS-N
E060 Countermeasure devices	F100 Maring /diving anytingent	✓ MSA
Alcohol Countermeasure SystemsM	E190 Marine/diving equipment	Safety Vision
	Cellcrypt Inc ✓ Coleman Company, TheM	Scott Health & Safety
E070 Crime scene processing equipment	Dan Burns Associates Inc	SightLogix IncM-So
Flexbar Machine CorpM	Hydroacoustics IncM	FOOD Transfer advantage
Herkimer IndustriesDS-M	•	E290 Tracking devices
Mobile Concepts by Scotty	E202 Night vision systems	3SI Security Systems
Renegade Specialty Vehicles	Aimpoint IncM	Electronic Tracking Systems
Scenesafe	✓ American Defense Systems Inc	Emfinders Inc
Secretary and the secretary an	✓ ATN CorpM	✓ LiveViewGPS IncDS-N
E075 DNA test kits	FLIR Systems Inc	LoJack SafetyNetDS-N
/ Bode Technology GroupDS-M-SC-OL	Fraser-Volpe LLCM Insight TechnologyD-M	Portman Security Ltd
McGruff Safe Kids ScenesafeDS-EI-G-MO	Morovision Night Vision	Pryme Radio Products
	NSM SurveillanceM	✓ Supreme Specialty Vehicles
Sorenson Forensics	ReconRobotics IncM	
E077 DNA testing services	SupercircuitsDS-M	E300 Voice analyzers
/ Bode Technology Group	Wilcox Industries CorpM	ITVT Inst
Orchid Cellmark	E205 Noise instruments	E305 Voice stress analysis
Sorenson Forensics	Casella USA	Intl Assn of Voice Stress Analysts
	Casella USA	ITVT Inst
E110 Evidence collection		
	E210 Photography, darkroom equipment/	
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Olde Master Batons	Security	G100 Mirrors Criminalistics Inc
• •	G010 Access control devices/systems	SAS R&D Services IncM
F040 Belt buckles Duckbill Law LLC	✓ American Traffic Solutions Inc	
Finish Line Badge & Emblem IncDS-M-OL	Click2Enter IncM	G110 Monitors, radio/TV/telephone
Northwest Territorial MintM	Cogent SystemsM Defenshield Inc	✓ Legacy Inmate Communications Omnicron Electronics
Stokes IntlDS-M ✓ Sun Badge Co	✓ ELSAG North America	Offittefort Electronics
V & V Mfg IncM	GenetecM	G120 Security devices/systems
· ·	IDenticardM Imprivata	3SI Security Systems
F055 Duty equipment, accessories AETCO Inc	Knox CoM	American Science & Engineering IncM
Aker Intl IncM	LenSecM	Arecont Vision
Auspex TechnologiesDS-M	✓ Morpho Trak	Cuffsafe IndustriesD-EI-M
Boston Leather IncM Dana Safety Supply Inc	✓ NEC Corporation of America	EarthCam Inc
Duckbill Law LLCM-OL	North American VideoSC	Electronic Tracking Systems Imprivata
Easy To Get WirelessDS-M	✓ Panasonic	Knox CoM
FreeLinc M Gould & Goodrich Inc M	PMID-DS-M-SC-SR Precision Dynamics CorpM	LenSecM
Helmet House IncDS-M	RISCO Group USA IncM	M Malia & AssociatesSC ✓ MSA Architects
Hiatt Thompson CorpM	Slide Lock Tool Co	North American VideoSC
HWC Hamburger Woolen Co IncDS-M illuminationGear.com	Team NiSCAEI ✓ Total Recall CorpD-DS-M-SC	On-Net Surveillance Systems
Peerless Handcuff Co	Videx Inc	✓ Panasonic
ProForce Law Enforcement		Precision Dynamics CorpM
Smith & Warren	G020 Alarm systems/intrusion detection	RISCO Group USA IncM
✓ Strong Leather Co	systems	ShotSpotter Înc
	✓ Total Recall CorpD-DS-M-SC	SightLogix IncM-SC SupercircuitsDS-M
F060 Flashlights AE LightM	G030 Cameras, CCTV/security	✓ Supreme Specialty Vehicles
AE LightM Andax Industries LLCDS-M	All-TraxDS-M	✓ Total Recall CorpD-DS-M-SC
Armament Systems & ProceduresM	Arecont VisionM	Video IQDS-M
✓ ATN Corp	Crime Point Digital Mat Solutions	Tootical 9. Duetasting
Coleman Company, The	Digital Mgt SolutionsDS-M Firetide IncM	Tactical & Protective
✓ Digital Ally IncM FoxFury LLC	FLIR Systems Inc	Equipment
HWC Hamburger Woolen Co IncDS-M	GenetecM	Equipment
illuminationGear.com	Insight Video Net	H010 Armor, architectural
Insight Technology	M Malia & AssociatesSC	Integrated Armor SystemsM
OSI Batteries	Moonblink CommunicationsDS	
Packaging Strategies IncD-DS-M	North American VideoSC NSM SurveillanceM	H015 Armor
✓ Sig Sauer Inc	✓ Panasonic	Armored Solutions Inc
TerraLUX IncM	RoboVu LLCD-DS-G-M	Damascus Protective Gear/ DPG Corp
Torfino Enterprises Inc	Safety Vision	ForceOne LLCM
F070 Infectious disease protection equipment	ShotSpotter Inc	Integrated Armor SystemsM
Bio-Safe Skin Protection	SupercircuitsDS-M	K9 Storm Inc
Hiatt Thompson CorpM	✓ Total Recall CorpD-DS-M-SC	Patriot 3 IncM
MedProtect IncDS-M Scott Health & SafetyM	Video IQDS-M Wonwoo Engineering USA Inc	Teijin Aramid USA IncM
,	Zistos CorpM	H020 Armor, soft body
F080 Lock-opening devices Slide Lock Tool Co	G040 Communications security systems	Armor ExpressM
Steck Mfg CoM	Alertus TechnologiesM	Damascus Protective Gear/DPG CorpM
	American Heart Association	Dana Safety Supply Inc
F085 Notebooks GETAC IncEI-M	American Tactical ImportsEI American Technology CorpM	Flak Vest HangersD-DS-G-M-MO-SR-OL
✓ Strong Leather Co	ASTRUM LLCDS-M	ForceOne LLCM
·	ClarkPowell - AV TechnologiesD	Kevlar DuPont Co
F087 Personal protective equipment Bio-Safe Skin Protection	CTA CommunicationsSC Firetide IncM	✓ MSA
Blauer Mfg Co Inc	Mutualink Inc	ProForce Law Enforcement
✓ Coleman Company, TheM	Safety Vision	Teijin Aramid USA IncM
Defenshield Inc	✓ Total Recall CorpD-DS-M-SC	US Armor CorpM US Shooting Academy
DQE IncDS-M Elmridge Protection ProductsDS-M	G050 Deterrent systems	co shooting reduciny
First Line Technology LLCDS-M	American Technology CorpM	H040 Armored shields
Flak Vest HangersD-DS-G-M-MO-SR-OL	Digital Mgt Solutions	Armor Express
HallMark CutleryDS-M Lion Apparel	✓ Myers Enterprises Inc/Stun-Cuff	Armored Ŝolutions Inc
MedProtect IncDS-M	*	DSM Dyneema LLCM
Nextteq LLCDS-M	G060 Enclosures/guard houses	Kevlar DuPont CoDS
Patriot 3 Inc	✓ E-Z UP Intl Inc	Patriot 3 Inc
Remploy Frontline	Glass recti security EEC	US Armor CorpM
Revision Eyewear	G070 Glass, bullet-resistant	1
Scott Health & SafetyM Tex-Shield Inc	Glass Tech Security LLCDS-SR	H050 Ballistic materials
Z-Medica CorpM	G080 ID systems/badges	DSM Dyneema LLC
•	✓ Bode Technology Group	Glass Tech Security LLCDS-SR Kevlar DuPont Co
F090 Restraint/defense devices	Card Imaging	Pro-gard Products LLCM
AETCO Inc Armament Systems & ProceduresM	Imprivata	Super Trap Inc
DeSantis Holster & LeatherM	LenSecM	Teijin Aramid USA IncM US Armor CorpM
Hiatt Thompson Corp	✓ NEC Corporation of America	r
HWC Hamburger Woolen Co IncDS-M ✓ Myers Enterprises Inc/Stun-CuffD-DS-EI-M	Plastic Card SystemsD-DS-M PMID-DS-M-SC-SR	H070 Bomb detection
Peerless Handcuff Co	Precision Dynamics CorpM	1st Defense Group
Personal Safety CorpDS-M	Team NiSCAEI	Ahura Scientific IncM American Science & Engineering IncM
Smith & WessonDS-M	✓ VH Blackinton & Co Inc	Team Detect LLC
F100 Weapons, personal impact	G090 Metal/weapons detectors	
AETCO Inc	Adams Electronics IncM	H080 Bomb disposal
Armament Systems & Procedures	American Science & Engineering IncM SAS R&D Services IncM	Criminalistics Inc
✓ RSDECON	Torfino Enterprises Inc	US Armor CorpM
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L150 Recording systems, audio/video, in-car 247Security Inc - Patrol WitnessM	L230 Vehicles, armored 3A Medical USA IncEI-M	Uniforms
Apollo Video TechnologyM	✓ ATN CorpM	M010 Apparel, fire retardant
Broadcast Microwave ServicesM	Armored Solutions Inc	5.11 Tactical SeriesM
Coban Technologies Inc	Bancorp Bank/Mears LeasingDS-G-SC-SR	Blauer Mfg Co IncM
CVDS Inc	DSM Dyneema LLC	Brodsky's Uniforms & Equipment
✓ Digital Ally Inc	Frontline Communications	Emblem Authority, TheM
Enhanced Voice Solutions LLC	Integrated Armor Systems	First Line Technology LLCDS-M
Hub-Data 911M	Lenco Armored Vehicles	KAOS Worldwide LLC
ICOP Digital IncM	Oshkosh Defense	Remploy FrontlineM
Kustom Signals IncM		✓ Tru-Spec by Atlanco
✓ L-3 Communications Mobile-Vision IncM	L235 Vehicles, electric	Western Shelter Systems
Patrol Witness - 247Security IncM	3A Medical USA IncEI-M	WL Gore & Associates inc
Safety Vision	Bancorp Bank/Mears LeasingDS-G-SC-SR	MO20 Apparel fluorescent/reflective
TransCOR Information Technologies	Global Electric MotorcarsM	M020 Apparel, fluorescent/reflective American Safety Vest
✓ WatchGuard VideoM	Power Innovations IntlM	Blauer Mfg Co Inc
	Trikke Tech Inc	Eiseman-Ludmar Co Inc
L160 Seat organizers		Finish Line Badge & Emblem IncDS-M-OL
✓ Strong Leather Co	L240 Vehicles, patrol	Forestry Suppliers Inc
V Strong Leather Co	✓ Ancom Storage SolutionsDS-M	INTAPOL UniformsD-DS-M-MO-OL
	Bancorp Bank/Mears LeasingDS-G-SC-SR	MoceanM
L161 Seats, specialty	✓ Chrysler Group LLC	84000 A I '
AEDEC Intl IncM	Force 911	M030 Apparel, rainwear
Integrated Armor SystemsM	✓ Ford Motor CoM	Blauer Mfg Co IncM
Oregon Aero IncM	✓ General MotorsDS-M	Dupont Teflon Fabric Protector
Pro-gard Products LLCM	Glass Tech Security LLCDS-SR	Flak Vest HangersD-DS-G-M-MO-SR-OL
Wraptor Industries LLCDS-M	Global Electric MotorcarsM	Force, TheDS-M
	✓ Myers Enterprises Inc/Stun-Cuff	Helmet House Inc
1470 01	Oshkosh Defense	INTAPOL Uniforms
L170 Sirens	Sparta Commercial Services IncSC	Mocean
✓ Adamson Industries Corp	Wraptor Industries LLCDS-M	Olympic Uniforms/J Marcel EntM ✓ Tru-Spec by Atlanco
Code 3 IncM	*	✓ Tru-Spec by Atlanco WL Gore & Associates IncM
Federal Signal	1050 1/11	WL GOTE & ASSOCIATES INCM
Squad-Fitters IncDS-M	L250 Vehicles, prisoner transport	
Tomar Electronics IncM	✓ ATN CorpM	M035 Apparel, undergarments
Whelen Engineering Co IncM	Dodgen Mobile TechnologiesM	5.11 Tactical SeriesM
	Force 911	AccentureSC
1400 Theft annual and a decision	✓ Ford Motor CoM	Boyt TacticalM
L180 Theft prevention devices	✓ General MotorsDS-M	KAOS Worldwide LLC
Kussmaul Electronics Co IncM	Havis IncM	MoceanM
Morse Watchmans Inc	✓ Myers Enterprises Inc/Stun-CuffD-DS-EI-M	√ Tru-Spec by Atlanco
Natl Assn for Shoplifting Prevention (NASP)DS-MO-OL	OBS Inc Specialty VehiclesD-DS-M	
OnStar	Odyssey Emergency Vehicles	M037 Duty equipment, accessories
Portman Security Ltd	Pro-gard Products LLCM	Aker Intl IncM
Turry Security 1 roducts	SVI Emergency VehiclesM	Boston Leather IncM
		Cellcrypt Inc
L200 Trunk organizers	L260 Vehicles, special purpose	Dan Burns Associates Inc
Americase IncM	54Ward Integrated Solutions	DeSantis Holster & LeatherM
✓ Ford Motor CoM	Armored Solutions IncM	Duckbill Law LLC
Insignia MatsM	✓ ATN CorpM	Gould & Goodrich IncM
Odyssey Emergency Vehicles	Brattleboro Retreat	Helmet House IncDS-M
Tuffy Security ProductsM	DHS Technologies LLC	Hiatt Thompson CorpM
,,,	Dodgen Mobile TechnologiesM	Peerless Handcuff Co
	Emergency Vehicles Intl EI-M	Red the Uniform Tailor
L210 Vehicle accessories	Farber Specialty VehiclesM	Revision Eyewear
54Ward Integrated SolutionsM-SR	Ferrara Fire Apparatus IncM	✓ Strong Leather CoM
✓ Adamson Industries CorpDS	Force 911	√ Tru-Spec by Atlanco
AEDEC Intl IncM	✓ Ford Motor CoM	• •
BLI Intl	GATSO USAM-SC	M040 Emblems/insignia/nameplates
Farber Specialty VehiclesM	✓ General MotorsDS-M	Baida Jewelry
Force 911	Global Electric MotorcarsM	Collinson EnterprisesM
ICOP Digital IncM	Intl Surveillance TechnologyM-S	Commercial Emblem Co
Insignia MatsM	Kawasaki Motors Corp USAM	CopShop.com
Kussmaul Electronics Co IncM	Lenco Armored VehiclesM	Eiseman-Ludmar Co Inc
MacNeil Automotive Products LtdM	Matthews Specialty VehiclesD-M	Emblem Authority, The
Moduline Cabinets	Mobile Concepts by ScottyM	Fiberlok / High Voltage GraphicsM
✓ Myers Enterprises Inc/Stun-Cuff	✓ Myers Enterprises Inc/Stun-Cuff	ISI Services Corp
NuShield IncM	Natl Intelligence Academy	Point EmblemsDS-M
RAM Mounting Systems	OBS Inc Specialty VehiclesD-DS-M Odyssey Emergency Vehicles	Reeves Co IncM
Slide Lock Tool Co	Odyssey Emergency Vehicles Oshkosh Defense	Smith & WarrenM
Steck Mfg Co		Stokes IntlDS-M
Superior Signals IncDS-M	Power Innovations Intl	✓ Sun Badge Co
1000 1/11 1/10 1/10 1/10 1/10 1/10 1/10	Renegade Specialty Vehicles Slide Lock Tool CoD-DS-M-P-SR-OL	V & V Mfg IncM
L220 Vehicle modification/custom design		✓ VH Blackinton & Co Inc
54Ward Integrated SolutionsM-SR	Wraptor Industries LLCDS-M	World Emblem Intl IncM
Armored Solutions Inc		
Brattleboro Retreat	L270 Video surveillance	M050 Footwear
Farber Specialty VehiclesM	✓ Aerovironment IncM	
Frontline CommunicationsDS-M	Airaya Wireless NetworksM	5.11 Tactical Series
GATSO USA	Broadcast Microwave ServicesM	Bates Footwear
Insignia Mats	Crime Point	Brodsky's Uniforms & Equipment
Intl Surveillance Technology	✓ Digital Ally IncM	Haix North America IncM
Matthews Specialty Vehicles	EarthCam Inc	INTAPOL Uniforms
Mobile Concepts by Scotty	Firetide IncM	KAOS Worldwide LLC
Odyssey Emergency Vehicles	GenetecM	Lighthouse Uniform CoD-M-MO
Power Innovations IntlM	ICOP Digital IncM	Oregon Aero IncM
Specialty Vehicle Solutions	Intl Surveillance TechnologyM-S	Original SWAT Footwear CoDS-M
Western Shelter SystemsDS-M	Kustom Signals IncM	Red the Uniform Tailor
**Colori official dystems	Natl Intelligence AcademyM	ROCKYM
122E Vahiala traaliinii aasatama	NSM Surveillance	Timberland PRO
L225 Vehicle tracking systems	ReconRobotics IncM	✓ Tru-Spec by Atlanco
3SI Security Systems	Safety Vision	WL Gore & Associates IncM
✓ LiveViewGPS IncDS-M	Salient Stills	
OnStar	Specialty Vehicle Solutions	Maca Classes
Portman Security Ltd	✓ WatchGuard Video	M060 Gloves
✓ Supreme Specialty Vehicles	Wonwoo Engineering USA Inc	AccentureSC
TransCOR Information TechnologiesD	Zistos CorpM	American Safety VestD-MO-OL

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Boyt Tactical M Damascus Protective Gear/DPG Corp M	FreeLincM KAOS Worldwide LLC	Trijicon Inc
Eiseman-Ludmar Co Inc	Lion Apparel	wheek fieldstres corp
Force, TheDS-M	Olympic Uniforms/J Marcel EntM	N078 Weapon cleaning equipment
Glendale/Paradestore.comD-MO-OL	Tex-Shield Inc	Brownells
WL Gore & Associates IncM	✓ Tru-Spec by Atlanco WL Gore & Associates IncM	ExtremeShock Ammunition
	WL Gore & Associates Inc	
M071 Name badges		N080 Weapon conversion components
Finish Line Badge & Emblem Inc	Weapons	Beretta USA CorpN
Plastic Card Systems	Troupono	✓ BobCOP
Reeves Co Inc	NO10 Americanition community (valuations	Brownells
V & V Mfg IncM	N010 Ammunition, components/reloaders	Del-Ton Inc
✓ VH Blackinton & Co Inc	Century Intl Arms IncEI-M Ema TacticalEI-M	Ema Tactical EI-N MasterPiece Arms
World Emblem Intl IncM	ExtremeShock AmmunitionM	Wasterriece Arms
	Squad-Fitters IncDS-M	NOOO Waanana firaarma
M072 Motorcycle	Winchester Ammunition	N090 Weapons, firearms All State Police Equipment Co
INTAPOL Uniforms		American Honda Motor Co IncN
	N020 Ammunition, sidearm/shotgun/rifle	✓ BobCOP
M080 Uniform accessories	All State Police Equipment Co	CO Arms
Bates Footwear	✓ BobCOP	Dana Safety Supply Inc
CopShop.com	Century Intl Arms IncEI-M ExtremeShock Ammunition	Del-Ton Inc
Finish Line Badge & Emblem IncDS-M-OL	Markl Supply Co Inc	Fair Warning Systems - FATS
Flak Vest Hangers	Metal Storm Inc	Kahr Arms
FreeLincM	✓ TASER IntlM	Kimber Mfg Inc - Meprolight Inc
Glendale/Paradestore.comD-MO-OL	Winchester Ammunition	Markl Supply Co Inc
Gould & Goodrich Inc		MasterPiece ArmsN
INTAPOL Uniforms	N030 Holsters	Metal Storm Inc
✓ Tru-Spec by Atlanco	Aker Intl IncM	O F Mossberg & Sons
World Emblem Intl IncM	Century Intl Arms Inc EI-M	✓ Sig Sauer Inc
	DeSantis Holster & LeatherM GLOCK Inc	Smith & Wesson
M090 Uniform belts	GLOCK Inc Gould & Goodrich IncM	
Aker Intl IncM	Markl Supply Co Inc	N100 Weapons, firearms repair/parts
Boston Leather IncM	✓ Sig Sauer IncM	Beretta USA CorpN
Duckbill Law LLCM-OL	✓ Strong Leather Co	Brownells
Glendale/Paradestore.comD-MO-OL		Kahr Arms
Gould & Goodrich Inc	N040 Knives	MasterPiece Arms
✓ Strong Leather Co	5.11 Tactical SeriesM	Savage Range Systems
v Hu-spec by Atlanco	GLOCK Inc	
M400 H	HallMark Cutlery	N110 Weapons, grips
M100 Uniform blazers Lighthouse Uniform Co	Smith & WessonDS-M Spyderco Knives	Brownells
Red the Uniform Tailor	Spydereo Kitives	Ema Tactical EI-N
Tea the children fund	NOAE Commentation	Kahr ArmsN
M110 Uniform caps/hats	N045 Scopes/sights Aimpoint IncM	
Lighthouse Uniform Co	✓ BobCOP	N120 Weapons, less-lethal
Perfection UniformsM-SC-SR	Brownells	American Technology Corp
Red the Uniform Tailor	Century Intl Arms Inc EI-M	FNH USA
Stokes IntlDS-M	Del-Ton IncM	Kimber Mfg Inc - Meprolight Inc
✓ Tru-Spec by Atlanco	FNH USAM	Metal Storm Inc
	Fraser-Volpe LLC	✓ Myers Enterprises Inc/Stun-Cuff
M120 Uniform coats/jackets	Kimber Mfg Inc - Meprolight IncM	ProForce Law Enforcement
Blauer Mfg Co IncM	MasterPiece Arms	Security Equipment Corp
Brodsky's Uniforms & Equipment	Morovision Night VisionDS-M	✓ TASER Intl
INTAPOL Uniforms	✓ Sig Sauer IncM	
Lighthouse Uniform Co	Trijicon IncM	N130 Weapons, personal impact
Lion Apparel		Armament Systems & ProceduresN
MoceanM	N050 Shooting ranges/equipment	
Olympic Uniforms/J Marcel EntM	Boyt TacticalM	N135 Weapons, safety locks
Red the Uniform Tailor ✓ Tru-Spec by Atlanco	Ema Tactical EI-M Fair Warning Systems - FATS	Big Sky Racks Inc
v Hu-spec by Atlanco	IES Interactive Training	
M122 Uniform fabrica	MT2 LLCSC	N140 Weapons, storage/security
M123 Uniform fabrics Dupont Teflon Fabric Protector	Savage Range SystemsM	AccentureSC
Eiseman-Ludmar Co Inc	Super Trap Inc Ti Training CorpM-P-SC	✓ American Traffic Solutions Inc
HWC Hamburger Woolen Co IncDS-M	11 11 anning Corp	Americase Inc
	NOTA Charting was a function	Andax Industries LLCDS-N Beretta USA Corp
M130 Uniform pants/shirts/skirts	N051 Shooting ranges/protective equipment Revision Eyewear	Boyt Tactical
Brodsky's Uniforms & Equipment	Savage Range SystemsM	DeBourgh MfgN
Dana Safety Supply Inc	Super Trap Inc	Hardigg Storm Case
Deenside LTD	Walkers Game EarsM	Morse Watchmans Inc
Dupont Teflon Fabric Protector Force, TheDS-M		MTM Case-Gard
Herkimer Industries	N070 Weapon accessories	Precision Locker Co
Lion Apparel	AccentureSC	Pro-gard Products LLC
MoceanM	Aimpoint IncM	Raysics
Olympic Uniforms/J Marcel EntM	All State Police Equipment Co	✓ Salsbury Industries-Lockers.comD-DS-N
Perfection Uniforms	Beretta USA CorpM ✓ BobCOP	Savage Range Systems
✓ Tru-Spec by Atlanco	Boyt TacticalM	Shure Mfg Corp
B### 11 17	Century Intl Arms Inc EI-M	Tuffy Security Products
M140 Uniforms, custom design	Del-Ton IncM	
Force, TheDS-M KAOS Worldwide LLC	Ema Tactical EI-M	
Lighthouse Uniform CoD-M-MO	FNH USAM	
Olympic Uniforms/J Marcel EntM	FoxFury LLC illuminationGear.com	
Perfection UniformsM-SC-SR	Kahr ArmsM	
	1VI	
Remploy FrontlineM	✓ Leupold & Stevens Inc	
	✓ Leupold & Stevens Inc MasterPiece ArmsM	
Remploy Frontline	MasterPiece Arms	
Remploy Frontline	MasterPiece Arms	
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This posting of new member applications is published pursuant to the provisions of the IACP Constitution & Rules, Article II, Section 2(c). If any active member in good standing objects to any application, written notice of the objection must be submitted to the executive director within 60 days of publication. The application in question shall then be submitted to the Executive Committee and shall require the affirmative vote of two-thirds of the members of that committee for admission of the applicant.

The full membership listing can be found in the membersonly area of the IACP Web site (www.theiacp.org).

*Associate Members All other listings are active members.

CANADA

Ontario

Newmarket—*Kuttschrutter, Timothy J, Sergeant, York Regional Police, 17250 Yonge St, L3Y 4W5, 905 8951221, Fax: 905 8410665, E-mail: 431@yrp.ca

GERMANY

Wuerzburg-*Goegelein, Norbert, Chief Executive, Mainex Services, Sedanstr 15, 97082, 49 1711920900, E-mail: iacp@mainex.com

ITALY

Vicenza—*Bohn, Donald M, Jr, Plans & Training Officer, Center of Excellence for Stability, Police Units, 39 444932323, E-mail: stabilitypolice@aol.com

NIGERIA

Ikeja-Kamardeen, Olumoh, Asst Comptroller of Customs, Nigeria Customs Service, PO Box 12298, E-mail: olumoholumohk@yahoo.com

Ikoyi-Adebayo, Solomon, Asst Superintendent of Police, Nigeria Police Force, FCID Annex Special Fraud Unit, 13 Milverton Rd, 23470 61045406, E-mail: sonexbby@yahoo.com

- -Dosumu, Oladide, Dep Superintendent of Police, Nigeria Police Force, FCID Annex Special Fraud Unit, 13 Milverton Rd, 23480 37173963, E-mail: odofins35@yahoo.co.uk
- -Mfon, Elizabeth E, Chief Superintendent of Police, Nigeria Police Force, FCID Annex Special Fraud Unit, 13 Milverton Rd, E-mail: lizzymfon@yahoo.com
- -Olusola, Oketundi L. Chief Superintendent of Police, Nigeria Police Force, FCID Annex Special Fraud Unit, 13 Milverton Rd, 23480 81775064, E-mail: omookefarmss@yahoo.com

Lagos—*Olatunji, Awoniyi E, Member Comm Rel Committee, Nigeria Police Force, Alagbado Police Division, 23480 60908435, E-mail: foldamandassociate@yahoo.com

Onitsha—Nwodo, Vincent O, Asst Superintendent of Police, Nigeria Police Force, No 54 Mobile Police Squadron, 23480 33222334, E-mail: vinnwodo@yahoo.com

Panti-*Adedoyin, Da-Silva R, Member Comm Rel Committee, Nigeria Police Force, Secretary General State CID, 23480 33543246, E-mail: adedoyindasilva@yahoo.com

Yabo-Muhammad, Tambari Y, Commissioner of Police, Nigeria Police Force, Kaduna Police HQS, 23480 37241645, E-mail: tambari56@vahoo.com

PHILIPPINES

Legaspi City-Padua, Ruben E, Police Chief Superintendent, Philippine National Police, Pro 5 Camp Ola, 63 498322675, E-mail: bernardocarpio55@yahoo.com

Quezon City-*Malikchan, Kenneth L, Senior Police Officer 2, Philippine National Police, Camp Crame, 632 7252147, E-mail: akhayaclapp@yahoo.com

UNITED ARAB EMIRATES

Abu Dhabi-Al Nuaimi, Nasser S, Major General, Ministry of Interior, 971 24464999, Fax: 971 24450110, E-mail: nasser1@ hotmail.com, Web: www.moi.gov.ae/ar/home/index.aspx

UNITED STATES

Alahama

Alabaster-Rigney, Curtis, Deputy Chief of Police, Alabaster Police Dept, 201 First St N, 35007, 205 663-7401, Fax: 205 664-6807, E-mail: crigney@alabasterpolice.org

Dothan-Benton, Gregory J, Chief of Police, Dothan Police Dept, 210 N St Andrews St, 36303, 334 615-3601, Fax: 334 615-3609, E-mail: gjbenton@dothan.org, Web: www.dothanpolice.org

Apache Junction-Freeman, Arnold, Captain, Apache Junction Police Dept, 300 E Superstition Blvd, 85119, 480 474-5461, Fax: 480 474-5480, E-mail: afreeman@ajcity.net, Web: www.ajcity.net

-Mullender, Troy, Captain, Apache Junction Police Dept, 300 E Superstition Blvd, 85119, 480 474-5459, Fax: 480 474-5480, E-mail: tmullender@ajcity.net, Web: www.ajcity.net

Mesa-Kirkham, Kathleen, Commander, Mesa Police Dept, 130 N Robson, 85201, 480 644-2287, E-mail: kathleen.kirkham@ mesaaz.gov, Web: www.mesaaz.gov

Somerton—Ramos, Jerry, Police Operations Commander/Lt Cocopah Police Dept, W Co 15 & S Ave G, 85350, 928 627-8857, Fax: 928 627-0807, E-mail: ctpd_ramos@yahoo.com, Web: www.cocopah.com

Arkansas

Sherwood—McFarland, Scott, Captain, Sherwood Police Dept, 2201 E Kiehl Ave, 72120, 501 835-1425, Fax: 501 835-1279, E-mail: smcfarland@sherwoodpolice.org, Web: www.sherwoodpolice.org

California

Bell-Miranda, Anthony, Captain, Bell Police Dept, 6326 Pine Ave, 90201, 323 585-1245, Fax: 323 560-0410, E-mail: mirandabpd@msn.com

Benicia—Leonard, James P, Assistant Chief, CA Hwy Patrol, 1551 Benicia Rd, 94591, 925 698-4667, Fax: 707 648-4814, E-mail: jpleonard@chp.ca.gov, Web: www.chp.ca.gov

Los Angeles-Miranda, William, Asst Special Agent in Charge, US Secret Service, 725 S Figueroa St #1300, 90017, 213 894-4830, Fax: 213 533-4725, E-mail: wmiran999@gmail.com

Monterey Park-*Kehoe, Shawn R, Sergeant, Los Angeles Co Sheriff's Dept, 4900 Ramona Blvd, 90027, 562 400-3758, Fax: 323 415-7278, E-mail: srkehoe@lasd.org, Web: www.lasd.org

Mountain View—*Jaeger, Saul, Detective, Mountain View Police Dept, 1000 Villa St, 94041, 650 903-6344, E-mail: saul.jaeger@mountainview.gov

North Hollywood—Zak, Melissa A, Captain, Los Angeles Police Dept, 11640 Burbank Blvd, 91601, 818 623-4006, Fax: 818 623-4117, E-mail: melissa.zak@lapd.lacity.org, Web: www.lapdonline.org

Norwalk-Seno, Bennett W, Lieutenant, Los Angeles Co Sheriff's Dept, 12440 E Imperial Hwy, Ste 400 W, 90650, E-mail: bwseno@lasd.org, Web: www.lasd.org

Pomona-Ellis, Michael D, Lieutenant, Pomona Police Dept, 490 W Mission Blvd, 91766, 909 802-4822, Fax: 909 620-2259, E-mail: michael ellis@ci.pomona.ca.us

Susanville-Mitchell, Thomas C, Lieutenant, CA Hwy Patrol, 472-400 Diamond Crest Rd, 96130, 530 257-2191, Fax: 530 257-4223, E-mail: Ilmitchell@chp.ca.gov, Web: www.chp.ca.gov

Colorado

Denver—*LaBerge, Greggory S, Director Crime Lab, Denver Police Dept, 1331 Cherokee St, Rm 648, 80204, 720 913-6015, Fax: 720 913-7015, E-mail: greggory.laberge@denvergov.org

Greenwood Village-*Lewis, Gregory A, Director, Adventos, 5600 S Quebec St, Ste 310 D, 80111, 303 800-5040, Fax: 303 586-4690, E-mail: greg.lewis@adventos.com, Web: www.adventos.com

Palmer Lake-Moreland, Kieth W, Chief of Police, Palmer Lake Police Dept, PO Box 591, 80133, 719 481-2934, Fax: 719 481-3338, E-mail: kmoreland@palmer-lake-pd.org, Web: www.ci-palmer-lake.co.us

Delaware

Elsmere—Workman, Christopher, Lieutenant, Elsmere Bureau of Police, 11 Poplar Ave, 19805, 302 998-1173, Fax: 302 998-9922, E-mail: christopher.workman@cj.state.de.us, Web: www.townofelsmere.com/police.htm

New Castle-McGowan, Michael C, Major, New Castle Co Police Dept, 3601 N Dupont Hwy, 19720, 302 395-8015, Fax: 302 395-8039, E-mail: mmcgowan@nccde.org, Web: www.nccde.org

District of Columbia

Fort McNair-O'Grady, Dennis G, Deputy Provost Marshal, Office of the Provost Marshal, JFHQ-NCR/MDW, 103 Third Ave, 20319-5058, 202 685-2901, Fax: 202 685-2990, E-mail: dennis.ogrady@jfhgncr.northcom.mil

Washington—Armiger, James, Special Agent in Charge, US Secret Service, Communications Center (HRT), 245 Murray Dr Bldg T-5, 20223, 202 406-5887

- Brunton, Michael, Unit Chief, FBI, 935 Pennsylvania Ave NW, 20535, 202 324-3000, E-mail: mbb8392@aol.com
- -*Bughao, Romeo P, Senior Police Officer 4, Philippine National Police, 1600 Massachusetts Ave NW, 20036, 202 467-9395, Fax: 202 467-9415, E-mail: romybughao@yahoo.com.ph
- -Christine, Jacob, Special Agent in Charge, US Secret Service, Communication Center (OPR), 245 Murray Dr Bldg T-5, 20223, 202 406-5721
- -Farris, Harold, Special Agent in Charge, US Secret Service, Communication Center (ISP), 245 Murray Dr Bldg T-5, 20223, 202 406-6300
- -*Hale, Brian P, Director Ofc of Public Affairs, US Dept of Homeland Security ICE, 500 12th St SW, 20024, 202 732-4250, Fax: 202 732-4268, E-mail: brian.p.hale@dhs.gov, Web: www.ice.gov
- -Henry, Jason A, Unit Chief, US Dept of Homeland Security ICE, Office of Investigations, 500 12th St SW, 20536, 202 732-3706, E-mail: jason.henry@dhs.gov
- -Metz, Thomas R, Section Chief, FBI, 935 Pennsylvania Ave NW, 20535, 202 324-3000, Fax: 202 324-0880, E-mail: thomas.metz@ic.fbi.gov
- -Pleasant, Kenneth, Special Agent in Charge, US Secret Service, Communication Center (REC), 245 Murray Dr Bldg T-5, 20223, 202 406-5830
- -Ramolete, Armando E, Police Attache, Philippine National Police, 1600 Massachusetts Ave NW, 20036, 202 467-9316, Fax: 202 467-9415, E-mail: armany82@yahoo.com
- -Tenne, Doron A, Assistant Director, Israel Embassy, 3514 International Dr NW, 20008, 202 550-3184, E-mail: isaattache@israelemb.org
- -Velez-Villar, Eric, Deputy Assistant Director, FBI, 935 Pennsylvania Ave NW, Rm 11120, 20535, 202 324-0997, E-mail: eric.velez@ic.fbi.gov

-Walsh, Georgi, Division Chief, US Secret Service, Communication Center (ISP), 245 Murray Dr Bldg T-5, 20223, 202 406-5776

Florida

Brooksville-Maurer, Michael H, Chief, Hernando Co Sheriff's Office, 18900 Cortez Blvd, 34601, 352 754-6830, Fax: 352 796-0493, E-mail: mmaurer@hernandosheriff.org, Web: www.hernandosheriff.org

Crawfordville—Smith, Anthony J, Captain, Wakulla Co Sheriff's Office, 15 Oak St, 32327, 850 251-9021, E-mail: aj.smith@usa.com

Jacksonville—Harvey, Patrick R, Director, FL East Coast Railway Police, 7150 Phillips Hwy, 32256, 904 279-3136, Fax: 904 256-1434, E-mail: patrick.harvey@railamerica.com

Miami—*Moss, Richard S, Director Basic Trg/Career Dev. Miami-Dade College School of Justice, 11380 NW 27th Ave, 33167, E-mail: rmoss5@mdc.edu

Naples-Adams, John A, Jr, Captain, Naples Police & Fire Dept, 355 Riverside Cir, 34102, 239 213-4807, Fax: 239 213-4816, E-mail: jadams@naplesgov.com, Web: www.naplesgov.com

Ponce Inlet-Lurcock, Wayne E, Acting Chief of Police, Ponce Inlet Police Dept. 4301 S Peninsula Dr. 32127, 386 236-2160. Fax: 386 322-6709, E-mail: wlurcock@ponce-inlet.org, Web: www.ponce-inlet.org

Sebastian-Morris, J Michelle, Chief of Police, Sebastian Police Dept 1201 Main St 32958 772 388-9750 Fax: 772 388-1872 E-mail: mmorris@cityofsebastian.org, Web: www.sebastianpd.org

-Witt, Gregory A, Deputy Chief of Police, Sebastian Police Dept, 1201 Main St, 32958, 772 589-2512, Fax: 772 388-1872, E-mail: gwitt@cityofsebastian.org, Web: www.sebastianpd.org

Tampa—Hamlin, Marc J, Assistant Chief of Police, Tampa Police Dept, 411 N Franklin St, 33602, 813 276-3798, Fax: 813 276-3776, E-mail: marc.hamlin@tampagov.net

Winter Garden-Ralston, Keith S, III, Lieutenant, Winter Garden Police Dept, 251 W Plant St, 34787, 407 877-4813, Fax: 407 877-0166, E-mail: kralston@cwgdn.com

Georgia

McDonough—Honcharik, Paul, SRT Commander/Training Coord, McDonough Police Dept, 88 Keys Ferry St, 30253, 770 957-1218, Fax: 770 914-1731, E-mail: mpdhoncho@yahoo.com

Smyrna-Waldrop, Jerry W, Captain, Smyrna Police Dept, 2646 Atlanta Rd, 30080, 678 631-5102, E-mail: jwaldrop@ ci.smvrna.ga.us

Statesboro—Russell, Michael J, Chief of Police, GA Southern Univ, PO Box 8072, 30461, 912 478-5234, Fax: 912 478-0806, E-mail: mjrussel@georgiasouthern.edu, Web: www.welcome.georgiasouthern.edu/publicsafety

Idaho

Wendell-Young, Ken, Chief of Police, Wendell Police Dept, 375 First Ave E, 83355, 208 536-2935, Fax: 208 536-4680, E-mail: chiefvoung@cableone.net

Illinois

Chicago-Everett, Arthur L, Asst Special Agent in Charge, FBI, 2111 W Roosevelt Rd, 60608, 312 421-6700, Fax: 312 829-5172, E-mail: arthureverett@comcast.net

Decatur—Smith, Edward D, Deputy Chief of Police, Decatur Police Dept, 333 S Franklin, 62523, 217 424-2742, Fax: 217 424-2766, E-mail: esmith@decaturil.gov

Des Plaines-*Hertz, James G, Associate General Counsel, National Insurance Crime Bureau, 1111 E Touhy Ave. Ste 400. 60018, 847 544-7077, Fax: 847 544-7106, E-mail: jhertz@nicb.org

Downers Grove-Benson, Cindy L, Lieutenant, IL State Police, 2700 Ogden Ave, 60515, 630 241-6800, Fax: 630 241-6117, E-mail: bensonc@isp.state.il.us

-Bertrand, Bridget M, Lieutenant, IL State Police, 2700 Ogden Ave, 60515, 630 432-2111, Fax: 630 241-6117, E-mail: bertrab@isp.state.il.us

—Gumz, JoAnn D, Lieutenant, IL State Police, 2700 Ogden Ave, 60515, 630 241-6800, Fax: 630 241-6117, E-mail: gumzjoa@isp.state.il.us

-Kimes, Patrick E, Lieutenant, IL State Police, 2700 Ogden Ave, 60515, 630 241-6800, Fax: 630 241-6117, E-mail: kimespa@isp.state.il.us

 Marques, Manuel E, Lieutenant, IL State Police, 2700 Ogden Ave, 60515, 630 417-3731, Fax: 630 241-6117, E-mail: marquem@isp.state.il.us

Springfield—McArthur, Stuart R, Special Agent in Charge, FBI, 900 E Linton Ave, 62703, 217 757-3501, Fax: 217 757-3513, E-mail: stuart.mcarthur@ic.fbi.gov

-Williams, Robert L, Jr, Chief of Police, Springfield Police Dept, 800 E Monroe St, 62701, 217 788-8360, Fax: 217 788-8319, E-mail: robert.williams@cwlp.com

Wilmette—Perkins, Kyle J, Deputy Chief of Police, Wilmette Police Dept, 710 Ridge Rd, 60091, 847 853-7545, Fax: 847 853-7709, E-mail: perkinsk@wilmette.com, Web: www.wilmette.com

Fort Wayne—Davis, Dottie L, Deputy Chief of Police, Fort Wayne Police Dept, 1320 E Creighton Ave, 46803, 260 427-1260, Fax: 260 427-1374, E-mail: dottie.davis@ci.ft-wayne.in.us

lowa

Urbandale—Knopf, Kent, Lieutenant, Urbandale Police Dept, 3740 86th St, 50322, 515 278-3919, Fax: 515 278-3919, E-mail: kknopf@urbandale.org, Web: www.urbandale.org

Baldwin City-Neis, Greg, Chief of Police, Baldwin City Police Dept, PO Box 253, 66025, 785 594-3850, Fax: 785 594-6736, E-mail: gneis@baldwincitypd.org

Eastborough—Bardezbain, Daniel E, Chief of Police, Eastborough Police Dept. 1 Douglas Ave. 67207, 316 682-4111, Fax: 316 682-4193, E-mail: chief@eastborough.net, Web: www.eastborough.net

Topeka-McCune, Marc J, Captain/Troop Commander, KS Hwy Patrol, 915 S Harrison St, #145, 66612, 785 296-3420, Fax: 785 296-0725, E-mail: mmccune@khp.ks.gov, Web: www.kansashighwaypatrol.org

Louisiana

Bastrop—Black, H Downey, Chief of Police, Bastrop Police Dept, 202 E Jefferson Ave, 71220, 318 281-1322, E-mail: dblack@cityofbastrop.com, Web: www.cityofbastrop.com

Baton Rouge-*Watson, Joey, Executive Director, LA Commission on Law Enforcement, 1885 Wooddale Blvd, Rm 1230, 70806, 225 925-4418, Fax: 225 925-6301, E-mail: joey.watson@lcle.la.gov, Web: www.lcle.la.gov

Metairie—*Laborde, Andre M, Enforcement Agent, LA Public Service Commission, 100 Lilac St, 70005, 504 281-5627, E-mail:

New Orleans-Mendoza, Harry, Captain, New Orleans Police Dept. 715 S Broad St. 70119, 504 330-4203, E-mail: hmendoza@cityofno.com

Maryland

Baltimore—Anderson, Kevin M, Major, MD Transportation Authority Police, 4330 Broening Hwy, 21222, 410 537-7712, Fax: 410 537-7700, E-mail: kanderson1@mdta.state.md.us, Web: www.mdtransportationauthority.com

-Garrison, Eric R, Major, MD Transportation Authority Police, 4330 Broening Hwy, 21222, 410 537-7630, Fax: 410 537-7703, E-mail: egarrison@mdta.state.md.us, Web: www.mdtransportationauthority.com

-Ruff, F Joseph, Major, MD Transportation Authority Police, 4330 Broening Hwy, 21222, 410 537-7717, Fax: 410 537-7703, E-mail: jruff@mdta.state.md.us, Web: www.mdtransportationauthority.com

-*Katz, Steven J, Co-Executive Producer, America's Most Wanted, 2 Bethesda Metro Center, Ste 800, 20814, 240 482-1190, Fax: 301 215-9238, E-mail: skatz@amw.com, Web: www.amw.com

Massachusetts

Duxbury—Banfill, Roger D, Lieutenant, Duxbury Police Dept, 443 West St, 02332, 781 934-5656, Fax: 781 934-0688, E-mail: rdbanfill@duxburypolice.org, Web: www.duxburypolice.org

Hamilton-Stevens, Russell M. Chief of Police, Hamilton Police Dept. 265 Bay Rd. 01982, 978 468-1212, Fax: 978 468-1313. E-mail: rstevens@hamiltonma.gov, Web: www.hamiltonma.gov

Natick-Mabardy, Nicholas S, Chief of Police, Natick Police Dept. 20 E Central St. 01760, 508 647-9511, Fax: 508 647-9509. E-mail: mabardy@natickpolice.com, Web: www.natickpolice.com

Worcester—Carlson, Ted, Deputy Chief of Police, Univ of MA Memorial Medical Ctr Police, 119 Belmont St, 01605, 508 334-1288, Fax: 508 334-1032, E-mail: carlsont@ummhc.org

Birmingham—Clemence, Mark H, Commander, Birmingham Police Dept, PO Box 3001, 48012, 248 530-1875, Fax: 248 644-2567, E-mail: mclemence@ci.birmingham.mi.us, Web: www.birmingham.mi.us

Canton—Kerr, Robert, Deputy Chief of Police, Canton Dept of Public Safety, 1150 Canton Center St, 48188, 734 394-5402, Fax: 734 394-5436, E-mail: rkerr@canton-mi.org

Center Line-Riley, John R, Director of Public Safety, Center Line Dept of Public Safety, 7070 E Ten Mile Rd, 48015, 586 758-8258, Fax: 586 756-3944, E-mail: jriley@centerline.gov, Web: www.centerline.gov

Hamtramck-Kalinowski, Marek, Chief of Police, Hamtramck Police Department Hamtramck Police Dept, 3456 Evaline St. 48212, 313 876-7803, Fax: 313 876-7829, E-mail: mkalinowski@hamtramckcity.com, Web: www.hamtramck.us

Sterling Heights-Berg, John, Captain, Sterling Heights Police Dept, 40333 Dodge Park Rd, 48313, 586 446-2820, Fax: 586 276-4070, E-mail: iberg@sterling-heights.net, Web: www.sterling-heights.net

-Hack, James M, Captain, Sterling Heights Police Dept, 40333 Dodge Park Rd, 48313, 586 446-2887, Fax: 586 276-4073, E-mail: jhack@sterling-heights.net, Web: www.sterling-heights.net

Minnesota

Mounds View—Kinney, Thomas, Interim Chief of Police, Mounds View Police Dept, 2401 County Rd 10, 55112, 763 717-4073, Fax: 763 717-4069, E-mail: tom.kinney@ci.mounds-view.mn.us, Web: www.ci.mounds-view.mn.us

St Paul-*Keller, Michael P, PhD, Psychologist, Psychological Services, 311 Ramsey St, Ste 204, 55102, 612 600-9528, Fax: 763 434-4555, E-mail: dr.michael.keller@msn.com, Web: www.mkellerwehsite.com

Mississippi

Biloxi—Atterberry, Linda L, Assistant Chief of Police, Biloxi Police Dept, 170 Porter Ave, 39530, 228 435-6372, Fax: 228 436-6782, E-mail: latterberry@biloxi.ms.us

-Miller, John B, Chief of Police, Biloxi Police Dept, 170 Porter Ave, 39530, E-mail: jmiller@biloxi.ms.us

Missouri

Jefferson City—Smith, Michael H, Lieutenant Colonel, MO State Water Patrol, PO Box 1368, 65102-1368, 573 751-3333, Fax: 573 522-1287, E-mail: mike.smith@mswp.dps.mo.gov

Springfield—*Clark, Donald A, Director, MO State Univ Safety & Transportation, 901 S National Ave, 65897, 417 836-8870, Fax: 417 836-4663, E-mail: daclark@missouristate.edu, Web: www.missouristate.edu/safetran

St Louis-Filla, Antoinette M, Lieutenant Colonel, St Louis Metropolitan Police Dept, 1200 Clark, 63103, 314 444-5303, Fax: 314 444-5346, E-mail: amfilla@slmpd.org

Montana

Billings—*Conway, Wesley S, Special Agent, Bureau of Indian Affairs OJS, 490 N 31st St. Ste 204, 59101, 406 657-5936. Fax: 406 657-5930, E-mail: wesley.conway@bia.gov

New Hampshire

Manchester—Gustavsen, Jof, Assistant Chief of Police, US Dept of Veterans Affairs, 718 Smyth Rd, 03104, 603 314-1627, Fax: 603 626-6526, E-mail: jof.gustavsen@va.gov

New Jersey

Brick-Person, Marc, Captain, Brick Twp Police Dept, 401 Chambers Bridge Rd, 08723, 732 262-1142, Fax: 732 262-1108, E-mail: mperson@brickpd.com

-Rein, John E, Captain, Brick Twp Police Dept, 401 Chambers Bridge Rd, 08723, 732 262-2135, Fax: 732 262-1125, E-mail: jrein@brickpd.com

-Riccio, James, Captain, Brick Twp Police Dept, 401 Chambers Bridge Rd, 08723, 732 262-4786, Fax: 732 262-1108, E-mail: iriccio@brickpd.com

Brooklawn—Saymon, Steven R, Captain, Brooklawn Police Dept, 301 Christiana St, 08030, 856 456-0750, Fax: 856 456-4661, E-mail: srs701@aol.com, Web: www.brooklawnpolice.com

Brookside—Crawford, Steven S, Chief of Police, Mendham Twp Police Dept, 3 Cherry Ln, PO Box 236, 07926, 973 543-6561, Fax: 973 543-3338, E-mail: scrawford@mendhamtownship.org, Web: www.mendhamtownship.org

Marlboro-Mennona, Steven, Captain, Marlboro Twp Police Dept, 1979 Township Dr, 07746, 732 536-0100, E-mail: smennona@marlboropd.org,

Moonachie—Maguire, Michael J, Chief of Police, Moonachie Police Dept, 70 Moonachie Rd, 07074, 201 641-9100, Fax: 201 641-9157, E-mail: chiefmaguire@moonachiepd.org, Web: www.moonachiepd.org

Paramus—Sheehan, James J, Deputy Chief of Police, Paramus Police Dept, 1 Carlough Dr, 07652, 201 262-3400, Fax: 201 649-0406, E-mail: jsheehan@paramuspolice.org, Web: www.paramuspolice.org

Phillipsburg—*0'Leary, Robert J, Director, NJ Electronic Crime Technology COE, 550 Marshall St, 08865, 800 540-3352, Fax: 800 540-3359, E-mail: director@ectcoe.org, Web: www.ectcoe.org

Toms River-Osborn, Michael G, Chief, Ocean Co Sheriff's Dept, PO Box 2191, 120 Hooper Ave, 08754, 732 929-2047, Fax: 732 349-1909, E-mail: mosborn@co.ocean.nj.us

New Mexico

Albuquerque—Callaway, Michael D, Deputy Chief of Police, Albuquerque Police Dept, 400 Roma NW, 87102, 505 228-6504, E-mail: mcallaway@cabq.gov, Web: www.cabq.gov/ police/index.html

-Gilhooly, Jay S, Lieutenant, Albuquerque Police Dept, 400 Roma NW, CNAU 2nd FI, 87102, 505 259-3430, E-mail: jgilhooly@cabq.gov, Web: www.cabq.gov/police/index.html

Rio Rancho-Smith, Tanya, Deputy Chief of Police, Rio Rancho Police Dept, 500 Quantum, 87124, 505 891-5962, Fax: 505 891-3888, E-mail: tsmith@ci.rio-rancho.nm.us

New York

Brewster—*Hanson, Bob, Vice President of Operations, ELSAG North America, 412 Clock Tower Commons, 10509, 845 278-5426, E-mail: bob.hanson@elsagna.com, Web: www.elsag.com

-*Maloney, Nathan M, Director of Marketing, ELSAG North America, 412 Clock Tower Commons, 10509, 845 278-5426, Fax: 845 278-5428, E-mail: nate.maloney@elsagna.com, Web: www.elsag.com

Chester—*Natalizio, Brad, Detective, Village of Chester Police Dept, 47 Main St, 10918, 845 469-4681, Fax: 845 469-5009, E-mail: natalizio.brad@gmail.com, Web: www.villageofchesternv.com/police

Cortland—Sandy, Paul A, Deputy Chief of Police, Cortland Police Dept, 25 Court St, 13045, 607 758-8300, Fax: 607 758-3658, E-mail: psandy@cortland.org, Web: www.cortland.org

East Elmhurst-Hall, William R, Special Agent in Charge, Federal Air Marshal Service, 75-20 Astoria Blvd, 11370, 718 340-6804. E-mail: william.r.hall@secureskies.net

Middletown—Bethencourt, Ramon, Chief of Police, Middletown Police Dept, 2 James St, 10940, 845 343-3151, Fax: 845 346-4041, E-mail: rbethencourt@middletownpolice.com, Web: www.middletownpolice.com

-Ewanciw, John D, Lieutenant/Bureau Commander, Middletown Police Dept, 2 James St, 10940, 845 343-3151, Fax: 845 346-4041, E-mail: jewanciw@middletownpolice.com, Web: www.middletownpolice.com

-Metakes, Gregory, Lieutenant/Bureau Commander, Middletown Police Dept, 2 James St, 10940, 845 343-3151, Fax: 845 346-4041, E-mail: gmetakes@middletownpolice.com, Web: www.middletownpolice.com

New York-Bongi, David, Chief of Security & Safety Svc, United Nations, 405 E 42nd St, 10017, 917 367-9520, Fax: 212 963-6850, E-mail: bongi@un.org

Rockville Centre-Gennario, Charles A, Commissioner of Police, Rockville Centre Police Dept, 34 Maple Ave, 11570, 516 766-1500, Fax: 516 678-9384, E-mail: cgennario@rvcny.us

North Carolina

Charlotte-McDowell, Ulysses, Jr, Assistant Chief, Federal Reserve Bank of Richmond, 530 E Trade St, 28214, 704 358-2216, Fax: 704 358-2213, E-mail: ulysses.mcdowell@rich.frb.org

Greensboro-Cheek, Brian A, Captain, Greensboro Police Dept, 300 W Washington St, 27402, 336 433-7329, E-mail: brian .cheek@greensboro-nc.gov, Web: www.greensboro-nc.gov/ departments/police

-Ingram, Daniel K, Captain, Greensboro Police Dept, 300 W Washington St, 27402, 336 373-2453, Fax: 336 333-6060, E-mail: danny.ingram@greensboro-nc.gov, Web: www.greensboro-nc.gov/departments/police

-James, Brian L, Captain, Greensboro Police Dept, 300 W Washington St, 27402, 336 433-7380, Fax: 336 574-4079, E-mail: brian.james@greensboro-nc.gov, Web: www.greensboro-nc.gov/ departments/police

-Rogers, Janice L, Captain, Greensboro Police Dept, 300 W Washington St, PO Box 3136, 27402, 336 373-3619, Fax: 336 373-2938, E-mail: janice.rogers@greensboro-nc.gov, Web: www.greensboro-nc.gov/departments/police

-Scott, Don W. Jr. Captain, Greensboro Police Dept, 300 W Washington St, 27402, 336 373-2010, E-mail: wayne.scott@greensboro-nc.gov, Web: www.greensboro-nc.gov/departments/police

Nags Head-Brinkley, Kevin T, Chief of Police, Nags Head Police Dept, 5401 S Croatan Hwy, 27959, 252 441-6386, Fax: 252 441-7335, E-mail: kevinbrinkley@townofnagshead.net, Web: www.townofnagshead.net

Raleigh-Brown, Frank D, Jr, Assistant Director, NC State Bureau of Investigation, PO Box 29500, 3320 Garner Rd, 27626-0500, 919 662-4509, E-mail: fbrown@ncdoj.gov, Web: www.ncdoj.gov

Hilliard—Francis, J Douglas, Chief of Police, Hilliard Division of Police, 5171 Northwest Pkwy, 43026, 614 334-2563, Fax: 614 529-6015, E-mail: dfrancis@cityofhilliard.com, Web: www.citvofhilliard.com

Liberty Township—*Poff, Harvey E, Supervisor, Butler Technology & Career Dev Schools, 5140 Princeton-Glendale Rd, 45011, 513 645-8350, E-mail: poffh@butlertech.org, Web: www.butlertech.org

Massillon—Pomesky, Michael T, Chief of Police, Perry Twp Police Dept, 622 Genoa Ave SW, 44646, 330 478-5121, Fax: 330 478-3504, E-mail: mpomesky@perrypolice.com, Web: www.perrytwp.com

Oregon

Canby—Smith, Bret J, Chief of Police, Canby Police Dept, 122 N Holly, PO Box 930, 97013, 503 266-1104, Fax: 503 266-9316, E-mail: smithb@ci.canby.or.us, Web: www.canbypolice.com

Pendleton-Addleman, Timothy E, Chief of Police, Umatilla Tribal Police Dept, 46411 Timine Way, 97801, 541 429-7614, Fax: 541 278-0554, E-mail: timothyaddleman@ctuir.org, Web: www.umatilla.nsn.us/safetydept.html

Portland—Roop, Michael S, Chief Ranger, US Dept of the Interior/BLM, 333 SW First, 97204, 503 808-6410, Fax: 503 808-6410, E-mail: michael_roop@blm.gov

Salem—*Riddell, Sean J, Chief Counsel, OR Dept of Justice, 610 Hawthorne Ave SE, #210, 97301, 503 378-6347, Fax: 503 373-1936, E-mail: sean.j.riddell@state.or.us

Pennsylvania

Allentown-Mould, Stephen T, Captain, Allentown Police Dept, 425 Hamilton St, 18101, 610 437-7713, E-mail: mould@allentowncity.org, Web: www.allentownpa.gov

Pittsburgh—Scott, Michael A, Chief of Police, Baldwin Borough Police Dept, 3344 Churchview Ave, 15227, 412 882-9600, Fax: 412 653-0551, E-mail: mscott@baldwinborough.org, Web: www.baldwinborough.org

Richboro—Clark, Michael B, Lieutenant, Northampton Twp Police Dept, 50 Township Rd, 18954, 215 322-6111, Fax: 215 357-3592, E-mail: mclark@nortthamptontownship.com

Tennessee

Lawrenceburg—*Bottoms, Mike, District Attorney General, 22nd Judicial District of TN, PO Box 459, 252 N Military Ave, 38464, 931 762-7777, Fax: 931 766-0737, E-mail: selets@ charterinternet.com, Web: www.selets.com

Allen-Foust, James W, Lieutenant, Allen Police Dept, 205 W McDermott Dr, 75013, 214 509-4284, Fax: 214 509-4297, E-mail: jfoust@cityofallen.org

Forney-Hoskins, Michael G, Chief of Police, Talty Police Dept, 9550 Helms Tr, #500, 75126, 972 552-9592, Fax: 972 552-9060, E-mail: en42mike@aol.com

Georgetown-Schacherl, Brent, Interim Police Chief, Georgetown Police Dept, 809 Martin Luther King, 78626, E-mail: bschacherl@georgetowntx.org

Houston-Lee, Michael A, Lieutenant, Houston Police Dept, 1200 Travis, 77002, 713 970-4620, Fax: 713 970-4690, E-mail: mike.lee@cityofhouston.net, Web: www.houstoncity.org

Paris—Hundley, Bobby J, Jr, Chief of Police, Paris Police Dept, 2910 Clarksville St, 75460, 903 737-4100, Fax: 903 783-4710, E-mail: bhundley@paristexas.gov, Web: www.paristexas.gov

Stratford-Dennis, Winston N, Jr, Chief of Police, Stratford Police Dept, PO Box 188, 79084, 806 366-3051, Fax: 806 366-3058, E-mail: wdennis@ci.stratford.tx.us, Web: www.stratfordpd.com

Uvalde-Martinez, Richard G, Chief of Police, Uvalde Police Dept, PO Box 799, 78802, 830 278-9147, Fax: 830 278-2332, E-mail: userr5203@aol.com

Virginia

Fort Belvoir-McGuire, Colleen L, Commander CID/BrigGen, USACIDC, 6010 Sixth St, 22060, 703 806-0400, Fax: 703 806-3456, E-mail: colleen.mcguire@us.army.mil

Fort Myer—Sheppard, Kenneth J, Provost Marshal/Lt Colonel, US Army Joint Base Myer-Henderson Hall, Director of Emergency Services, 204 Lee Ave Ste B12, 22211-1110, 703 588-2802, Fax: 703 696-3192, E-mail: kenneth.sheppard@us.army.mil

McLean-*Bistline, Richard K, Police Officer First Class, Fairfax Co Police Dept, 1437 Balls Hill Rd, 22101, 703 556-7750, E-mail: richard.bistline@fairfaxcounty.gov

Richmond—Collier, Sydney, Major, Richmond Police Dept, 200 W Grace St, 23220, 804 646-6700, Fax: 804 646-3974, E-mail: sydney.collier@richmondgov.com

Washington

Olympia—Hattell, G Curt, Assistant Chief, WA State Patrol, PO Box 42600, 98504-2600, 360 596-4111, Fax: 360 596-4129, E-mail: curt.hattell@wsp.wa.gov, Web: www.wsp.wa.gov

Wisconsin

Milwaukee—*Lewis, Deborah E, Director Police Info Systems, Milwaukee Police Dept, 2333 N 49th St, 53210, 414 935-7205, Fax: 414 935-7065, E-mail: delewi@milwaukee.gov, Web: www.milwaukee.gov/police

New Holstein-Reedy, Brian T, Chief of Police, New Holstein Police Dept, 2110 Washington St, 53061, 920 898-4241, Fax: 920 898-1504, E-mail: breedy@policeone.com, Web: www.newholsteinpd.org

> The IACP notes the passing of the following association members with deepest regret and extends its sympathy to the family and coworkers left to carry on without them.

Robert B. Ellison, Chief of Police (ret.), Colonial Heights, Virginia (life member)

Roland R. Renshaw, Chief of Police (ret.), Los Altos, California; Healdsburg, California (life member)

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Product update

The Police Chief keeps you on the cutting edge of law enforcement technology with monthly product announcements. For free in-depth information, visit us online, or circle the appropriate Reader Service Numbers on the Reader Response Card, and fax or mail the postage-paid card today. Items about new or improved products are based on news releases supplied by manufacturers and distributors; IACP endorsement is in no way implied.



Emergency visor light

Code 3 Inc.'s easy-to-install LED Visor Flip Light provides a powerful punch of emergency light when needed. It can be hidden from view until the visor is flipped down—perfect for undercover applications. The combination of 26 flash patterns, low amp draw, economical price, and quick operation provide an ideal solution for undercover vehicles. The unit has a five-year warranty and meets SAE and California Title 13 specifications. Available with both clear and colored lenses that match the LED color, the Visor Flip Light mounts with two Velcro straps and a nine-foot lighter plug with an on/off switch.

For more information, circle no. 88 on the Reader Service Card or enter the number at www.theiacp.org/freeinfo.

Evaluation forms

CFI Research announces the Law Enforcement Evaluation Digital Form Program, an employee evaluation software program developed specifically for law enforcement agencies. This fullfeatured and intuitive form program makes the employee evaluation process easier, faster, and more effective. It eliminates the paper chase and greatly reduces the amount of time departments need to spend on evaluations. The performance appraisal process becomes convenient, quick, and easy, and the

content and the quality of reports improve with standardized categories and performance descriptions included.

For more information, circle no. 89 on the Reader Service Card or enter the number at www.theiacp.org/freeinfo.



Tactical zoom lever

MGM Targets announces the release of the MGM Switchview tactical lever: a small, lightweight lever that clamps around the power adjustment ring of variable power scopes. Made from anodized 6061/T6 aluminum, the Switchview allows its user to quickly and easily adjust the scope's power setting with a push or pull of the lever. The product is ideal for law enforcement, military, or competition shooters, working equally well on telescopic sights for AR-15 to long-range bolt actions. Only slightly higher than most target-style turrets, the lever is easy to use and enables the user to change magnification settings in seconds.

For more information, circle no. 90 on the Reader Service Card or enter the number at www.theiacp.org/freeinfo.

Chemical detection cassettes

Morphix Technologies presents a new tool for detecting dangerous toxic agents: the Chameleon. It is lightweight and field configurable, allowing users to load one chemical cassette if the specific threat is known or fill the armband with 10 different cassettes for unknown environments. The reusable armband is designed to be worn around the forearm and fits over everything from bare arms to turnout gear to Level-A suits. If two colors appear in a cassette's sensor window, a chemical is present.

For more information, circle no. 91 on the Reader Service Card or enter the number at www.theiacp.org/freeinfo.

Firearms tripods

BOGgear's TAC Series, the newest addition to the company's BOG-POD tripod offerings, is available in two models: the TAC-3—a tall tripod, and the TAC 3S—a short tripod and



the only one of its kind on the market that is designed for the prone shooting position. These products feature BOGgear's own Vel-Coat finish on the top tubes to cut glare and reduce noise. The TAC Series is one of the guietest shooting platforms made for sportsmen, law enforcement, and competitors. The rapid-adjust lever locks make adjusting to any height quick and quiet with noise-reducing rubber ring guards.

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Vehicle software manager

Mentor Engineering announces that the latest version of XMobile Manager

(XMM) has passed the high standards of compatibility, reliability, and performance of the Windows 7 operating system. XXM remotely programs, updates, and manages software running on Mentor's in-vehicle computer, Mentor Ranger. It also tracks current software of each vehicle. This replaces the time-consuming and costly task of physically updating each vehicle's device individually. XXM 3.0 features an improved user interface with elements such as the Windows 7 ribbon, lending a fresh, clean look; improved functionality; and a better reporting structure.

For more information, circle no. 93 on the Reader Service Card or enter the number at www.theiacp.org/freeinfo.

Military and uniform footwear

Bates Footwear has launched its new C3 boot, containing a patented technology that provides unmatched footwear breathability. C3 joins an already impressive portfolio of military and uniform footwear. Designed for hardwearing comfort, the C3 boots feature patented cross-channel circulation technology to keep feet cooler and more comfort-



able. As the wearer moves, air is forced through the patented construction, providing superior breathability. C3 boasts a durable leather and 1680 Denier nylon upper, as well as a resilient



Circle no. 69 on Reader Response Card



360-degree rubber outsole that provides impressive grip and stability.

For more information, circle no. 94 on the Reader Service Card or enter the number at www.theiacp.org/freeinfo.

Binoculars

The ultrapowerful Kaibab binoculars are ideal for long hours of long-distance surveillance. The 15-power magnification reveals the



finest details, and the superior, fully multicoated optics and phase-corrected roof prisms deliver optimum resolution and color fidelity. Vortex's proprietary ArmorTek protects exterior lens surfaces with a scratch-resistant coating that repels dirt and fingerprints. Absolute water-, fog-, and dustproof performance is achieved with O-ring sealed construction and argon gas purging. Its HD system guarantees exceptional resolution of the finest details, and it is tripod

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Investigation flashlight

Spectronics Corporation introduces the new and improved OFK-7000 OPTIMAX Multi-Lite LED Forensic Light Source Kit. It features a cordless, rechargeable flashlight with seven Qwik-Connect interchangeable LED lamp heads for expanded usage in crime scene investigation, gathering potential evidence, and forensic laboratory work. The lightweight flashlight (only 15 ounces) is rugged and corrosion-resistant. Powered by a NiMH battery, the lamp provides 90 minutes of continuous service between charges. A detachable diffusing filter, another new feature of the OFK-7000 kit, provides soft lighting for forensic photography.

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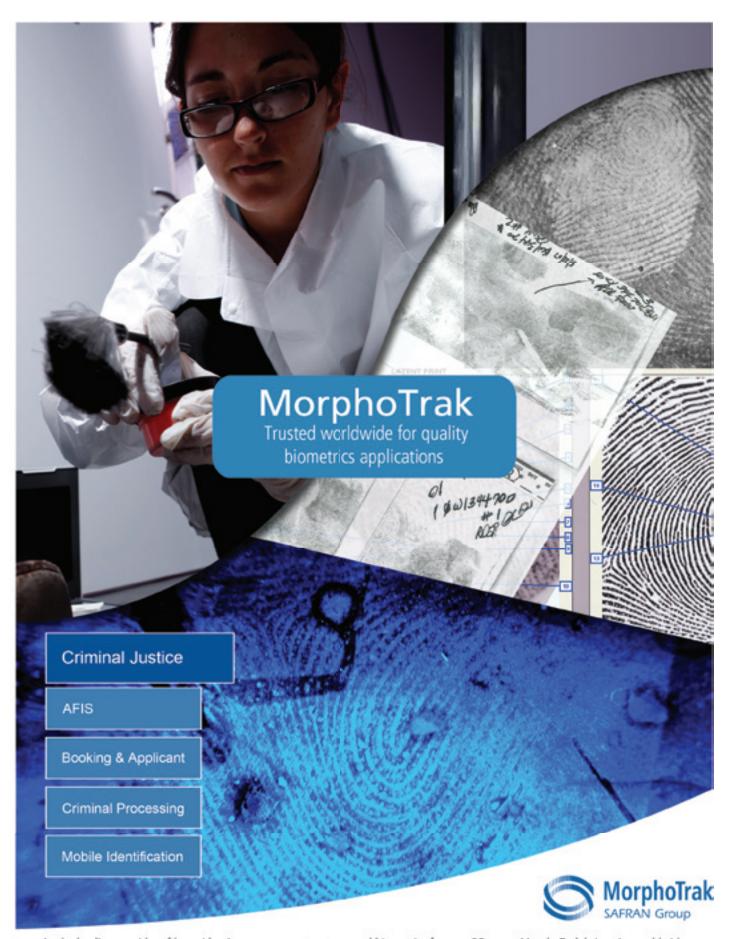


Protective undergarments

Tru-Spec has introduced a new line of protective and ultracomfortable underwear focused on the needs of law enforcement officers, fire fighters, military personnel, and other public safety officials. Tru-Spec's new Cordura brand base-layer undergarments are manufactured from a 60/40 cotton/nylon jersey knit that is engineered to be comfortable, protective, durable, and versatile. Cordura undergarments are manufactured with flat-seam construction to reduce friction and with offset shoulder seams to avoid seam stacking. The fabric also is protected with freshFX fabric technology for long-term body odor resistance. �

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Update on the Prison Rape Elimination Act

By Michael S. McCampbell, Project Director, Circle Solutions Incorporated, McLean, Virginia

National standards released in June 2009 by the National Prison Rape Elimination Commission (NPREC), pursuant to the Prison Rape Elimination Act of 2003 (PREA),1 apply to police departments operating temporary lockup, holding facilities for adult arrestees, jails, and juvenile lockups, in addition to departments contracting with outside agencies to hold arrestees. Officers must be aware of the impact the standards will have on their agencies, as no police chief wants to lead an organization that allows sexual abuse of arrestees or staff sexual misconduct. That said, PREA may fundamentally alter individual agencies' operations.

Legislators signed PREA into law (P.L.108-79) on September 4, 2003. The goal of PREA is to eradicate sexual assaults in all "correctional" facilities in the United States. Police chiefs must note that, under PREA, prison is defined as "any confinement facility of a federal, state, or local government, whether administered by such government or by a private organization on behalf of such government, and includes any local jail or police lockup and any juvenile facility used for the custody or care of juvenile inmates." A lockup is further defined as "[a] temporary holding facility of a federal, state, or local law enforcement agency to hold

- inmates pending bail or transport to jail,
- inebriates until ready for release, or
- juveniles pending parental custody or shelter placement."2

In addition, the law addresses all forms of sexual abuse including: sexual acts between a man and another man, a woman and another woman, a man and a woman, a staff member and a detainee, or a detainee and another detainee. Staff includes all police personnel (sworn and nonsworn), volunteers, clergy, correctional staff, and contracted staff, such as nurses, doctors, food service personnel, and mental health workers.3

According to the latest information from the Bureau of Justice Statistics, 25 percent of local police departments operate temporary lockup facilities for overnight detention of adults in a location separate from a jail, 13 percent operate juvenile lockups, and 9 percent of local police departments are responsible for operating a jail.4

Standards Applicable to Police Agencies

The national standards were developed by the nine-member NPREC, chaired by the Honorable Reggie B. Walton, U.S. District Court Judge, District of Columbia. The commission included no law enforcement practicioners. After several years of hearings, NPREC published draft standards in June 2008 for adult prisons and jails, facilities for immigration detainees, lockups, juvenile facilities, and community corrections. After receiving numerous comments from the field, NPREC released 165 final standards on June 23, 2009.⁵

As provided under the law, the U.S. attorney general has one year from the publication of the draft standards to publish a final rule adopting national standards for the detection, prevention, reduction, and punishment of prison rape. The statute also states that neither NPREC nor the U.S. attorney general shall establish a national standard that imposes substantial additional costs on federal, state, or local prison authorities.6

The standards are available for review and downloading at http://nprec.us/ publication/download. Thirty-three mandatory standards exist for the prevention, detection, response, and monitoring of sexual abuse in lockups:⁷

- Prevention and response planning (11 standards)
- Training and education (3 standards)
- Detection and response (14 standards)
- Monitoring (5 standards)

Police chiefs are advised to review all standards, not only to assess their impacts, but also to provide comments to the attorney general.

Zero tolerance of sexual abuse. The agency has a written policy mandating zero tolerance toward all forms of sexual abuse and enforces that policy by ensuring all of its lockups comply with the PREA standards. The agency employs or designates a PREA coordinator to develop, implement, and oversee agency efforts to comply with the PREA standards.

Contracting with other entities for the confinement of detainees. If law enforcement agencies contract for the confinement of their detainees, they do so only with private agencies or other entities, including other government agencies, committed to eliminating sexual abuse in their lockups, as evidenced by their adoption of and compliance with the PREA standards. Any new contracts or contract renewals include the entity's obligation to adopt and comply with the PREA standards and specify that the law enforcement agency will monitor the entity's compliance with these standards as part of its monitoring of the entity's performance.

Limits to cross-gender viewing and searches. Except in the case of an emergency, the agency prohibits cross-gender strip and visual body cavity searches. Except in the case of an emergency or other extraordinary or unforeseen circumstances, the agency restricts law enforcement staff from viewing detainees of the opposite gender who are nude or performing bodily functions and similarly restricts cross-gender pat-down searches. Any examination to determine the genital status of a detainee must be conducted in a private setting by a medical practitioner and only when the genital status is unknown to the agency.

Accommodating detainees with special **needs.** The agency ensures that detainees who have limited English proficiency (LEP), are deaf, or are disabled are able to report sexual abuse to staff directly, through interpretive technology, or through non-detainee interpreters. Accommodations are made to convey all written information about sexual abuse policies—including how to report sexual abuse-verbally to detainees who have limited reading skills or who are visually impaired.

Assessment and use of monitoring technology. The agency uses video monitoring systems and other cost-effective and appropriate technology to supplement its sexual abuse prevention, detection, and response efforts. The agency assesses, at least annually, the feasibility of and need for new or

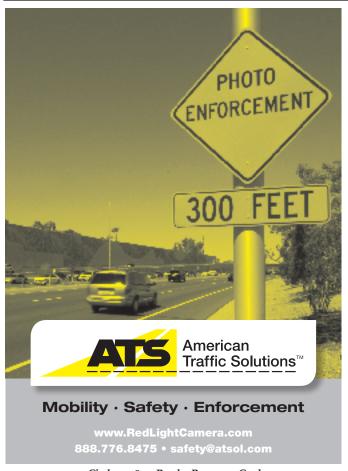


additional monitoring technology and develops a plan for securing such technology.

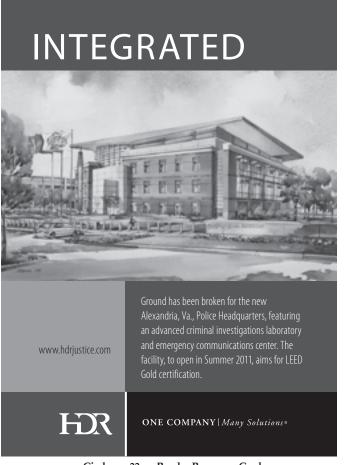
Evidence protocol and forensic medical exams. When investigating allegations of sexual abuse in a lockup, the agency follows a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions. The protocol must be adapted from, or otherwise based on, the 2004 U.S. Department of Justice's Office on Violence Against Women publication, A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents, 8 subsequent updated editions, or similarly comprehensive and authoritative protocols developed after 2004. As part of the agency's evidence collection protocol, all victims of detainee-on-detainee sexually abusive penetration or staff-on-detainee sexually abusive penetration are provided with access and transportation to a community medical provider served by qualified forensic medical examiners. Forensic medical exams are provided free of charge to the victim. The agency

makes available a victim advocate to accompany the victim through the forensic medical exam process.

Employee and volunteer training. The agency trains all lockup employees and any volunteers who have contact with detainees to be able to fulfill their responsibilities under agency sexual abuse prevention, detection, and response policies and procedures; the PREA standards; and relevant federal, state, and local law. The agency trains all lockup employees and volunteers who have contact with detainees to communicate effectively and professionally with all detainees. Current lockup employees and volunteers are educated as soon as possible following the agency's adoption of the PREA standards, and the agency provides periodic refresher information to all lockup employees and volunteers to ensure that they know the agency's most current sexual abuse policies and procedures. The agency maintains written documentation showing lockup employee and volunteer signatures verifying that they understand the training they have received.







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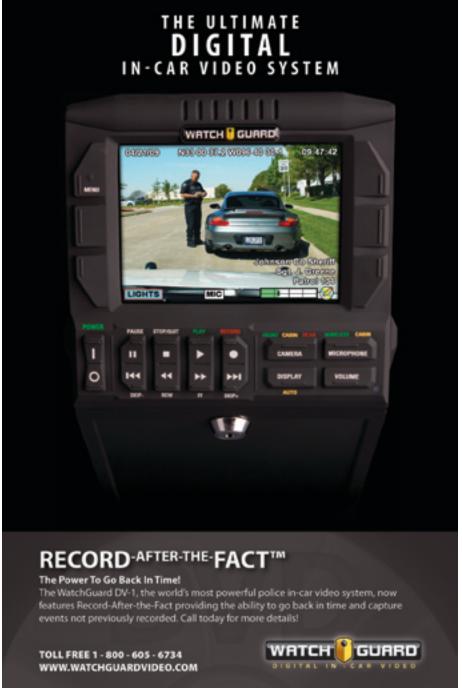
Specialized training: Investigations. In addition to the general training provided to all employees and volunteers, the agency ensures that law enforcement staff members who investigate sexual abuse in lockups have received comprehensive and up-todate training in conducting such investigations in confinement settings. Specialized training must include techniques for interviewing sexual abuse victims, proper use of Miranda- and Garrity-type warnings, sexual abuse evidence collection in confinement settings, and the criteria and evidence required to substantiate a case for administrative action or prosecution referral. The agency maintains written documentation that investigators have completed the required specialized training in conducting sexual abuse investigations.

Duty to investigate. The agency investigates all allegations of sexual abuse, including third-party and anonymous reports, and notifies victims and other complainants in writing of investigation outcomes and any disciplinary or criminal sanctions, regardless of the source of the allegation. All investigations are carried through to completion, regardless of whether the alleged abuser or victim remains at the lockup.

Data collection. The agency collects accurate, uniform data for every reported incident of sexual abuse using a standardized instrument and set of definitions. The agency aggregates the incident-based sexual abuse data at least annually. The incident-based data collected includes, at a minimum, the data necessary to answer all questions from the most recent version of the Bureau of Justice Statistics Survey on Sexual Violence. Data are obtained from multiple sources, including reports, investigation files, and sexual abuse incident reviews. The agency also obtains incidentbased and aggregated data from every agency with which it contracts for the confinement of its detainees.

Data storage, publication, and destruction. The agency ensures that the collected sexual abuse data are properly stored, securely retained, and protected. The agency makes all aggregated sexual abuse data, from lockups under its direct control and those entities with which it contracts, readily available to the public at least annually through its Web site or, if it does not have one, through other means. Before making aggregated sexual abuse data publicly available, the agency removes all personal identifiers from the data. The agency maintains sexual abuse data for at least 10 years after the date of its initial collection unless federal, state, or local law allows for the disposal of official information in fewer than 10 years.

Audits of standards. The public agency ensures that all of its lockups, including



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contract facilities, are audited to measure compliance with the PREA standards. Audits must be conducted at least every three years by independent and qualified auditors. The public or contracted agency allows the auditor to enter and tour lockups, review documents, and interview staff and detainees, as deemed appropriate by the auditor, to conduct comprehensive audits. The public agency ensures that the report of the auditor's findings and the public or contracted agency's plan for corrective action are published on the appropriate agency's Web site if it has one or are otherwise made readily available to the public.

Conclusion and Next Steps

Compliance with the standards as written may be expensive for agencies. The standard requiring an audit every three years is bound to be costly because qualified, independent auditors must be hired from outside the agency. Also, video technology required for monitoring lockup areas will have a fiscal impact on many agencies. Requirements for training, reporting, and investigating sexual abuse in lockups will also add to agencies' budgets. Finally, while many police agencies do not have their own lockups and use other agencies (for example, jails operated by sheriff's offices or regional authorities) to hold their arrestees, they will be required to ensure the contracting agency complies with PREA standards. It remains to be seen if this is a realistic, workable, or cost-effective approach.

As stated in PREA, the governor of each state must certify that agencies are in compliance with applicable standards. Those states with noncompliant agencies will face a 5 percent reduction of their federal correctional funding for each year they fail to meet the standards. Failure to comply could also be evidence in a civil trial that the agency is not meeting the national standard of care necessary to ensure arrestee and detainee safety.

The Office of the Attorney General held a series of listening sessions in early 2010 to gather information and ensure that all stakeholders had the opportunity to provide input in identifying and examining all options before the standards are adopted. Although many in the field have been immersed in PREA since before the law's passage, police departments that will be impacted by standards have not been as involved or educated and need to be specifically asked to provide input. Police chiefs should work with their state associations, their congressional delegations, the IACP, and other criminal justice partners to ensure their voices are heard. Otherwise, the standards will be imposed on police agencies without the benefit of their input and expertise. �

Notes:

¹The Prison Rape Elimination Act of 2003, Public Law 108-79, 108th Cong., 1st sess., www.nprec.us/docs/Prison_Rape_Elimination_Act_of_2003.pdf (accessed August 3, 2009).

²Ibid, Sec. 10(6) & (7).

³National Prison Rape Elimination Commission, "Glossary," in Standards: For the Prevention, Detection, Response, and Monitoring of Sexual Abuse in Lockups, last updated August 17, 2009, nprec.us/publication/ standards/lockups/glossary.php (accessed September 3, 2009).

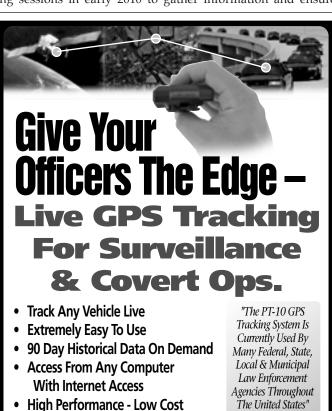
⁴Matthew J. Hickman and Brian A. Reaves, Law Enforcement Management and Administrative Statistics: Local Police Departments, 2003, NCJ 210118 (Washington, D.C.: Bureau of Justice Statistics, May 2006), 17, http:// bjs.ojp.usdoj.gov/content/pub/pdf/lpd03.pdf (accessed February 23, 2010).

⁵National Prison Rape Elimination Commission, Standards: For the Prevention, Detection, Response, and Monitoring of Sexual Abuse (June 2009), http://nprec.us/publication/download/ (accessed Aug 3, 2009).

⁶The Prison Rape Elimination Act of 2003, §§ 7e(3) & 8a(3).

⁷National Prison Rape Elimination Commission, Standards.

⁸U.S. Department of Justice Office on Violence Against Women, A National Protocol for Sexual Assault Medical Forensic Examinations Adults/ Adolescents, September 2004, NCJ 206554, www.ncjrs.gov/pdffiles1/ ovw/206554.pdf (accessed August 9, 2009).





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Understanding the Psychology of First Impressions

By Lieutenant Brian Fitch, Ph.D., Los Angeles, California, Sheriff's Department

election interviews continue to be one of the most popular tools used by organizations to choose prospective candidates for entry-level positions and promotion. Because the evaluations that law enforcement administrators and managers make have important implications for applicants, their agencies, and the community, the ability to judge candidates is an important skill. Evaluating candidates objectively, however, is not as simple as it might seem. People's judgments and decisions can be influenced by subtle, yet powerful forces, which can have a profound impact on the ways individuals form social judgments—commonly referred to as first impressions.

Upon meeting someone for the first time, individuals know within a fraction of a second whether they like the person or not. These judgments are commonly called gut reactions—positive or negative feelings toward another person that are often difficult to articulate or justify. The feeling might not be precise, but it is always there, influencing judgment and interaction with the person in a host of subtle yet powerful ways. Unlike objective judgments, however, the affective reactions experienced toward others cannot always be consciously controlled. Still, people trust their gut reactions because they believe these reactions are true and accurately represent the person's character—or, in the case of a selection interview, offer a valid representation of the candidate's ability, potential, and work ethic.

While interviewers often deceive themselves into thinking they are judging the person objectively, more often than not, this is not the case. The information that people collect after formulating a

first impression is seldom evaluated impartially, but rather is used to rationalize preliminary judgments. This is because many of the processes involved in making social judgments—as well as many other types of decisions—occur automatically, outside of one's conscious awareness or intent, and are shaped in important ways by a host of mental short-cuts, biases, and affective reactions.

Law enforcement managers who understand either explicitly or implicitly—how these processes work are in better positions to judge prospective candidates objectively, thereby improving their chances of selecting the best applicant. The purpose of this article is to explore how the perception process works, examine some of the factors that contribute to social judgments, and offer practical advice on making the selection process more objective.

Automatic Evaluations

Most people recognize that with enough time and practice, many complex motor skills such as operating a vehicle or riding a bicycle can become automatic—that is, they occur without the need for conscious awareness or intent. What most people fail to realize, though, is that with enough time and practice, the way individuals form social judgments also becomes automatic.

A growing body of evidence from social psychology suggests that human beings are not neutral observers. Rather, they automatically evaluate virtually all stimuli-including people, events, and things—as either good or bad upon encountering them. In fact, studies have demonstrated that people evaluate many of the features that they observe about others in trait-like terms (good versus bad) within a fraction of a second (250 milliseconds or less) of meeting the person—a phenomenon that might help explain why individuals often form preferences for certain people without being able to explain why.²

Studies suggest that the human brain relies on two distinct approaches to processing information

and forming judgments, called System 1 (S1) and System 2 (S2). these processes roughly correspond to the commonsense notions of intuitive and analytical modes of thinking.3 These two systems learn and operate in quite different ways, are activated by different parts of the brain, and have different evolutionary origins. S1 processes are characterized as fast, automatic, inflexible, and emotional—concerned mostly with pattern recognition and gut reactions. In contrast, S2 is believed to be slow, deliberate, flexible, and logical-typically limited to no more than one or two pieces of information at a time, while requiring considerable cognitive energy.

While the connections necessary for S1 require considerable training, once these associations have been formed, S1 has the ability to process large amounts of information and communicate intuitive judgments quickly and effortlessly. Considering the processing limitations faced by most people, it makes sense to rely on the gutlevel, emotional responses produced by S1 for most day-to-day decisions, while reserving the more energy-intensive thinking associated with S2 for more important judgments. However, unlike the logical, conscious judgments associated with S2, S1 processes are prone to a variety of cognitive errors and judgment biases.4 Thus, while S1 processing may not always lead to the best decision, it usually leads to decisions that are good enough.

The automatic judgments produced by S1 processes are important because they set the stage for the rest of the encounter. While interviewers might be able to hide their initial reactions, they cannot control their responses. The expectations formed by an interviewer's IACP and SAIC proudly support outstanding achievement in

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first impression can distort attention and recall of information in ways that confirm the preliminary judgment and expectations, as well as influence the evaluator's questioning strategy in ways that confirm their pre-existing beliefs—a phenomenon termed a self-fulfilling prophecy.⁵

Categorical Thinking

During an interview, it is virtually impossible for an evaluator to attend to every detail of the encounter. Therefore, they need some way to simplify and structure the decisionmaking process, especially when the evaluator is pressed for time, questioning several candidates, or otherwise distracted. This is accomplished by thinking categorically. Rather than focusing on the unique aspects of each candidate, interviewers perceive everyone in a given category as essentially equal.6

Categories influence the perception process by linking networks of information and affects that have been learned through experience with similar people. Each person probably has thousands of networks for judging others—each of which contains beliefs, feelings, and information that are connected in long-term memory. Additionally, the information and affects contained in a given category can be triggered automatically upon mere exposure to a person.⁷ Once activated, these traits, as well as any

feelings-positive or negative-come to mind automatically. Using categories allows people to go beyond the information given, fill in gaps, and form global impressions of others with little, if any, cognitive effort.

While the information that interviewers use to form categorical judgments can come from a variety of sources, first impressions seem especially vulnerable to visual cues, such as gender, age, ethnicity, clothing, posture, and facial expressions. Research on nonverbal communication indicates that 55 percent of the emotional impact of a communicator's message comes from nonverbal sources, with an additional 38 percent accounted for by paralanguage, that is, the tone, pitch, and volume of a person's voice.8 Since S1 judgments are emotional in nature, candidates' emotional sway can have a profound impact on the way they are viewed by others.

Categorical thinking and nonverbal behavior are important because many judgments formed about others are based on appearance. During a selection interview, one of the first things a prospective employer notices is the applicant's clothing, bearing, and grooming—a finding that is particularly true of interviews conducted in uniform. Candidates' clothing communicates messages about their socio-economic statuses, education levels, trustworthiness, social positions, levels of success, and moral

characters.9 Although a person's appearance becomes less significant with familiarity, nonverbal behavior seems to be especially important when forming first impressions. And, while this applies to interpersonal relationships and casual meetings, it also appears to be a critical factor during selection interviews when a candidate's appearance can impact the type of impression that evaluators form, as well as the ways subsequent information is evaluated.

Other Factors

An interviewer's judgment of a prospective applicant is influenced by a number of sources, yet certain factors seem to carry more weight than others. Four factors that deserve further discussion are pre-interview impressions, types of information, attribution bias, and the order of events.

Pre-interview impressions. This first factor refers to the judgments raters make about an applicant prior to the actual interview. Although first impressions can have lasting and profound impacts on a candidate's rating, the image created by a prospective applicant can occur long before the formal interview begins. Prior to actually meeting a candidate, interviewers often gather information from the person's application and résumé. This information however slight or incomplete—can have a significant impact on a interviewer's expectations and on the way the applicant is eventually evaluated.

Studies on the job interview process have consistently demonstrated how evaluators behave in ways that confirm their preinterview impressions. 10 For example, interviewers are more likely to follow up positive pre-interview impressions (formed by viewing a candidate's application and paper credentials) by showing positive regard, "selling" the position, providing more jobrelated information, and gathering less personal data. Studies have demonstrated a similar phenomenon with applicants who present negative first impressions. Not surprisingly, such candidates tend to be asked more difficult and fewer positive questions, receive more negative ratings, and spend less time being interviewed.

Bad versus good. As a general principle, psychologists have found that bad or negative information carries more weight than positive information in the same category. While it is certainly true that many good events can overcome the effect of a single negative experience, research has consistently demonstrated the profound and lasting impression caused by negative information.¹¹ The psychological effects of negative information on first impressions seem to have a much greater influence than similar measures of good information—a finding that has been supported by a number of studies on person perception. For example,





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when people are presented with both negative and positive traits, they are twice as likely to remember bad traits as they are to recall the good ones. Similarly, the processing and recall of negative information tends to be more vivid and longer lasting than the recall of good information.¹²

Attribution bias. This third factor refers to the natural human tendency to look for consistency in a person's behavior across a variety of contexts. The definition of personality implies a high degree of unity and consistency in a person's behavior. Thus, when forming judgments, individuals expect people to be the same-with the same behaviors, traits, attitudes, and

values—yesterday, today, and tomorrow.13 If, for example, a person is outgoing and friendly in one context, similar behavior is expected in other situations as well. Because people naturally anticipate a high degree of unity, they assume that a person's behavior in a given context reflects a more general underlying explanation of the person's character—that is, a symptom of deeper, more fundamental dispositions.

People prefer stable dispositional characteristics because they provide a way to describe, explain, and predict the behavior of others. When evaluating candidates, interviewers use their initial observations as starting points, or anchors, for judging later

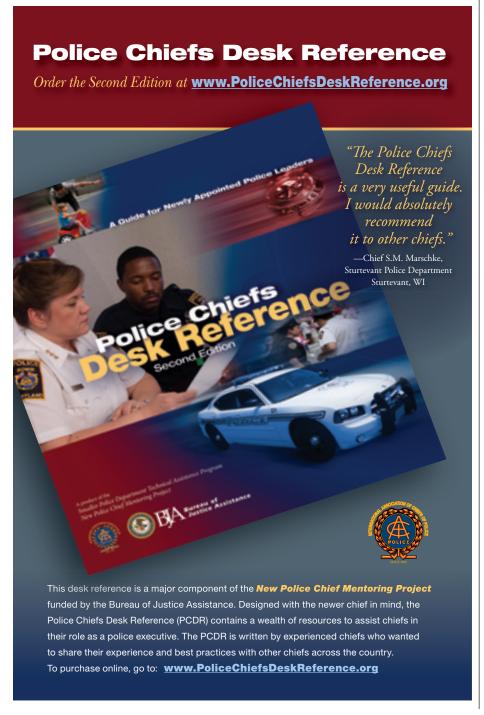
behavior. As we have seen, an interviewer's opening observations-whether formed before or during the actual interview—are critical because they create expectations that are used to judge subsequent information.¹⁴ If interviewers' opening observations are positive, they are more likely to notice information and behaviors that confirm their initial impressions, while dismissing negative conduct. If, on the other hand, evaluators' initial reactions are negative, they will be prone to pay special attention to unfavorable actions or words that support their preliminary reactions—again, while being less likely to notice positive behaviors.

Primacy and recency. The order that information is presented seems to be another factor that influences what people notice, as well as what they remember about an encounter. Behavioral scientists have discovered that we tend to pay closer attention to our first and last encounters with a person or event.15 This phenomenon—referred to as the laws of primacy and recency—may help explain why negative first impressions are so difficult to overcome. Primacy refers to the tendency to remember the first things noticed, while recency concerns the last things observed about a person. It appears that the first detail an interviewer notices about a candidate establishes a frame of reference—and therefore the specifics the interviewer should focus on in the future. In contrast, the last thing an evaluator sees tends to be freshest in memory because it was processed last.

Creating a More Objective Process

The first impressions that interviewers form of prospective candidates are shaped by a number of automatic processes, including categorical thinking, preinterview impressions, negative information, attribution bias, and the order of events. Perhaps even more important, the initial impression that an evaluator forms sets the tone for the rest of the interview, potentially biasing the ways that interviewers evaluate subsequent information. Most of these problems, however, are most closely associated with unstructured interviews—that is, unscripted dialogues between the interviewer and interviewee. Fortunately, there are a number of steps that interviewers can take to make the process more objective, including the establishment of specific job criteria, a written assessment, a focus on relevant experience, and the use of a standard set of questions.

The first criterion, establishing specific job characteristics, makes it possible to assess the explicit job knowledge and personality attributes necessary to perform the assignment and allows for the development of an instrument-most preferably a written examination—to test prospective candidates' relevant expertise. Next, candidates







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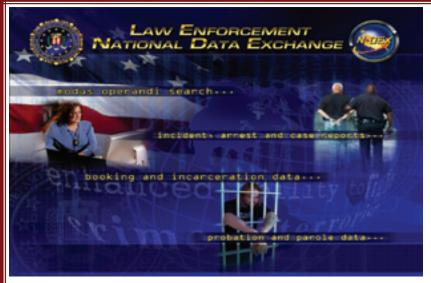


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should be rated on their applicable experience or lack thereof, instead of on the first impressions they emanate. Candidates with more relevant experience should be looked at more favorable than applicants who lack such understanding. Finally, interviewers should adopt a standard set of situational questions that, again, focus on the specific characteristics of the job by asking applicants to address potential tactical, administrative, or technical issues that they are likely to encounter.¹⁶ Realistic, situational questions provide the evaluator with a way of objectively assessing a candidate's pertinent job knowledge, problem-solving skills, and ability to make decisions under pressureall important criteria for selecting the best candidate and for making the process more objective for everyone. �

Brian Fitch is a lieutenant and 28-year veteran of the Los Angeles Sheriff's Department. He holds faculty positions in the Psychology Department at California State University, Long Beach, as well as in the Organizational Leadership program at Woodbury University in Burbank, California. He can be reached for comments at bdfitch@lasd.org.



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¹Benjamin Schneider and Neal W. Schmitt, Staffing Organizations (Glenview, Ill.: Scott Foreman, 1986).

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³For further information on dual process models of cognition and judgment, see Jonathan St. B. T. Evans and Keith Frankish, eds., In Two Minds: Dual Processes and Beyond (New York: Oxford University Press, 2009).

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⁵Diane F. Halpern, *Thought and Knowledge*: An Introduction to Critical Thinking, 4th ed. (Mahwah, N.J.: Lawrence Erlbaum Associates Publishers, 2003).

⁶C. Neil McCrae and Galen V. Bodenhausen, "Social Cognition: Thinking Categorically about Others," Annual Review of Psychology 51 (February 2000): 93-120.

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¹¹For a discussion of negativity bias, see John J. Skowronski and Donald E. Carlston, "Negativity and Extremity in Impression Formation: A Review of Explanations," Psychological Bulletin 105 (1989): 131–142.

¹²See Roy F. Baumeister, Ellen Bratslavsky and Catrin Finkenauer, "Bad is Stronger Than Good," Review of General Psychology 5, no. 5 (2001): 323-370.

¹³See, for example, David L. Hamilton and Steven J. Sherman, "Perceiving Persons and Groups," Psychological Review 103, no. 2 (April 1996): 336-355.

¹⁴See, for example, Donald C. Pennington, Social Cognition (London: Routledge, 2000).

¹⁵Daniel M. Wegner and Robin R. Vallacher, Implicit Psychology: An Introduction to Social Cognition (New York: Oxford University Press, 1977).

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Strategies to Improve Recruitment

By Albert Antony Pearsall III, Senior Policy Analyst, U.S. Department of Justice Community Oriented Policing Services; and Kim Kohlhepp, Manager, IACP Center for Testing and Career Development

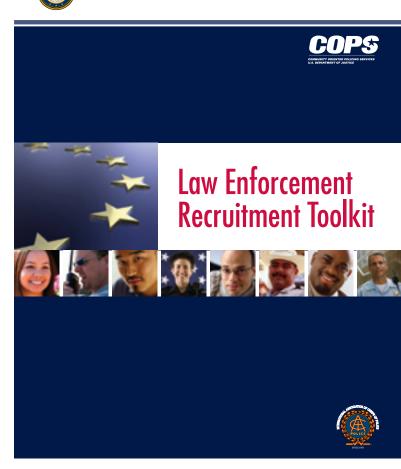
he IACP, in collaboration with the U.S. Department of Justice, Office of Community Oriented Policing Services (COPS), has released a new publication to assist agencies with their recruitment efforts. The Law Enforcement Recruitment Toolkit comprises four reports, each focusing on a different area of recruitment:

- Police Recruitment: Foundation Concepts. Provides an overview of the current state of police staffing and a summary of common recruitment obstacles and how to overcome them.
- Recruiting for Diversity. Outlines the importance of diversity in law enforcement and strategies for effective minority recruitment.
- Agency Collaboration in Police Officer Recruitment and Selection. Contains case studies of successful regional and intraagency recruitment collaboratives across the country.
- Community Partnerships in Police Recruitment. Discusses why and how to engage the community and civic organizations in the recruitment and selection process.

Below is an excerpt from the toolkit:

The policing profession's effectiveness relies on its ability to attract quality people. Law enforcement officers are the foundations of their respective organizations. Quality officers are increasingly needed to work with community and government stakeholders to address quality-of-life issues, to answer non-emergency 3-1-1 and emergency 9-1-1 calls, and to prevent crime. The employees—the officers on the beat and the front-line supervisors, all the way up to chief executives—are the lifeblood of the police organization. Since employees are the deliverers of service within law enforcement organizations, proper recruitment and selection of officers is paramountly important. If police organizations cannot recruit, select, and retain quality individuals, the citizens they are sworn to serve and protect will ultimately endure substandard police service.

An organization's success begins with its recruitment strategies. Recruiting and staffing shortfalls that have long plagued law enforcement agencies across the United States persist today, even during a period of high unemployment. Many candidates traditionally recruited for policing are now being successfully recruited by other industries. Another significant gap is the inability of small, rural, and tribal departments to compete against larger agencies in their recruiting and hiring efforts. As the national demographics continue to change, law enforcement agencies need to make sure that their department staffs continue to represent the communities



they serve, including the underrepresented populations by race, religion, and gender. New challenges of the 21st century, including military call-ups, homeland security obligations, and increased competition, have combined to make the problem more acute. While many agencies are struggling, others are moving forward with innovative approaches.

The IACP has partnered with the U.S. Department of Justice, COPS in the COPS/IACP Collaborative Leadership Project to bring these innovative recruitment techniques to the forefront through a new publication, the Law Enforcement Recruitment Toolkit.

While many effective recruitment practices are described more fully in the toolkit, the following excerpts can serve as starting points for agencies seeking both more and better applicants.

Engage the Community

The increasing challenges that law enforcement agencies are facing in attracting quality candidates for policing careers present unique opportunities for tapping citizens as resources in the recruitment and selection processes. Citizen involvement should be approached as a method of improving the functioning of the organization. Community engagement can lead to a greater sense of trust in and respect for the law enforcement agency by citizens, while strengthening the organization's ability to identify and attract individuals who can serve as competent law enforcement personnel.

The city of Hartford, Connecticut, experimented with community engagement as a means to improve police recruitment of minority officers. Citizen focus groups helped police identify a primary barrier to recruitment: the lengthy period between an applicant's expression of initial interest and the offer of a job.

In the mid-1990s, Lexington, Kentucky, lost some community support in the wake of an officer-involved shooting, two lethal-force incidents, and a charge of biased traffic enforcement. The chief of police supported a move to overhaul the police recruitment, selection, and training program and enlisted the help of a citizen minorityrecruitment committee.

The lesson learned in both Hartford and Lexington is that police leaders can benefit by making police recruitment a community concern. Community support can help break down obstacles to progress, and shared responsibility can increase the likelihood of political support for needed changes.

Streamline Recruitment and Selection

Agencies should evaluate their hiring processes to assess if they are getting not simply the candidates they want, but also the candidates the community needs. Agencies need to look at the relevance of traditional disqualifying factors, such as credit ratings, to assess if they are unfair impediments to hiring quality police officers. Police departments are often burdened with cumbersome recruitment and selection processes that can frustrate applicants and drive them to seek employment elsewhere. Common characteristics of weak recruitment processes included systems that were designed to select out (exclude) rather than select in (include) a candidate. The most effective recruitment and selection processes are those that are completed quickly and allow

a candidate to move swiftly from application to employment decision points.

Tell the Police Story

Perhaps the greatest task facing the police community is telling the police story. Many Americans undervalue police service. Police leaders must develop and implement plans to communicate an honest portrayal of police work directly to the American people. This is not an easy task and the greatest challenge likely will be obtaining broad support, consensus, and cooperation from police executives. Developing a marketing communication strategy that tells the true story of policing will offset media accounts of policing that could be negatively slanted or sensationalized. Telling factual stories of dedicated service by honorable police officers also values those who serve in the profession and increases the likelihood that potential applicants will be drawn to a career in police service.

Enlist the Support of the Media

A positive public image is important in luring new employees and retaining current employees, and effective use of the media is one important way of generating a positive perception of the agency. Many members of the media are aware of police staffing problems, but generally do not understand their shared responsibility to solve the problem.



Police executives should reach out to their media contacts to discuss the nature and scope of the police recruitment challenges. Staffing shortfalls sometimes expose a police executive to media-driven criticism that officers are leaving the profession because of poor pay and benefits, low morale, excessive overtime, or officers' safety concerns, and that the community is being endangered because of police personnel shortages. Proactive intervention with the media may rectify or blunt such criticism and serve to engage the media in finding workable and affordable solutions.

Reach Out to the Young

Nurturing respect for the important role of law enforcement in a democratic society and promoting interest in law enforcement as a career choice to children should be considered essential components of an agency's long-term recruitment strategy. Children tend to think of police officers as friends and protectors, and many express

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> Harry J. Corbitt, Superintendent New York State Police

IACP's National Law Enforcement Challenge program recognizes law enforcement agencies that are making a difference in their communities. Learn more about this program and download your 2009 and 2010 applications at

www.theiacp.org/NLEC







Recruiting and staffing challenges, affected by military call-ups, retirements, homeland security obligations, and increased competition, exist for many law enforcement agencies across the United States. The Low Enforcement Recruitment Tooldit developed by the International Association of Chiefs of Police (IACP) comprises four reports, each focusing on a different rarea of recruitment. The lead piece, Police Recruitment: Foundation Concepts, describes police departments' changing recruitment needs, the obstacles that stand between the departments and their recruitment goals, and the strategies that some jurisdictions are using to overcome those obstacles. Each subsequent report, Recruiting to Tolvestly, Apency Callaboration in Police Officer Recruitment and Selection, and Community Partmership in Police Recruitment, explores a specific approach to recruitment and provides seprefire examples of sucresses in these areas. and provides specific examples of successes in these areas.

This toolkit is one step among many in addressing the recruitment needs of the field. The issues of police recruitment, selection, and retention are critical to the advancement of community policing and the policing profession in general. We hope this toolkit will serve as a valuable resource for law enforcement agencies, their administrators, and others in the community committed to advancing community policing.



a desire to be one someday. But, as they grow up, many lose interest in policing, and some even lose their faith in the police. It is in the best interests of the police and community safety to change that trend. Children who maintain positive perceptions of police grow to be law-abiding citizens. Agencies have built on children's positive view of police officers using a variety of tactics. They include participation in National Police Athletic Leagues/Activities Leagues Incorporated, police cadet programs, and the Law Enforcement Explorers program, among others. At the least, police officers

will help a future generation of citizens and

taxpayers understand the importance of law

enforcement. Better still, they could nurture

Hire Younger—and Older

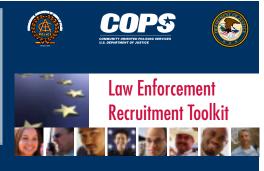
a budding crop of future officers.

Some agencies have modified their personnel employment rules to permit hiring applicants before they reach the minimum hiring age, which commonly is 21. Young hires are often enrolled in the police academy with a scheduled graduation date that coincides with their age requirement, allowing them to be commissioned as police officers at that time. Other agencies find nonsworn support positions where a qualified applicant can work, earn, learn, and be available to continue in the selection process.

Laws and regulations in many jurisdictions bar agencies from hiring entry-level police officers beyond a specific age. Some agencies have lifted these restrictions and have discovered success in hiring recruits much older than the traditional age for new officers. Police executives in those jurisdictions with restrictions should use their influence and collective voice to bring about a change in those laws if they exclude potential candidates for reasons that are not warranted.

Achieving Diversity

Many agencies are struggling to maintain a workforce that is diverse and reflects the community to which they are sworn to serve and protect. One of the most effective recruitment techniques is to perpetuate a positive perception of the law enforcement



U.S. Department of Justice Office of Community Oriented Policing Services

agency within the community. One way of generating a positive perception is to ensure that all citizens hired by the agency, regardless of gender, race, sexual orientation, age, or ethnicity, are faring well in promotions and high-profile job assignments. A diverse and competent workforce is essential to the operation of a successful police agency.

Hire Transitional Workers

The police industry needs to take a hard look at hiring transitional workers. Many skilled professionals who have left careers in fields such as teaching, aviation, and medicine because of mandatory or preferred retirement dates still have a desire to serve. Others have grown stale in their current jobs and are seeking new challenges. Empty nesters may be another group seeking a new opportunity as family and financial obligations decrease. They have the judgment, the knowledge, and the skills that are desperately needed by the police industry. The police community would do well to welcome them to police work, as long as they meet duty requirements.

Mentor Applicants through the Process

In addition to streamlining its application process, police agencies need to establish personal relationships with applicants from the start. After all, these people will become coworkers and eventually leaders of the organization. A welcoming and supportive attitude will pay dividends in the long run. Supporting applicants includes accepting the fact that some may fall short at first, but they should be encouraged to continue involvement. A promising applicant need not always be excluded from employment because of a deficiency that could be overcome with additional preparation. An agency mentor working with such an individual should focus on building on the applicant's strong attributes and fortifying detected weaknesses.

To obtain an electronic or hardcopy of the Law Enforcement Recruitment Toolkit, please visit http://www.theiacp.org/recruitment toolkit or call 1-800-421-6770. For information call Kim Kohlhepp at 1-800-THE-IACP, extension 237. �

Join the Discover Policing Movement

One tangible way the IACP is actively working to improve recruitment is through the Discover Policing initiative and its associated Web site, http://discoverpolicing.org.

Discover Policing is a nationwide law enforcement recruitment program managed by the IACP and funded by the Bureau of Justice Assistance, Office of Justice Programs, U.S. Department of Justice. The goal of this initiative is to bring more of the right kind of people into police service—diverse, service-minded applicants from all walks of life. The cornerstone of this effort is the Discover Policing Web site, which offers comprehensive information on law enforcement careers combined with a full-service career center.

Discover Policing's Web site offers a variety of no-cost resources for both law enforcement employers and employees. Following are some ways to get involved and support the Discover Policing movement:

- Post vacancy announcements to the Career Center—full- or part-time, sworn or civilian, entry-level or command positions. Customize them by adding a photo or logo.
- Tap into the Discover Policing résumé bank to access hundreds of potential candidates.
- · Highlight employees by submitting a profile to the Real People/Real Stories section of the site.
- · Refer those interested in policing to the site as a source of comprehensive career information.
- · Request Discover Policing brochures and bumper stickers to distribute at career fairs and other recruiting events.
- Use the job board to search for chief executive vacancies, IACP headquarters jobs, and entry/mid-level positions nationwide.
- · Connect with the Discover Policing team through its new blog and on Facebook and on Twitter to receive updates on newly posted jobs and other police recruitment news and information.

For more information, visit http:// discoverpolicing.org, e-mail discoverpolicing@theiacp.org, or call 1-800-THE-IACP, extension 273.

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By Benjamin Tyson, Ph.D., Department of Communication, Central Connecticut State University; Shamir Ratansi, Ph.D., Department of Criminology and Criminal Justice, Connecticut State University; Stephanie Sfiridis, graduate student, Central Connecticut State University; Aileen Keays, Research Specialist, Institute for Municipal and Regional Policy, Central Connecticut State University; and Lyndsay Ruffolo, Research Specialist, Institute for Municipal and Regional Policy, Central Connecticut State University, New Britain, Connecticut

any studies show a correlation between school dropout rates and delinquency. Nearly one-third of first-year U.S. high school students and one-half of African American and Hispanic students do not earn their diplomas on time. Students of lower socioeconomic status who reside in urban school districts are approximately 20 percent more likely to drop out of high school than students in suburban schools. High school dropouts are more likely to be unemployed, receive public assistance, and become teenage parents, compared to those who graduate high school.1

Additionally, high school dropouts are more likely to be involved in criminal behavior. A study by Dr. Caroline Harlow for the U.S. Department of Justice shows that roughly 68 percent of state prison inmates did not obtain a high school degree.2 These studies do not show that dropping out of school causes delinquency; however, they do display a link between youth that have dropped out of school and criminal acts.

Studies show that youths who are bonded to conventional social activities, including social institutions such as family and





The driving force behind PAL is the belief that forming bonds between youths and police officers will lead to a strong moral character throughout life; that is, if adolescents respect officers on the playing field or in the classroom, they are more apt to respect the laws that those officers are charged with enforcing.

school, are less likely to commit delinquent acts.3 The Police Athletic League (PAL) program provides these individuals with a constructive way to spend their free time. Through PAL programs, youths engage in social activities that encourage education and physical activity. Involvement in these activities leads to a stronger respect for social norms that encourage youths to stay in school and not commit delinquent acts.

The History of PAL

Former New York City Police Commissioner Arthur Woods introduced an early version of PAL in 1914 when he used his officers to create a program designed to give children an alternative to playing in the streets—an activity that Woods believed would lead to a delinquent lifestyle. He converted 29 blocks of vacant lots into playgrounds and banned traffic from these areas in the afternoons. The idea gained popularity and 75 new "playstreets" were added during the 1920s. Later that decade, the New York City Police Department organized a baseball league for young boys in the city. The Twilight Athletic League helped form the framework for PAL programs in their modern form.

The New York PAL program quickly expanded to include other sports such as football, boxing, and women's basketball. The program's popularity grew as legendary baseball great Babe Ruth joined the PAL steering committee and former First Lady Eleanor Roosevelt attended a game. Radio stations broadcasted weekly educational programs featuring PAL members and celebrity endorsements became plentiful. PAL showcased a display at the 1939 World's Fair and, eventually, the New York City Board of Education elected to cooperate with PAL to address truancy issues.

PAL radio programs won two Freedom Foundation awards for community service and received a gold medal from the foundation for radio and television work with young children. Furthermore, PAL members began competing in high-level competitions and participating in other PAL offerings, such as career guidance and treatment plans for troubled youths. Over the course of two decades, the New York PAL program expanded to manage 69 indoor centers and 70,000 members. By the 1940s and 1950s, other police departments were eager to learn how they could replicate the city's successful PAL program.

Today, PAL is a national organization with more than 400 chapters operated in individual communities by local police departments and volunteers. These chapters are found in more than 700 cities, utilize 1,700 facilities, and involve more than two million youths in athletic, recreational, and educational activities. The driving force behind PAL is the belief that forming bonds between youths and police officers will lead to a strong moral character throughout life; that is, if adolescents respect officers on the

IACP Workshop on Assessment Centers and Promotional Testing

San Diego, CA
June 28–June 29, 2010 (Monday and Tuesday)





Every professional police and public safety organization is faced with the challenge of developing fair, efficient, and cost effective methods of evaluating candidates for supervisory and leadership positions. At the same time, agencies must be concerned with developing procedures that meet professional standards and legal guidelines, that are valid and reliable, and that have been successfully defended when challenged in court. More and more, agencies are using the assessment center method, a proven technique in identifying the most qualified supervisors, mid-level managers, and senior police leaders.

The assessment center is a well-established and powerful technique that can assist agencies in making promotional decisions. The typical assessment center is made up of a series of exercises, such as in-baskets, interviews, and role-play scenarios that directly simulate the challenges that successful candidates will face in the target job. Placing candidates in the situations they will encounter after promotion and systematically evaluating their performance results in unique and deep insights into candidate behavior.

This workshop will explore the many facets of assessment centers, from job analysis to exercise development, from technology to administration. Much of the workshop will consist of hands-on sessions and small-group interaction designed to give participants a practical understanding and overview of the full range of issues related to assessment centers. In addition, other topics related to promotional testing will be addressed, including legal concerns and the development of multiple-choice promotional examinations.

Program Tuition: \$500

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For more information about the workshop, contact:

Tia G. Young young@theiacp.org 800-THE-IACP, ext 269 (703) 836-4544 (fax) http://www.theiacp.org/ACWorkshop playing field or in the classroom, they are more apt to respect the laws that those officers are charged with enforcing.

PAL in Waterbury, Connecticut

The Waterbury Police Athletic League formed in October 1966 under the direction of officers John Andrews, Charles Bordner, William Knuchel, and Frank Shepis and thanks to a \$1,500 donation from the Police Mutual Aid Fund. The Waterbury PAL's early primary function was to form a marching band, in addition to facilitating some athletic events. The Waterbury PAL marching band traveled and competed against other bands

in a tristate area and helped membership grow to 700 youth.

By the 1980s, Waterbury PAL had transitioned from its ceremonial roots to a competitive athletic program. Baseball was the primary focus, but other sports such as boxing and basketball also were offered. But the program's success was short lived—during the late 1990s, financial problems forced PAL funding to be cut severely, and, by 2001, the City of Waterbury was bankrupt and PAL membership had plummeted to just 70 members.

The year 2003 marked a significant change for the Waterbury PAL. Acting Police Chief Neil O'Leary and Lieutenant



Mike Gugliotti sought out to revive PAL by identifying three areas of concern:

- 1. There were only 70 members and most of these children were competitive athletes who were recruited to PAL for their sports skills.
- 2. Latinos dominated PAL membership, although that demographic was not representative of the community as a
- 3. PAL offered only sports, primarily

Chief O'Leary and Lieutenant Gugliotti addressed these issues while reorganizing the PAL program by, for example, focusing their efforts on children who normally would not try out for a sports team—children who could "easily fall through the cracks," according to Chief O'Leary. Athletes already had selfconfidence: it was the non-athletes he was worried about—those with no structure in their lives and little confidence. The officers renamed PAL, originally the Police Athletic League, the Police Activity League to signify the broadening scope of its mission. The new philosophy of PAL put education, community, and athletics on an equal level.

Recruitment began in the classroom. Officers asked teachers to identify "at risk" children in their classrooms and encourage them to join the PAL program. Each child received a police officer as a mentor. By 2005, the program had expanded to serve approximately 1,700 children.

PAL requires that youths participate in both community-sponsored events and educational programs, including computer safety; nutrition; and drug, gang, and peerpressure awareness. During this expansion, PAL also launched its payroll deduction campaign for police officers. Of the 300 sworn officers and 70 civilian officers, 97 percent elected to contribute to the program. One year later, this campaign expanded to include the Board of Education; 500 teachers chose to take the payroll deduction.

Through 2005, PAL borrowed school gymnasiums and athletic fields for events as needed. In 2006, the program acquired Saint Lucy's school and recreation center in Waterbury, through funds raised during a capital campaign. By February 2007, the program had raised over \$800,000 from individual and corporate donations. Volunteers and police officers spent several months renovating the two buildings, and more than 40







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educators developed a new curriculum and learning modules for the program's now 2,900 youthful participants.

PAL continues to expand its impact on the community. For example, volunteers now work with the Special Olympics organization to pair PAL children as mentors with Special Olympics youths. Volunteer educators supervise Homework Haven, an after-school homework assistance program, and facilitate the Accuplacer program for high school students preparing for SAT exams and for college. A partnership with the local health department teaches youths about safety and wellness. Literacy programs promote reading for all age and skill levels, and gatherings to benefit lessfortunate and homeless community members occur frequently.

Research Methods

The research project was conducted for the Waterbury PAL by the Institute for the Study of Crime and Justice at Central Connecticut State University between March and June 2009. Researchers used the following methods to assess satisfaction with the program, facilitating factors and barriers, perceived benefits, perceived problems, and ideas for improvement.

Part 1: Two focus groups with (a) 10 PAL staff (police); and (b) 12 PAL program teachers

Part 2: Ten, one-hour personal interviews with students enrolled in PAL

Part 3: Ten, one-hour personal interviews with parent/guardian of students from Part 2

Part 4: A self-administered survey of 110 youths (ages 10-18) enrolled in PAL

Part 5: A self-administered survey of 121 parent/guardian of youths enrolled in PAL

Part 6: Analysis of police and school data sources (ages 5–18) (2007-2008) to compare 1,569 students enrolled in PAL with 2,000 students not enrolled in PAL (Evaluation variables included truancy, grades, disciplinary infractions, contacts with police, and arrest rates.)

Summary Findings

- The PAL program helps to occupy youths with structured activities, giving them less idle time to get into trouble.
- The PAL program provides youths with a sense of belonging.
- The PAL program provides a context in which youths are held accountable for



the consequences of their actions.

- The PAL program allows youths to see police officers in a new light—not as adversaries, but as positive role models.
- The PAL program improves academic performance by instilling a sense of personal responsibility.
- The PAL program encourages academic excellence by requiring youths to maintain good grades to participate in PAL sports.
- Most PAL youths intend to go to college.
- The PAL program improves personal life.

A significant number of PAL youths do the following:

- Have improved their grades since joining PAL
- Go to school more often since joining PAL
- Have improved their homework performance since joining PAL
- Have better communication skills since joining PAL
- Have more self-discipline since joining PAL
- Have better interpersonal relationships since joining PAL
- Have better physical health since joining PAL
- Have better team work and sportsmanship skills since joining PAL
- Spend more time exercising since joining PAL
- Spend less time watching television and playing computer games since joining PAL

The PAL program decreases the following:

- Instances of trouble with other youths
- Instances of trouble at home
- Instances of trouble in school
- Instances of trouble with police

Notes:

Gary Sweeten, Shawn Bushway, and Raymond Paternoster, "Does Dropping Out of School Mean Dropping Into Delinquency?" in Criminology 47, no.1 (February 2009): 47, 49-50.

²Caroline Wolf Harlow, "Education and Correctional Populations," Special Report, NCJ 195670 (Bureau of Justice Statistics, January 2003): 1, http://www.policyalmanac.org/crime/ archive/education_prisons.pdf (accessed March 9, 2010).

Thomas Winfrey and Howard Abadinsky, Understanding Crime: Theory and Practice (Belmont, Calif.: Thomson Wadsworth, 2003).

Program Evaluation

Strengths:

- Findings from Institutional Records suggest that PAL is targeting the right youths—individuals with slightly higher-than-normal arrest rates.
- Supporters of the program, including the chief of police, PAL supervisors and coordinators, volunteers, and local program sponsors, maintain a strong commitment to its success.
- Respondents agree that the PAL program creates positive changes in the community and that these changes are sustainable and create an atmosphere less conducive to juvenile crime.
- Nearly all respondents believe that PAL activities are offered at the right place, at the right time, and for the right duration and that the instructors, volunteers, facilities, and materials are beneficial.
- Sports programs, especially baseball, softball, and basketball, are the most popular programs, but a full array of other types of programs and events, including arts, academics, skillbuilding programs for youths, and community celebrations for families, also are offered.

Weaknesses:

- Nearly all respondents believe that the PAL program is under-resourced; there are approximately 2,800 youths in PAL with just five officers dedicated to their supervision. Respondents identify the most critical limiting factor as volunteer assistance.
- Several respondents suggest that the PAL program needs improved communication with parents.
- Several respondents suggest that refereeing is not always good and that coaches should be better trained.
- Respondents believe that it would be beneficial to conduct PAL programs at additional schools in the city, especially at those far from the PAL Learning Center.
- The following PAL activity ideas garnered support from respondents.
 - o A greater variety of educational and vocational programs for youths not interested in sports
 - o More activities for 15 to 18 year-olds
 - More Special Olympic activities
 - More basketball for younger youth
 - More activities for girls, such as volleyball, tennis, art programs, and cooking classes
 - More activities during the summer and on weekends
 - A swimming program

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President Michael J. Carroll

2010 President's Membership Drive Rules and Information:

- The new members you sponsor must use the 2010 President's Membership Drive application. Photocopies are acceptable.
- 2. Applications must be received at IACP Headquarters by the close of business August 1, 2010.
- 3. Renewing members do not qualify for this drive.
- 4. Prizes are non-transferable.
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For further information on membership benefits and eligibility, visit the IACP Web site www.theiacp.org.

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Assistant chiefs of police, deputy chiefs of police, executive heads and division, district or bureau commanding officers. Generally the rank of lieutenant and above is classed as active membership.

Police chiefs of private colleges and universities who are qualified as law enforcement officers within their respective states/provinces.

Officers who command a division, district or bureau within the department. Command must be specified on the application.

Chief executive officers of railroad police systems and railway express company police systems.

Associate Membership

Police officers employed by police agencies below the rank of lieutenant.

Superintendents and other executive officers of prisons.

Chief executives, departmental officers and technical assistants of city, county, state, provincial and national agencies with administrative or technical responsibility for police-related activities.

Prosecuting attorneys, their deputies and deputy sheriffs.

Professors and technical staffs of colleges and universities engaged in teaching or research in criminal law, police administration and other phases of criminal justice.

Staffs of crime institutes, research bureaus, coordinating councils, law enforcement associations.

Chief executive officers of industrial or commercial security police agencies and private police or detective agencies.

Employees of companies providing services to law enforcement agencies.

Associate members enjoy the same privileges as active members except those of holding office and voting.

CHNOLO

Texting to 9-1-1 in Black Hawk County Consolidated **Communications**

By Thomas Jennings, Chief of Police (Retired), Waterloo, Iowa; and Judy Flores, Director of **Consolidated Communications** Center, Blackhawk County, Iowa

Iowa's Black Hawk County Consolidated Communications Center (BHCCC) broke new ground in 2009 in an effort to better serve its citizens. Realizing that there had been an increase in text messaging among the general population, coupled with a large hearing-impaired community within its jurisdiction, Black Hawk County recognized that a service gap existed when a citizen needed to reach a 9-1-1 operator but was unable to place a voice call. To bridge this gap, BHCCC implemented the solution of text messaging to 9-1-1.

BHCCC, located in Waterloo, Iowa, is an eight-position Public Safety Answering Point (PSAP), providing 9-1-1 call-taking and dispatch services for law enforcement, fire, and emergency medical services to the county's more than 128,000 residents. The fourth largest populated county in the state, Black Hawk County has a long history of progressive thinking.

With an eye toward the future, the county made the decision several years ago to advance its communications technology with Next Generation-enabled radio, telecommunications, and data infrastructure, in alignment with the Next Generation 9-1-1 (NG9-1-1) initiative to improve wireless and mobile public emergency communications services in the United States and Canada. This upgrade served as the foundation to bring NG9-1-1 capabilities into the BHCCC and enabled text messaging in the 9-1-1 call flow.

Making 9-1-1 Texting a Reality

To support direct texting to 9-1-1, BHCCC needed to make a simple network and software upgrade to its 9-1-1 call-handling equipment with the assistance of service providers RACOM and Intrado/Positron. The advanced Internet protocol (IP) network allowed traffic to run across a dedicated, public safety-grade network that was reliable and provided for continuity of operations. This secure IP connectivity, unlike the public Internet, is provided through a private network that ensures greater functionality and security.

Upgrading the county's network and software was only part of the equation. The county also needed to partner with a wireless carrier that could provide a single mobile switching area and a service footprint that could be geographically defined. This allowed for a controlled environment in which 9-1-1 text messaging traffic could be better monitored, analyzed, and evaluated.

This text messaging in Black Hawk County utilizes short message service (SMS) to establish a text conversation directly between the caller and a BHCCC operator. While SMS was not initially developed for public safety use—it has a much larger audience in text messaging among the general public—it has gained widespread acceptance and is becoming an increasingly popular form of communication.

When a Black Hawk County resident sends a text message to 9-1-1, the SMS is routed into the 9-1-1 network and prompts the caller to provide the closest city or ZIP code. Once location is determined, the text for help is received at the geographicallyappropriate PSAP. This process is similar to a voice call but the dialogue occurs in the text message display on the citizen's phone and at the PSAP's computer terminal concurrently and in real time.

Defining the Future of 9-1-1 Texting

In order to ensure a public safety-grade, reliable solution, this technological approach mirrors the phased-in solutions used to implement callback number and location information in wireless enhanced 9-1-1 operations. The current text solution will evolve and enable the "caller" to be located automatically by cell-tower location. Eventually, as part of the

implementation phase, a location application will be fully integrated into the "caller's" handset so that latitude and longitude information is available. Since the SMS call flow is similar to a voice call queue, that same location technology can be leveraged for text messaging.

As a result of this process, text messages are delivered directly into 9-1-1 to the correct PSAP. The Black Hawk County Text to 9-1-1 Project has been successful because the solution was deployed within existing parameters of both the agency's carrier network and the 9-1-1 network.

The Next Generation of 9-1-1

While it is important to note that a voice call remains the best way to contact 9-1-1, text messaging to 9-1-1 provides much needed assistance to speech- and hearing-impaired citizens. This solution will also help those in special circumstances where making a voice call to 9-1-1 is not possible or could compromise a caller's safety.

Black Hawk County, Iowa, has taken the first big step into Internet communication for NG9-1-1 delivery. This advanced solution will continue to enable the PSAPs to communicate with individuals who rely mainly on text messaging.

This successful deployment demonstrates that text messaging and other NG9-1-1 delivery technologies can be implemented by agencies to provide an additional public safety service to their communities. 🍣

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www.theiacpconference.org

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117th Annual International Association of Chiefs of Police Conference and Law Enforcement Education and Technology Exposition

I A C P N E W S

Annual IACP Conference Rotation Plan

The annual IACP conference is a working conference, initiated in 1893, and today it is the world's largest meeting of law enforcement executives in the world. Each year, thousands of law enforcement professionals meet to review trends and solutions in policing worldwide.

During the conference, delegates share their lessons learned with their peers. They participate in carefully selected educational seminars and assemblies concerning a wide variety of key law enforcement issues. These educational opportunities—meetings, general sessions, discussion groups, and workshops—offer the delegates valuable learning and networking opportunities with both their national and international colleagues.

A significant element of the conference is the law enforcement exhibition, which is host to cutting-edge technology, equipment, and services, as well as policing essentials for agencies of all sizes and jurisdictions. The world's leading manufacturers fill the exhibit hall to produce the largest display of law enforcement equipment and services in the world.

In addition to education, information, and networking opportunities, the conference features a hospitable atmosphere for delegates, spouses, and guests. They can take advantage of area tours and hospitality rooms with amenities and entertainment. Spouses are encouraged to participate in all conference activities.

Through a concentrated effort, over time, the association has been able to assume full responsibility for financing the conference, thereby relieving host police departments of a significant financial challenge. Today the association finances all of the major expenses including Host Chief's Night, bus transportation, and entertainment. This enables the host police departments to focus on security; opening ceremony; showcasing the community; and special events such as the 5K run/walk, golf, worship services, and hospitality.

Exhibitors Subcommittee Promote Concept

The subject of a rotation schedule of cities emerged as a formal discussion topic during

the 2003 annual meeting of the IACP conference committee in Philadelphia, Pennsylvania. The exhibitors subcommittee promoted the rotation concept.

Given the knowledge that only 10 to 14 cities can meet IACP's requirements for exhibit space and the positive feedback received from other associations who use the cities rotation schedule approach, including the fire chiefs associations, staff set about researching and developing a similar concept for presentation to IACP's governing body for consideration.

The concept was briefed initially to the governing body in August 2006 at their meeting in Colorado Springs, Colorado. Following the briefing, a decision was made to place the concept on the agenda for the governing body's October 2006 meeting during the Boston, Massachusetts, conference. The concept was discussed and approved by the IACP governing body at that meeting.

Concept Development

Early in 2006, IACP staff, using information about convention centers, developed a grid of the convention centers with significant square footage to accommodate the IACP exposition and meeting space requirements.

The following guidelines were then developed and used for selecting the cities for consideration:

- First-tier cities in population centers
- A balance of cities around the country
- Environmental considerations impacting the conference's cyclical time scheduling
- Ability for future growth of conference in terms of exhibit space and hotel rooms
- Previous IACP conference experience, with positive results
- Hotel availability and packages near the convention center, factoring in the attrition requirements

Once this was accomplished, a meeting specification document was developed and sent to cities in compliance with the identified criterion. Information provided by the cities was made into a comparison chart. Meeting the established criterion were the cities of Philadelphia,

Pennsylvania; Orlando, Florida; Chicago, Illinois; and San Diego, California. These cities became the choices for future conference sites. From each city, the chief of police, city manager or mayor, and the convention and visitors bureau endorsed the conference.

Benefits to IACP

Rotation between four cities benefits the association by enabling the following:

- Establish long-term contracts for services and venues
- Facilitate planning and marketing the conference
- Maintain working relationships with the city and police department
- Provide for regional planning by police organizations to participate in the conference (enhancing the conference-within-a-conference concept)
- Enhance the association financially by these factors:
 - Hotel clusters save on shuttle bus costs.
 - Locations, environmentally, are not recurring targets for severe weather situations.
 - Approach facilitates savings on conference center rental costs and hotel fees.
 - Rotation cities save staff travel costs, time, and preparation activities attendant to the bidding process.

Benefits to the Host Cities

The rotation also benefits the host cities by these factors:

- Repeat revenue source for the city
- Able to build on lessons learned for accommodating IACP needs
- Labor, contractors, and caterers become aware of IACP needs and better able to accommodate them

Future Conference Sites

The rotation schedule is between the cities approved by the IACP governing body in 2006 and the future conferences are scheduled to be held in the following locations and on the following dates:

117th	Orlando, Florida	October 23 – 27, 2010
118th	Chicago, Illinois	October 22 – 26, 2011
119th	San Diego, California	September 29 – October 3, 2012
120th	Philadelphia, Pennsylvania	October 19 – 23, 2013
121st	Orlando, Florida	October 11 – 15, 2014
122nd	Chicago, Illinois	October 24 – 28, 2015
123rd	San Diego, California	October 15 – 19, 2016
124th	Philadelphia, Pennsylvania	October 21 – 25, 2017
125th	Orlando, Florida	October 13 – 17, 2018
126th	Chicago, Illinois	October 26 – 30, 2019

Conference within a Conference

Within the IACP structure, several divisions such as the Division of State Associations of Chiefs of Police and the State and Provincial Police hold their annual conferences during the annual IACP conference. In addition, several other organizations hold major meetings and activities within the concept of a conference within a conference. Among the conference-within-a-conference groups are the Major Cities Chiefs Association, High Intensity Drug Trafficking Areas, the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), and the Drug Enforcement Administration (DEA). The four-city rotation plan enables the IACP to better serve the concept of conferences within a conference.

Of major concern is the attrition clause in hotel contracts. Attrition is a contract issue where IACP asks the hotel to take sleeping and meeting rooms out of their inventory and hold these rooms for IACP attendees. The rooms are then not available for sale to others. The hotel expects conference attendees to book the rooms reserved under IACP's name. If IACP does not meet the agreed upon pickup number, there is financial liability to the association. By maintaining an ongoing relationship and demonstrating the actual room pickup over time, the IACP and the hotels are able to make realistic predictions for fulfilling needs and mitigate liability under attrition. These long-term relationships with the hotel industry in the selected cities ensure the needs of all attendees are better served.

Mark Your Calendar Now

Members are encouraged to mark their



calendars and start planning to attend the future conferences. Look ahead and use the annual IACP conference and these locations to hold meetings and events that benefit your organization. IACP has reserved meeting space and sleeping rooms at key properties in these cities to benefit the members and their organizations. Staff can assist anyone in making all the necessary arrangements.

Internet Crime Report Released

The Internet Crime Complaint Center (IC3), a partnership between the FBI and the National White Collar Crime Center (NW3C), released the 2009 annual report about fraudulent activity on the Internet, which can be accessed at http:// www.ic3.gov/media/annualreport/2009 IC3Report.pdf.

In 2009, online crime complaints totaled 336,655, a 22.3 percent increase from 2008. The total loss linked to online fraud was \$559.7 million; this is up from 275,284 complaints with \$265 million lost in 2008. In 2007, there were 206,884 complaints amounting to \$239.09 million lost; in 2006, there were 207,492 complaints amounting to \$198.44 million lost; and, in 2005, there were 231,493 complaints resulting in \$183.12 million lost.

Although the complaints consisted of a variety of fraud types, advanced fee scams that fraudulently used the FBI's name ranked number one (16.6 percent). Nondelivery of merchandise and/or payment was the second most reported offense (11.9 percent).

The 2009 Annual Report details information related to the volume and scope of complaints, complainant and perpetrator characteristics, geographical data, most frequently reported scams, and results of IC3 referrals.

"Law enforcement relies on the corporate sector and citizens to report when they encounter online suspicious activity so these schemes can be investigated and criminals can be arrested," said Peter Trahon, Section Chief of the FBI's Cyber Division. When local police executives speak to community groups, they should encourage computer users to maintain up-to-date security protection on their devices and evaluate e-mail solicitations they receive with a healthy skepticism—if something seems too good to be true, it likely is.

The IC3 is a joint operation between the FBI and the NW3C. IC3 receives, develops, and refers criminal complaints regarding cybercrime. The IC3 gives the victims of cybercrime a convenient and easy-to-use reporting mechanism utilized to alert authorities of suspected criminal or civil violations. For law enforcement and regulatory agencies at the federal, state, local, and international levels, the IC3 provides a central referral mechanism for complaints involving Internet-related crimes. �



Line of Duty Deaths

"They will be remembered — not for the way they died, but for how they lived."

The IACP wishes to acknowledge the following officers, who made the ultimate sacrifice for their communities and the people they served. We extend our prayers and deepest sympathies to their families, friends, and colleagues.

> Deputy Sheriff Francis David Blake Burnet County, Texas, Sheriff's Office Date of death: October 3, 2009 Length of service: 5 years

> Sergeant Maylond Thompson "Tommy" Bishop Jr.
> Guntersville, Ala., Police Department Date of death: January 1, 2010 Length of service: 4 years

> Deputy Sheriff John Mark Bernard Grant County, Wash., Sheriff's Office Date of death: January 3, 2010 Length of service: 4 years

Corporal James Szuba Mishawaka, Ind., Police Department Date of death: January 9, 2010 Length of service: 7 years, 11 months

Lieutenant Eric Shuhandler Gilbert, Ariz., Police Department Date of death: January 28, 2010 Length of service: 16 years

Trooper Andrew C. Baldridge Ohio State Highway Patrol Date of death: February 4, 2010 Length of service: 2 months

Deputy Sheriff William "Bill" Frederick Schuck III Oconee County, S.C., Sheriff's Office Date of death: February 7, 2010 Length of service: 4 months

Deputy Sheriff Davy Wayne Crawford Carroll County, Ga., Sheriff's Office Date of death; February 12, 2010 Length of service: 29 years

Lieutenant Michael Vogt Chattahoochee Hills, Ga., Police Department Date of death: February 15, 2010 Length of service: 30 years

Police Officer Kevin B. Wilkins Atlantic City, N.J., Police Department Date of death: February 18, 2010 Length of service: 2 years, 1 month

Sergeant Alan Haymaker Chicago, Ill., Police Department Date of death: February 22, 2010 Length of service: 21 years, 2 months

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HIGHWAY INITIATIVES

View the 2009 Manual on Traffic Control Devices online at http://www.mutcd.fhwa.dot.gov

Federal Highway Administration Issues 2009 Manual on Uniform **Traffic Control Devices**

By Richard J. Ashton, Chief of Police (Retired), Frederick, Maryland; and Grant/Technical Management Manager, IACP

The Manual on Uniform Traffic Control Devices, (MUTCD), which defines the standards for signs, signals, and pavement markings in the United States, is an important guidebook for local communities seeking information about how to install and maintain traffic control devices. But are law enforcement executives impressed that the Federal Highway Administration (FHWA) issued the 2009 MUTCD, which took effect January 15, 2010, and is replacing the 2003 MUTCD? Perhaps not; they probably do not even care what fluorescent pink means (read on). However, to the degree that they are responsible for traffic control devices in the jurisdictions they serve, these executives should be paying close attention to this document containing national standards, since every state must be "in substantial conformance" with the 2009 MUTCD within two years. 1 It contains a plethora of detailed material intended to provide consistency to the signals, markings, and signs adorning the nation's highways, and that material is presented in terms of a standard ("requires" or "prohibits"—that is, "shall" or "shall not"), a guidance ("recommends" or "discourages" that is, "should" or "should not"), an option ("permits" or "allows"—that is, "may"), or a support ("informs" or "suggests").2

Part 6 of the 2009 MUTCD, entitled "Temporary Traffic Control," establishes the basis for temporary traffic control (TTC) and, like the 2003 MUTCD, enumerates 46 typical applications.³ Typical applications essentially are TTC templates that may be adapted to the myriad situations that law enforcement officers encounter on a daily basis.4 Chapter 6I, entitled "Control of Traffic through Traffic Incident Management Areas," probably is the MUTCD chapter most pertinent to law enforcement executives, and a number of its provisions are discussed subsequently.5 Significantly, it contains no standards—only guidance, option, and support statements.

High-Visibility Apparel

Law enforcement officers directing traffic; investigating crashes; or handling lane closures, obstructed roadways, and disasters on all public roads—rather than only on federal aid highways, as previously—must wear high-visibility safety apparel meeting either the Class 2 or 3 ANSI/ISEA 107-2004 standard in the "American National Standard for High-Visibility Safety Apparel and Headwear" or the ANSI/ISEA 207-2006 standard in the "American National Standard for High-Visibility Public Safety Vests."6 The IACP Highway Safety Committee (HSC) and its Law Enforcement Stops and Safety Subcommittee (LESSS) successfully worked with the FHWA in 2006 to ensure the activities addressed by the high-visibility safety apparel rule reflected the reality that law enforcement officers, by nature of their multiple and diverse responsibilities, are the only highway workers who need to be visible at certain times and inconspicuous at others.7 Between 1996 and 2008, an average of one law enforcement officer was struck and killed each month,⁸ so the increased conspicuity of officers performing traffic-related duties is beneficial to their safety and reduces the chances of their not being seen by motorists.

In a similar vein, adult school crossing guards are required to wear high-visibility safety apparel meeting the Class 2 ANSI/ISEA 107–2004 standard⁹ and to use a stop paddle.¹⁰ However, they are not permitted to "direct traffic in the usual law enforcement regulatory sense. In the control of traffic, they shall pick opportune times to create a sufficient gap in the traffic flow. At these times, they shall stand in the roadway to indicate that pedestrians are about to use or are using the crosswalk, and that all vehicular traffic must stop."11 The traditional school sign with a yellow background will be phased out and replaced with one with a fluorescent yellowgreen background.12

Safe Emergency Parking

An abundance of vehicles with emergency lights activated at any incident can cloud the message they are attempting to convey, distract and confuse drivers, and jeopardize the safety of first responders. Similarly, the random parking of emergency vehicles can needlessly divert drivers' attention, endanger those working at

incidents, and contribute to secondary crashes. Accordingly, the new term "safe-positioned" was inserted in the 2009 MUTCD to generate discussion between public safety agencies about the desirability of parking emergency vehicles in an organized fashion that promotes first responders' ability to discharge safely the important tasks at hand and that decreases the likelihood of unnecessarily hampering the flow of traffic. Safe-positioned is defined as "the positioning of emergency vehicles at an incident in a manner that attempts to protect both the responders performing their duties and road users traveling through the incident scene, while minimizing, to the extent practical, disruption of the adjacent traffic flow."13 Like the support statement emphasizing that the purpose of emergency-vehicle lighting is to warn drivers, 14 safe-positioned encourages public safety agencies to work in concert with one another to develop procedures and training for the benefit of all concerned. The HSC supported this concept.

Here are several key provisions that may heighten the interest of law enforcement officials in the 2009 MUTCD:

- A new phrase, "private road open to public travel," is introduced and includes the roadways of airports, recreational facilities, shopping centers, sports arenas, and toll roads that are privately owned, but where the public is allowed to travel without access restrictions. 15 The responsibility for traffic control devices on this type of property rests with the private owner or private official having jurisdiction, but the devices installed must be substantially compliant with the MUTCD. 16 However, the MUTCD is inapplicable to parking garages, parking spaces, and driving aisles within parking lots, whether they are publicly or privately owned.17
- Military bases no longer are exempt from the provisions of the MUTCD.18
- Traffic incidents are classified as major (with an expected duration of more than two hours), intermediate (with an expected duration of 30 minutes to two hours), or minor (with an expected duration of under 30 minutes). 19 The classification system can serve as a basis for policy development and training, the aim of which is to expeditiously and safely move the

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- greatest volume of traffic. The classification system presents a practical scheme for law enforcement officers interacting with other public safety and highway workers to provide stability, for example, at traffic crashes or chemical spills.
- Law enforcement, fire, or emergency medical services vehicles that respond to emergencies from midblock locations, such as fire stations, now can stop other vehicles to facilitate their egress and establish their right-of-way by employing emergency-vehicle hybrid beacons that meet the standards set forth in the 2009 MUTCD.20
- Law enforcement officers and other emergency responders are exempted from the rule prohibiting the use of hand signals alone to control traffic.21
- Flares and light sticks are intended to be deployed initially at traffic incidents; replaced by, or supplemented with, channelizing devices; and removed at an incident's conclusion.²² Light sticks were added to the 2009 MUTCD in recognition of their increasing use and of the problems inherent in employing traditional flares. While traditional flares are highly visible on the ground at distances of three-quarters of one mile to one mile,²³ they are detrimental to first responders' health, especially because they can cause burns;24 are hazardous at spills involving gasoline or other combustibles;25 and pose a fire danger when stored in cruisers' trunks.²⁶ When they are left in roadways at the end of incidents, flares' metal spikes or wire stands create road hazards to passing vehicles.²⁷ They also can be quite harmful to the environment: "A single unburned 20-minute flare can potentially contaminate up to 2.2 acre-feet of water."28
- The FHWA now recommends that TTC procedures for planned special events impacting traffic, such as parades, street fairs, or farmers' markets, be developed and approved "by the agency or agencies that have jurisdiction over the affected roadways."29 Originally, TTC procedures were to be accepted by the appropriate "highway" agency. However, "highway" was eliminated in the final rule so law enforcement agencies can become more involved in the formation and acceptance of TTC procedures for these events.
- Yield signs were added in the 2009 MUTCD to the existing guidance that stop signs should not be used for speed control.³⁰ Instead, the FHWA recommends a system of alternating two-way stops to control neighborhood traffic.31

Fortunately for law enforcement, the number of typical MUTCD applications has remained at 46. There was, however, a strong effort to add 9 "typical traffic incident management applications" to the 2009 MUTCD.³² The HSC unanimously voted on June 7, 2008, to oppose the inclusion of these typical applications in the 2009 MUTCD, where they conceivably could be interpreted as standards rather than as recom-

- mendations. While the IACP HSC is not against their voluntarily adopting and utilizing the proposed typical applications to promote consistency in incident management, its concerns, which follow, center around enumerating them in the 2009 MUTCD:
- Although the use of "should" in the proposed typical applications would have made carrying five cones and one sign "guidance," the legal distinctions between "may," "shall," and "should" frequently become blurred during litigation and conceivably could create legal troubles for police officers and the jurisdictions in which they are employed. This point remains problematic to officers who often are the first to arrive at traffic crashes and whose cruisers physically lack the available space to carry five cones and one sign—in addition to all of the other equipment they need. Nonetheless, were an officer asked by the plaintiff's attorney at a civil trial which of the proposed typical applications had been employed and the officer responded that none of them had been used, that response could provide the plaintiff's attorney with fodder. The "may," "shall," and "should" distinctions in the MUTCD could be trumped by the fact that the officer failed to use any typical application and someone was killed or seriously injured. Such an argument often persuades a jury to favor the family of the decedent or the injured person, even though the officer did nothing wrong by handling a traffic incident based on training and experience rather than on applying an inappropriate and discretionary typical application.
- A police officer, especially one assigned to a rural area, may be the only law enforcement officer at a traffic collision. The officer, as the first-arriving unit, cannot reasonably be expected to ignore a crash victim with life-threatening injuries in order to place five cones and one sign, for example, up to 100 feet beyond the crash scene in both directions (in a 40-mile-per-hour or lower speed zone).
- Traffic incidents are dynamic, unlike workzones that tend to be more predictable, and do not fit neatly into the proposed typical applications. Unfortunately, individuals, including police officers and other responders, are killed or seriously injured on occasion. However, police officers and their employing jurisdictions should not be penalized for handling traffic incidents on the basis of officers' training and experience and without regard to the proposed typical applications.

The proposed typical applications were not in law enforcement's best interests and were not included in the 2009 MUTCD. This is another occasion on which the FHWA considered and supported an HSC recommendation.

Hopefully, the few provisions discussed have stimulated law enforcement executives' interest in the importance of the 2009 MUTCD and have motivated other first-response disciplines to promote uniformity across the country for everyone's benefit. But, in the event anyone's curiosity has not been sufficiently satisfied, fluorescent pink is the standard color specifically reserved for incident management³³—a fact about which some may not have been aware. 🍫

¹FHWA, Manual on Uniform Traffic Control Devices for Streets and Highways, (2009), I-1, I-3, http://mutcd .fhwa.dot.gov/pdfs/2009/mutcd2009edition.pdf (accessed February 25, 2010).

2Ibid., 10. 3Ibid., 547-729. 4Ibid., 619, 631-725. ⁵Ibid., 726-29. 6Ibid., 564, 566.

⁷For additional information, see Richard J. Ashton, "New Federal Rule Seeks to Improve Officer Visibility at Roadside," in the July 2007 issue of the Police Chief at http://policechiefmagazine.org/magazine/index .cfm?fuseaction=display_arch&article_id=1227&issue _id=72007 (accessed February 19, 2010).

8Federal Bureau of Investigation (FBI), Law Enforcement Officers Killed and Assaulted 2008, October 2009, table 61, http://www.fbi.gov/ucr/killed/2008/data/ table_61.html (accessed February 26, 2010); FBI, Law Enforcement Officers Killed and Assaulted 2005, October 2006, table 59, http://www.fbi.gov/ucr/killed/2005/ table59.htm (accessed February 26, 2010).

9FHWA, MUTCD, (2009), 745.

10Ibid.

12 Ibid., 10, 33, 734, 743.

¹³Ibid., 19.

¹⁴Ibid., 729.

15Ibid., 18.

¹⁶Ibid., 2.

¹⁷Ibid., I1, 18.

¹⁸Ibid., 3.

19Ibid., 726-28.

²⁰Ibid., 514.

²¹Ibid., 573.

²²Ibid., 728.

²³Dr. Charlie Mesloh, Dr. Mark Henych, Dr. Ross Wolf, Komaal Collie, Brandon Wargo, and Chris Berry, "Evaluation of Chemical and Electric Flares," National Criminal Justice Reference Service, Document No. 224277, http://www.ice4safety.com/sitebuildercontent/ sitebuilderfiles/roadflareevaldoj.pdf (accessed March 1, 2010).

²⁴Ibid., 7-8.

²⁵Ibid., 7.

26 Ibid., 10.

²⁷Ibid., 7.

28 Ibid., 42.

²⁹FHWA, MUTCD, (2009), 619.

30 Ibid., 50.

31FHWA, "23 CFR Part 655: National Standards for Traffic Control Devices; the Manual on Uniform Traffic Control Devices for Streets and Highways; Revision; Final Rule," Federal Register 74, no. 240 (December 16, 2009): 66743, http://edocket.access.gpo.gov/2009/ pdf/E9-28322.pdf (accessed February 26, 2010).

32Ibid., 66843.

33FHWA, MUTCD, (2009), 10.

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